

# Douglas County School District Annual Comprehensive Financial Report

For Year Ended June 30, 2023



**Douglas County  
School District Re 1**  
620 Wilcox Street  
Castle Rock, CO 80104  
[www.dcsdk12.org](http://www.dcsdk12.org)



**DOUGLAS COUNTY SCHOOL DISTRICT RE.1**  
620 Wilcox Street  
Castle Rock, Colorado 80104

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**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**  
For the Year Ended June 30, 2023



**Erin Kane**  
**Superintendent**

**Prepared by:**  
**Office of Business Services**

**Jana L. Schleusner**  
**Chief Financial Officer**

**Eric Varner**  
**Director of Finance**



**Douglas County School District**

*Learn Today, Lead Tomorrow*

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 Annual Comprehensive Financial Report  
 June 30, 2023

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# ***INTRODUCTORY SECTION***



**DOUGLAS COUNTY SCHOOL DISTRICT RE.1**  
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**Board of Education**

**Mission Statement**

The Douglas County School District Board of Education serves as the link between the school system and the community, setting the policies that allow students to acquire the knowledge, skills, and dispositions to be responsible citizens who contribute to our society.



From left to right: Mike Peterson, Kaylee Winegar, Christy Williams, Becky Myers, David Ray, Susan Meek, and Elizabeth Hanson.

<b>Name</b>	<b>Position/District</b>	<b>Term Expires</b>
Mike Peterson	President – District B	2025
Christy Williams	Vice President – District E	2025
Susan Meek	Director - District A	2023
Elizabeth Hanson	Director – District C	2023
Becky Myers	Secretary – District D	2025
David Ray	Director – District F	2023
Kaylee Winegar	Treasurer – District G	2025

**DOUGLAS COUNTY SCHOOL DISTRICT RE.1**  
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June 30, 2023

**Leadership Team**

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**Erin Kane**  
Superintendent



**Superintendent Cabinet**

Danelle Hiatt  
Danny Winsor  
Mary Kay Klimesh  
Mark Blair  
Richard Cosgrove  
Jana Schleusner  
Stacy Rader  
Matt Reynolds  
Amanda Thompson

Deputy Superintendent  
Assistant Superintendent  
General Counsel  
Chief Technology Officer  
Chief Operations Officer  
Chief Financial Officer  
Communications Officer  
System Performance Officer  
Chief Human Resources Officer



**DOUGLAS COUNTY SCHOOL DISTRICT RE.1**  
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**Mission and Vision**

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**MISSION**

The mission of the Douglas County School District (DCSD) is to provide an educational foundation that allows each student to reach his or her individual potential.

**VISION**

The Douglas County School District strives to maximize the potential of every student to pursue his or her chosen endeavor in society including, but not limited to, postsecondary education, career, or military service.

**Board of Education End Statements**

**I. Academic Excellence**

- A. All students have equitable access to a Douglas County public school that promotes growth in their cognitive, physical, social and emotional needs and builds on their strengths.
- B. Academic expectations are clearly articulated and supported with an appropriate curriculum that includes content, scope and sequence.
- C. Every student has equitable opportunity to acquire the knowledge and skills that will ensure performance at his/her highest individual potential.
- D. A diverse set of educational options are provided, which enables students to pursue different post-secondary options (e.g. college, career and technology education, independent living, military or direct entrance into the workforce).
- E. Students graduate with acquired content and cultural knowledge, workforce readiness, interpersonal skills, civic responsibility, global awareness, independent living and an understanding of the essentials for health and wellness.

*(Approved at the March 20, 2018 Board of Education Meeting)*

**II. Outstanding Educators and Staff**

- A. Quality educators and staff have been recruited, developed, supported, retained and celebrated.
- B. A positive, growth-oriented performance assessment system has been identified, adopted, and implemented.
- C. Research-based professional development opportunities are consistently provided, reflect best practices, allow for innovation, and promote lifelong learning.
- D. Communication between and among students, parents, community, educators and staff is frequent, collaborative, and helpful.
- E. Educators and staff are valued and given multiple opportunities for their voices to be heard.

*(Approved at the May 8, 2018 Board of Education Meeting)*

**III. Safe, Positive Culture and Climate**

- A. A purposeful focus on creating a caring, safe, fun, supportive, and positive learning and working environment for all students, district employees, parents, and community is manifest throughout the district.
- B. There is clear evidence and a common understanding of the shared belief that all students can succeed when given a safe and caring learning environment. To that end:
  - 1. District employees, parents, and community work collaboratively, proactively and responsibly to ensure the psychological wellbeing of all students.
  - 2. A focused level of teamwork and professional development is on-going among district employees, community, and law enforcement agencies to ensure the physical safety of students, district employees and visitors.
- C. Behavior Expectations are clearly articulated, supported, and taught.
- D. Multiple communication systems are available and used by students, district employees, parents, and community to ensure all voices are heard.

*(Approved at the August 7, 2018 Board of Education Meeting)*

**DOUGLAS COUNTY SCHOOL DISTRICT RE.1**  
Annual Comprehensive Financial Report  
June 30, 2023

**Mission and Vision**

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**Board of Education End Statements (Continued)**

**IV. Collaborative Parent, Family, and Community Relations**

- A. Parents, guardians, families, and community members partner with each other and the District to empower students to maximize their individual educational experience.
- B. Collaboration with community, business, government, educational, and organizational leaders is sought to provide opportunities for students to create positive change and provide service in our community.
- C. Schools are the center of community learning, entertainment and gathering.
- D. Multiple effective pathways for communication are available to all parents, guardians, families, community members, and district employees and are conducted with respect and kindness.

*(Approved at the September 18, 2018 Board of Education Meeting)*

**V. Financial Well-Being**

- A. The Board of Education and all district employees are good stewards of the financial resources belonging to the district on behalf of students and taxpayers.
- B. All district funds and expenditures are handled equitably, efficiently, transparently, responsibly, and purposefully to maximize the benefit for all students.
- C. All district fiscal transactions are legal, ethical, and appropriate in keeping with district regulations and goals.
- D. Long-term financial stability and accountability has been established, maintained, and actively monitored in order to accomplish Board of Education End Goals.

*(Approved at the October 2, 2018 Board of Education Meeting)*

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Mrs. Erin Kane  
Superintendent

February 27, 2024

District Citizens and Members of the Board of Education  
Douglas County School District (DCSD) RE.1  
Castle Rock, Colorado 80104

It is our pleasure to submit to you the Douglas County School District RE. 1 (the District or DCSD) Annual Comprehensive Financial Report for the fiscal year ended June 30, 2023. State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles in the United States of America (U.S. GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. An extension of sixty days was requested and granted for the current year due to the District being short staffed.

This report consists of DCSD management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect District assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with U.S. GAAP. Because the cost of internal controls should not outweigh their benefits, the District comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Under provisions of Article 29-1-603, Colorado Revised Statutes, 1973, an independent public accounting firm must perform an annual audit of the District's accounts. CliftonLarsonAllen LLP Certified Public Accountants have issued an unmodified (clean) opinion on the District's financial statements for the year ended June 30, 2023. The independent auditors' report is located immediately following this letter of transmittal. The independent audit of the District's financial statements also includes the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis involving the administration of federal awards. The results of the District's single audit for the period ended June 30, 2023, provided no instances of material weaknesses in internal controls over compliance or material violations of applicable laws, regulations, contract and grants.

U.S. GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A of the Douglas County School District can be found immediately following the report of the independent auditor.

## **Profile of the District**

The District's boundaries are largely coterminous with those of Douglas County with just a small portion of the District located in Elbert County. The District is located immediately south of the Denver metropolitan area along the eastern slope of the Rocky Mountains, and includes the towns of Castle Rock, Parker and Larkspur; the cities of Lone Tree and Castle Pines, and the unincorporated area of Highlands Ranch. The District encompasses approximately 867 square miles and has a population of about 378,000 in Douglas County in addition to a small population in Elbert County. The District receives funding from local, state and federal government sources and must comply with the requirements of each of these funding sources.

The District provides a full range of PreKindergarten-12 (PreK-12) educational school programs and services for 62,872 students including basic education in elementary, middle and senior high schools, online educational options, vocational education, home- schooled student support, and other opportunities for personalized learning designed to meet the unique needs of each individual student. About 1,822 of these students are enrolled in one of DCSD's online learning schools, eDCSD or HOPE Online Learning Academy CO-OP. While eDCSD online school enrolls students from kindergarten through twelfth grade, HOPE online only offers services to middle and high school students. Both online schools offer a valuable alternative to the traditional education environment.

The District is governed by a seven-member Board of Education (the Board or BOE), whose members are elected by the qualified electors within the District's boundaries. General duties which the Board is empowered to perform include employing and compensating all personnel necessary to maintain operations and carry out the educational programs of the District; fixing attendance boundaries; establishing annual budgets; determining the educational programs carried on in the schools of the District; and prescribing the textbooks of any course of instruction or study in such educational programs.

The District includes as discretely presented component units seventeen (17) charter schools; Academy Charter School, American Academy with three sites - one in Castle Pines and two located in the Town of Parker, Aspen View Academy, Ben Franklin Academy, Challenge to Excellence Charter School, DCS Montessori Charter School, Global Village Academy-Douglas County, HOPE Online Learning Academy Co-Op, Lemay Classical Academy, North Star Academy, Parker Core Knowledge, Parker Performing Arts School, Platte River Academy, Renaissance Secondary School, SkyView Academy, STEM School and Academy, and World Compass Academy.

Charter schools are public schools approved by the DCSD Board of Education and authorized by the State of Colorado to provide alternatives for parents, pupils, and teachers. These schools have separate governing boards and are funded by the School Finance Act of the State of Colorado and Douglas County School District Mill Levy Override funds with revenues passing through the District. Though fiscally and programmatically independent, the District provides many supports and services for these charter schools.

## **Budget Process and Budgetary Controls**

The annual budget serves as the foundation for the District's financial planning and control. A proposed budget is developed based on budget requests of the individual departments and schools of the District. The administration presents the proposed budget to the Board of Education for review. A public hearing is held on the proposed budget, and a final budget is adopted no later than June 30 prior to the new fiscal year that begins July 1. The Board of Education may revise the budget due to unforeseen circumstances that did not exist at the time of the original budget adoption such as emergencies or unanticipated revenues. The Board of Education may also revise the budget due to enrollment changes at October Count and/or the Mill Levy tax rate setting in December.

The District maintains numerous budgetary controls. The objective of these controls is to ensure compliance with legal provision embodied in the annual appropriated budget adopted by the Board of Education while simultaneously providing autonomy and site level control to individual budget owners. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the individual fund level. The District also maintains an encumbrance accounting system. Encumbered amounts that lapse at year-end are generally re-established in the following year as an obligation against the appropriated budget of the next year.

### **Local Factors Affecting Financial Condition**

**District Leadership:** As of June 30, 2023, Mrs. Erin Kane completed her first full year after being named Superintendent in March 2022. Mrs. Kane served as the Executive Director of American Academy, a District charter school, for many years, and served as the District's Interim Superintendent from 2016-2018. The Superintendent's priorities included continuing the focus and improvement of academic achievement and growth, creating a work environment that increases employee satisfaction and reduces turnover, laying the groundwork for a successful bond and mill levy override, and responding to the Board's Equity Resolution.

For the last few years the District has discussed its focus on rebounding from learning challenges caused by the novel coronavirus (COVID-19) pandemic. The District recently received its Colorado Measures of Academic Success, or CMAS results. These results show the District is exceeding its pre-pandemic scores. As an additional celebration, the results are showing that both our minority students and those with disabilities has significant growth in performance. In a District already with high performing students, this growth is exciting news and shows the hard work of the student, the teachers and the families in our schools.

The District has been focused on short-term and long-term retention strategies. Some of the short-term strategies include retention stipends for the second year in a row, additional funding for the tuition reimbursement program, enhancement of workspaces, a focus on professional development with fun and happy workplaces. Some of the long-term strategies include a pilot program to provide free school lunches for all employees, ongoing base pay increases with new state revenue and the re-establishment of our alternative licensure program and DCSD future educators program. These strategies along with others not mentioned here are essential as the nation struggles with a shortage of educators. The District is dedicated to continue to listen to the requests of the current and future employees to ensure we meet their needs and are a desired employer. However, future funding needs and government funding priorities put competitive compensation at risk.

The Douglas County Board of Education authorized bond and mill levy override (MLO) questions for the 2023 ballot. At the August 8, 2023 meeting, the BOE unanimously voted 7-0 to place before the voters a \$484 million no new taxes bond and a \$66 million MLO. While the bond measure fell short of passing, the MLO passed with over 52 percent support from the community. This MLO will be used to address teacher/staff pay to increase competitiveness as well as increase safety and security in our schools via additional School Resource Officer Support, increased Campus Security Specialists, as well as an annual security equipment allowances. The District is very grateful for the community's continued support.

**Demographic Trends:** The population in Douglas County increased by 1.3 percent from the prior calendar year or 4,725 more residents. Home sales in Douglas County fell 19.4 percent from the previous year as high inflation and interest rates have cooled the market. Home prices also fell, when compared to the previous year, by 3.8 percent. Additionally, foreclosures are on the rise and rose 8.8 percent over the previous year. UCHHealth announced a \$199 million expansion at their Highlands Ranch Hospital facility that will add 314,000 square feet of total space. However, the overall office, industrial, and retail vacancy rates continue to rise.



Employment in Douglas County increased 3.4 percent between the first quarters of 2021 and 2022, rising by 4,592 jobs over the year. The Douglas County unemployment rate was 2.3 percent, up 0.2 percentage points between the second quarters of 2022 and 2023, and the County's labor force rose 1.1 percent over the year. Colorado's unemployment rate was 2.9 percent and the U.S. unemployment rate was 3.4 percent, both unchanged over the year and the state's labor force increased 1.4 percent and 1.7 percent nationally over the same period.

Douglas County School District enrollment is continuing to decline, yet still remains the third largest school district in the State of Colorado. Student growth remains an important factor in 2023-2024 and for the District's long-term future; however the impact future growth of the County will have on enrollment is yet to be seen. The membership for 2023-2024 is estimated at 63,895 (charter schools are also included in pupil counts) students. The Funded Pupil Count (FPC) for 2023-2024 is projected at 62,736 of which 2,200 are online students.

Though the District is at a relatively low student growth point in its history, Douglas County is expected to grow substantially over the next 20 years with residential and commercial growth. The Colorado State Demography Office Forecast for Douglas County projects approximately 19 percent increase in population over the next 20 years, translating into approximately 75,000 additional residents from now until 2043. However, even with this expected growth, the projection for school age children is anticipated to decline from now to 2030.

The new Sterling Ranch development which broke ground in July of 2015, is zoned for 12,050 homes and is expected to generate approximately 2,500 elementary students, 750 middle school students and 1,500 high school students.

The Canyons Development recently under construction in the City of Castle Pines broke ground in 2018 and is anticipated to have 5,000 residential units, which currently translates to an additional approximately 4,000 students at build-out.

The Trails at Crowfoot and Looking Glass subdivisions, (formerly the Hess Ranch development) in the Town of Parker anticipates 3,379 new dwelling units and is expected to generate approximately 2,300 students at build-out. The adjacent Anthology North Development located north of Stroh Road, has yet to break ground but is entitled for 3,305 residential units and is expected to generate approximately 1,300 students.

Other notable developments within the District are Ridgeway East in Lone Tree with an estimated 8,000 residential units to be built on the East side of I-25. The Town of Castle Rock has two major developments that are expected to have a significant number of students. The first is The Canyons South with 968 dwelling units and an expected approximately 900 students. The second is Crystal Valley Ranch which has 2,330 of the allowed 3,423 residences completed and is anticipated to generate approximately 3,000 students at full build out.

**State Education Fund Revenue Forecast:** The September 2023 Office of State Planning and Budgeting (OSPB) Revenue Forecast reported the economic outlook in Colorado remains positive and continues to successfully navigate between recession and inflation. The strong labor market is supporting incomes and fueling consumer spending. General Fund revenues for 2022-2023 grew by 1.7 percent from the 2021-2022 levels, significantly slowing from the prior year's historic rate increase. The General Fund expectations for the 2023-2024 fiscal year are expected to increase by 6 percent, roughly in line with the historical trend growth rate. The near-term recession risk is less severe than previous forecasts and the current forecast now assumes a soft landing for the economy overall. However, the economy is still susceptible to downturn if confronted with major shocks.

Revenue to the State Education Fund for the 2023-2024 fiscal year is expected to fall by 82.4 million or 7.7 percent. It is expected that local share revenue will increase significantly due to increased assessed values, however, there is still a lot of unknown with a special legislative session currently in process, specifically to address the significant increases in property assessed values. Currently, the budget stabilization factor is assumed to be eliminated in full.

The Colorado Constitution requires that one-third of one percent of taxable income from Colorado taxpayers be credited to the State Education Fund. In addition to this revenue, policies enacted over the past several years have transferred other General Fund money to the State Education Fund.

### **Significant Financial Policy Changes**

1. In May of 2020, the GASB issued GASB Statement No. 96, Subscription-based Information Technology Arrangements (SBITAs). This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.
2. In November 2022 Colorado voters approved Proposition FF which will provide free lunch to all students beginning in school year 2023-2024. Fund 28 - Nutrition Services non-national school lunch program fund, will be discontinued in 2023-2024 school year.

### **Awards and Acknowledgements**

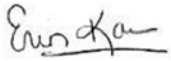
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Douglas County School District RE.1 for its annual comprehensive financial report for the year ended June 30, 2022. This Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of a state and local government financial report.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report whose contents conform to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The District has received a GFOA Certificate of Achievement for the last thirty-five consecutive years (fiscal years ended 1987-2022). We believe our current report continues to conform to Certificate of Achievement requirements, and we are submitting it to GFOA to determine its eligibility for a certificate for the year ended June 30, 2023.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Business Services Office. We would like to thank all those who played a part in the preparation of this report. Additionally, we express our appreciation to the members of the Board of Education and the Fiscal Oversight audit subcommittee for their interest and support in conducting the financial affairs of the District during the year.

Respectfully submitted,



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Erin Kane  
Superintendent of Schools



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Jana L. Schleusner  
Chief Financial Officer



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Eric J. Varner  
Director of Finance



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Douglas County School District Re. 1  
Colorado**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO



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***FINANCIAL  
SECTION***



## INDEPENDENT AUDITORS' REPORT

Board of Education  
Douglas County School District RE.1  
Douglas County, Colorado

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Douglas County School District RE.1 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the District's Charter Schools, discretely presented component units, which represent 100 percent, 100 percent and 100 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. The financial statements of the District's Charter Schools, aggregate discretely presented component units, were not audited in accordance with *Government Auditing Standards*, with the exception of HOPE Online Learning Academy Co-op, which was audited in accordance with *Government Auditing Standards*. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 13 to the financial statements, the beginning net position of two Charter Schools as of June 30, 2022 was restated due to correction of errors. Our opinions are not modified with regard to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the combined general fund budgetary comparison schedule, the schedule of pension contributions and related ratios, the schedule of the District's proportionate share of the net pension liability, the schedule of OPEB contributions and related ratios, and the schedule of the District's proportionate share of the net OPEB liability as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit for the year ended June 30, 2023 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, the combining component unit financial statements, the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures, and the schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* for the year ended June 30, 2023 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended June 30, 2023, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the combining component unit financial statements, the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures, and the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2023.

We also previously audited, in accordance with GAAS, the basic financial statements of the District as of and for the year ended June 30, 2022 (not presented herein), and have issued our report thereon dated December 7, 2022, which contained unmodified opinions on the respective financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. The actual amounts in the budgetary comparison schedules and comparative fund financial statements for the year ended June 30, 2022 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2022 basic financial statements. The information was subjected to the auditing procedures applied in the audit of the 2022 basic financial statements and certain additional procedures, including comparing and reconciling such information

Board of Education  
Douglas County School District RE.1

directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the budgetary comparison schedules and comparative fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2022.

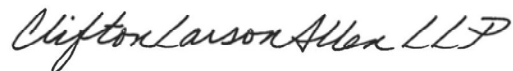
**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Greenwood Village, Colorado  
February 27, 2024

**Douglas County School District RE. 1  
Management's Discussion and Analysis  
As of and for the fiscal year ended June 30, 2023**

As management of Douglas County School District RE. 1 ("the District" or "DCSD"), we offer readers this Management's Discussion and Analysis (MD&A) as an overview of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider this narrative in conjunction with additional information furnished in the Letter of Transmittal located on pages 13-18 and the balance of information within this Annual Comprehensive Financial Report (the Report).

**Financial Highlights**

- The District reports an increase in "Net Position" of \$60.6 million over fiscal year 2022 due mostly to the PERA income of \$21.0 million. While the overall Net Pension Liability (NPL) increased from \$636.7 million to \$846.0 million, the deferred inflows and outflows had significant swings driving overall income in the PERA line items associated with Colorado PERA (Public Employees Retirement Association). While the previous year realized strong returns on the global market, the current year had a very different result. The global equity market, in which over 50 percent of the portfolio is invested, is the single greatest driver of PERA's annual return. The benchmark for this asset class returned negative 18.2 percent in 2022 due to the war in Ukraine, COVID lockdowns in China, supply chain bottlenecks, high inflation and rising interest rates threatened the global growth outlook. Additionally, PERA's fixed income investments comprising nearly 20 percent of the portfolio had their worst year in modern history due to surging yields of all maturities. These losses were slightly offset by 2022 legislation requiring the State to contribute \$380 million instead of the normal \$225 million in an effort to restore the missed direct contribution from calendar year 2020.
- ◇ With the GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, requirement to post this liability to the government-wide financial statements, the District reported an increase in Net Position of \$60.6 million. If not for this reporting, the District would instead have reported an increase in Net Position of over \$39.6 million.
- ◇ Throughout the 2022-2023 school year, the District continued to expend the last of the COVID-19 pandemic grant funding and began returning to a more traditional charge for services model. This was most evident in both of the District's Nutrition Services funds as the District moved from free meals for all students back to charging most student for lunches and only providing free meals for the free and reduced eligible students.
- ◇ The biggest challenge for the District during the 2023 fiscal year has been retention and recruitment. The District had significant vacancies in most classified positions to include bus drivers, custodians and several special education support roles. Many of these vacant positions needed to be supplemented by contract staff. The District is focused on retention strategies noted in the Letter of Transmittal and will continue to focus on employee needs in the foreseeable future.
- ◇ In February 2019, the District sold the \$250.0 million bond approved by the voters the previous November. The District was able to utilize over \$33.6 million during the fiscal year to continue improvements on its aging buildings, buy new buses and refresh technology. The spend for this bond is beginning to wind down and all funds are expected to be spent in full by the end of fiscal year 2023-2024.
- ◇ The Douglas County Board of Education authorized bond and mill levy override (MLO) questions for the 2023 ballot. The \$66 million MLO passed and will provide additional teacher/staff pay to increase competitiveness as well increase safety and security in our schools. The bond measure fell short of passing. As a result, the District will again reduce the mill associated with the Bond to more closely match principal and interest payments.
- ◇ The District continues to look for efficiencies in providing health-related benefits while still offering a valued benefit to our employees. For the six years previous to 2020, the District was able to absorb all increases in projected costs for the four medical plans offered to employees with a minimum of 0.5 Full Time Equivalent. However, due to budget cuts, slight increases were passed to employees during the 2021 school year. Due to several years of growing claims along with lagging revenue increases, reserve balances are deteriorating. Overall, the medical fund net position was increased to \$0.95 million, leaving reserves at the lower end of actuarial suggested reserves. The District continues to evaluate the appropriate net position balance for both the Medical and Short-Term Disability Insurance plans to ensure the District can continue to cover all claims while maintaining reasonable premium charges for both the District and its employees.
- ◇ The Combined General Fund revenue increased by over \$48.9 million over the fiscal year 2022. Most of this increase, about \$23 million, was due to an increase in per pupil revenue (PPR) of \$584 per funded pupil count (FPC) offset by a slight decrease in funded pupil count. Other State Intergovernmental income also increased by \$6 million due to the reimbursement of the Emergency Connectivity Grant as well as an additional \$13 million of revenue from the PERA's state direct on-behalf contribution which more than doubled its normal contribution to make up for contribution cut in previous years from the State's budget.

### **Financial Highlights (Continued)**

- ◇ Total Combined General Fund expenses increased by \$64.1 million over the prior year, most of which went to increase salaries and benefits. However, total expenses remained \$82.2 million under budget. Most of the variance, \$41.3 million is in the supply category and an additional \$33.1 million in the salary and benefits category. As with many other industries across the nation, the District continues to struggle with retention and hiring of staff. Most of these retention issues are in the classified or hourly positions such as bus drivers, custodians and educational assistants. To combat some of the turnover, the District offered almost \$15.0 million District-wide toward retention bonuses paid in September 2023 to those employees on staff as of June 30, 2023.
- ◇ District policy of allowing schools to carryover discretionary budget dollars into the next fiscal year continues. Schools have savings of over \$20.6 million in the General Fund. This policy has empowered schools to scrutinize their expenditures without fear of losing unspent dollars. This practice promotes good stewardship of taxpayer dollars.
- The government-wide governmental activities, liabilities, and deferred inflows of the District exceeded its assets and deferred outflows at the close of fiscal year 2023 by \$134.4 million (net deficit) due to the posting of the “Net Pension Liability” (NPL) of \$846.0 million required pursuant to GASB Statement No. 68. The District portion of the PERA NPL increased over fiscal year 2022 by \$209.2 million. The significant increase is due to the poor performance of global investment markets. DCSD’s portion of the NPL decreased by about 0.82 percent, from 5.47 percent to 4.65 percent.
  - ◇ It is important to note that the District does not have a responsibility to pay the amount shown as the NPL. The direct liability for DCSD is limited to the annually required contributions established by the Colorado State Legislature. In addition, the District does not have any control over the investment policies associated with PERA investments. These responsibilities lie solely with the PERA Board and the PERA administration. Decisions regarding the plan benefit design and the funding policies lie solely with the Colorado State Legislature
  - ◇ The government-wide liabilities exclusive of the Net Pension Liability (NPL) and Other Post Employee Benefit (OPEB) Liability total \$426.9 million for the period ended June 30, 2023, a decrease from the prior year of \$49.5 million. This decrease is due primarily to the scheduled payments on the General Obligation (G.O.) Bond as well as the amortization of Bond Premium.
  - ◇ At the close of the fiscal year, the governmental funds of the District reported a combined ending fund balance of \$275,955,598. This ending fund balance represents an overall decrease of \$12.8 million from the prior year primarily due to the scheduled spend of the 2018 bond proceeds in the Building Fund. The District continues to monitor the fund balance in the Combined General Fund.

### **Overview of the Financial Statements**

The basic financial statements of the District are comprised of three components: 1) government-wide financial statements, 2) fund financial statements inclusive of governmental, proprietary, and custodial funds, and 3) notes to the financial statements. The Report also contains other supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide stakeholders (e.g. taxpayers, state and federal government agencies, and the Board of Education) with a relevant and reliable overview of the District finances, to assist the reader in their assessment of how District resources are acquired and used, to determine whether current resources were sufficient to meet current costs, and to determine whether the ability to provide educational services improved or deteriorated from the previous year. With the inclusion of the Net Pension Liability (NPL), stakeholders are provided additional information regarding the unfunded liability status of Colorado PERA. Though this NPL is not the responsibility of the District, it does provide information to the Colorado State Legislature and the governmental leadership of and around the District assisting them in future decisions regarding the funding of the School Division Trust Fund associated with PERA.

The statement of net position presents information on all of the assets, liabilities, deferred inflows, and deferred outflows of resources of the District. The difference between District assets and deferred outflows from District liabilities and deferred inflows represents the net position of the District. Over time, assessing the trajectory and order of magnitude of increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Though the net position of the District is negative, this occurrence is only due to the posting of the District proportionate share of the PERA unfunded liability. Again, the District does not have any control over the funding level of the PERA School Division Trust Fund (SCHDTF) nor any control over the investment policies and activities associated with this Trust.

## **Overview of the Financial Statements (Continued)**

### **Government-wide Financial Statements (Continued)**

The statement of activities presents information showing how the District net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation or sick leave). The governmental financial statements distinguish functions of the District that are principally supported by taxes from other functions intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the District include instruction and education support services of the District as well as payments to component units.

The government-wide financial statements are comprised of the activities of the District's "neighborhood" schools (collectively known herein as the primary government) and also seventeen (17) schools authorized under charter school contracts approved by the Douglas County School District Board of Education. Financial information for the charter schools is detailed as component units; accordingly, each is reported separately from the financial information of the primary government. Summaries of these component unit financial statements are presented from pages 138-145. All charter school audits are performed independent of each other and the District. There are two charter schools operating in Douglas County that do not have charter contracts with Douglas County Board of Education. Instead, the charter schools, Colorado Early Colleges Parker and Ascent Classical Academy, have charter contracts with the Colorado Charter School Institute. The financial audit information for these charter schools is not included within the Douglas County District as their School Finance Act revenues are received directly from the State of Colorado and not via a pass-through from DCSD.

The government-wide financial statements are located on pages 41-43 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds, and custodial funds.

#### **Governmental Funds**

Governmental fund financial statements are a subset of the government-wide financial statements. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the Combined General Fund, the Bond Redemption Fund, and the Building Fund, as all are considered major funds. Data from the other seven governmental funds; the Nutrition Services National School Lunch Program (NSLP) Fund, the Nutrition Services Non-NSLP Fund, the Governmental Designated Purpose Grant Fund, the Athletics and Activities Fund, the Pupil Activity Fund, the Child Care Fund and the COP Lease Payment Fund are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is also provided in the form of combining statements in the Supplemental Financial Statement section of this report.

The District adopts an annual appropriated budget for its Combined General Fund as well as all the other funds. On page 91, a budgetary comparison schedule is provided for the Combined General Fund to demonstrate compliance with the annually appropriated budget.

#### **Proprietary Funds**

The District maintains only one type of proprietary fund, an Internal Service Fund. Internal Service Funds are used to accumulate and allocate costs internally among the District's various functions. The District uses two Internal Service Funds, the Medical Fund and the Short Term Disability Insurance Fund (STDI). The Medical Fund accounts for its self-insured and fully-insured medical programs as well as dental and vision insurance, and the STDI Fund accounts for short term disability claims and insurance activity.

**Government-wide Financial Analysis**

**Proprietary Funds (Continued)**

The Medical Fund and the STDI Fund are governmental fund activities and are included in the government-wide financial statements within governmental activities. They are not included in the governmental funds on pages 44 and 46 but are included in the proprietary fund financial statements as internal service funds. Individual fund data for the Medical Fund and the STDI Fund are provided in separate detail on pages 130-134.

**Custodial Funds**

Custodial Funds are used to account for resources held for the benefit of parties outside the government. The District responsible for ensuring the assets reported in the Private Purpose Trust Scholarship, Fund 75, is only used for approved scholarships at verified educational institutions. Custodial funds are not reflected in the government-wide financial statements because the resources of custodial funds are not available to support the District’s own programs. The accounting used for custodial funds is much like that used for proprietary funds.

**Notes to the Financial Statements**

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. This additional *Note* detail can be found on pages 53-87.

**Net Position**

The following table provides a summary of the Governmental net position as of June 30, 2023. Comparative data for June 30, 2022, is also presented. This financial statement reports that liabilities plus deferred inflows of resources exceeded assets plus deferred outflow of resources by \$134.4 million. This negative net position is solely due to the adoption of GASB Statement No. 68. Note that in comparison to the fiscal year 2022 data, the District net position increased by \$60.6 million. This increase, however, was mostly due to the pension income of \$21.0 million and \$13.9 million in bond premium amortization.

	Governmental Activities	
	2022-2023	2021-2022
Current and other assets	\$ 346,352,618	\$ 370,472,594
Capital assets	821,009,900	802,963,262
Total assets	1,167,362,518	1,173,435,856
Deferred outflows of resources	192,534,786	159,267,962
Current liabilities	111,109,504	108,524,866
Long-term liabilities outstanding	1,226,647,892	1,071,449,946
Total liabilities	1,337,757,396	1,179,974,812
Deferred inflows of resources	156,616,340	347,901,091
Net position:		
Net investment in capital assets	435,816,292	423,650,011
Restricted for:		
TABOR Emergency	20,645,000	17,561,600
Debt Service	75,135,066	59,516,441
Nutrition Services	5,079,435	9,483,172
Other Grants & Programs	1,273,670	1,730,576
Unrestricted	(672,425,895)	(707,113,885)
Total net position	\$ (134,476,432)	\$ (195,172,085)

Note from the table above that the largest portion of the District assets, about 70 percent, reflects investment in capital assets less accumulated depreciation. The largest portion of current assets, predominately cash on hand and restricted cash and investments, is reported in the Combined General Fund and Bond Redemption Fund, with about \$12 million remaining in the Building Fund resulting from the sale of the 2018 bond. These funds were spent by December 2023 for capital needs. The Combined General Fund cash balances are held for TABOR and Board of Education required reserves as well as the carryover balances for

**Government-wide Financial Analysis (Continued)**

**Net Position (Continued)**

schools. Smaller cash balances are reported in the non-major governmental funds. Note that the cash balance in the Bond Redemption Fund is available to make the December 1, debt service payment. Property tax revenues for each fiscal year are largely received in the second semester of the school year between March and June though tax receipts continue through December 31 of the following fiscal year.

**Statement of Activities**

Note in the Condensed Statement of Activities that governmental activity total revenues increased by \$39.4 million over fiscal year 2022. Charges for services were up by over \$15.9 million as the Nutrition Services Funds moved from COVID-19 model of feeding all students, and back to the traditional National School Lunch program (NSLP) in which many students pay for lunch meals. Additionally, Fund 28, Nutrition Services Non-NSLP, was reinstated in the high schools and charter schools resulting in an additional \$5 million in charges for services. This will be for one year only as Colorado voters passed Proposition FF Healthy Meals for All, which will significantly decrease charges for student meals. State equalization increased \$19.7 million due to PPR increasing by \$584 associated with the School Finance Act, which is offset by a slight decrease in funded pupil count. Finally, Interest income increased due interest rates continuing to increase over the past year.

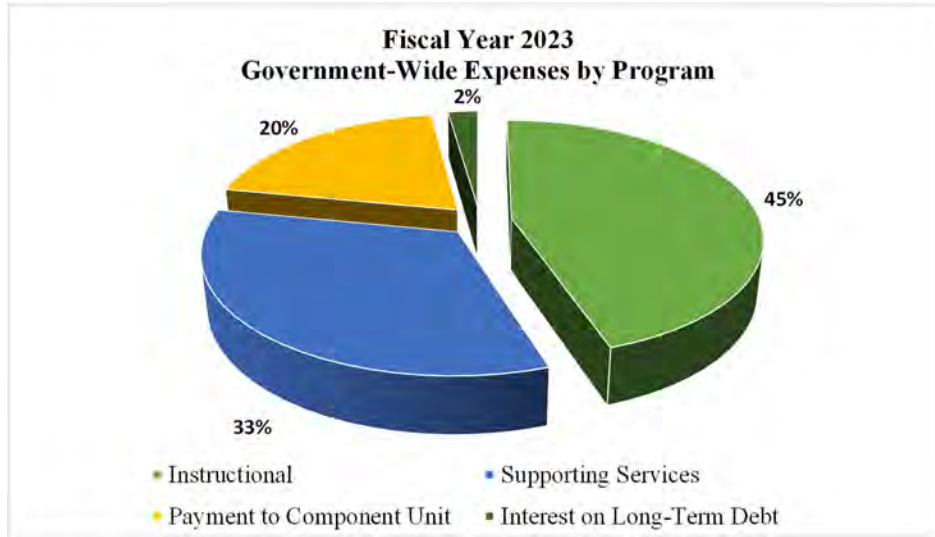
The total expenses increased by \$295.3 million from the fiscal year primarily due to the decrease in pension income compared to the prior year. The prior year’s pension income was \$263.4 million compared to just \$21.0 million in the current year. This income offsets the instructional and supporting services expenses reported. Independent of the PERA income, expenses were down over the prior year, mostly in the categories of salaries and wages due to significant vacancies in many of our classified positions.

**Condensed Statement of Activities for  
Fiscal Years Ended June 30, 2023 and 2022**

	Governmental Activities	
	2022-2023	2021-2022
<b>Revenues:</b>		
<b>Program revenues:</b>		
Charges for services	\$ 63,788,914	\$ 47,834,362
Operating/capital grants	100,186,467	100,467,777
<b>General revenues:</b>		
Property taxes	348,215,975	355,363,007
Specific ownership taxes	32,617,906	31,147,922
State equalization	341,554,364	321,796,077
Interest earnings	8,102,578	320,048
Gain on Sale of Asset	1,258,631	-
Grant contributions not specific to programs	7,481,144	6,294,825
Cash in Lieu of Land	2,414,302	2,832,976
Other	4,783,327	1,278,502
Total revenues	910,403,608	867,335,496
<b>Expenses:</b>		
Instructional	379,298,213	181,432,023
Supporting services	284,831,265	192,394,856
Payments to component units	166,448,474	160,011,621
Interest on long-term debt	19,130,003	20,500,936
Total expenses	849,707,955	554,339,436
Change in net position	60,695,653	312,996,060
NET POSITION, Beginning	(195,172,085)	(508,168,145)
NET POSITION, Ending	\$ (134,476,432)	\$ (195,172,085)

**Government-wide Financial Analysis (Continued)**

**Statement of Activities (Continued)**



As noted earlier, the District uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. In addition, fund accounting is used to report on the financial position of the District to maintain transparency and provide accountability.

**Governmental Fund Financial Analysis**

**Revenues and Other Financing Sources**

The District receives its revenues from local property taxes, intergovernmental sources through the state and federal government, charges for services rendered, returns on investment, issuance of bonds, COPs or leases, and several other minor sources. The table below is a comparative summary of the distribution of these revenues and sources for fiscal year 2023 and fiscal year 2022. The accompanying chart graphically shows the proportion of revenues from all the sources for fiscal year 2023. The largest revenue source for the District is received from state and federal intergovernmental sources at \$437.0 million, an increase of 3.5 percent from the prior year. The increase is due to an increase in per pupil revenue (PPR) of \$584 per student (up to \$9,191), partially offset with a decrease in funded pupil count of 877 students. This increase was also offset by decreases of \$19.4 million in the Nutrition Services Fund due to the District spending down additional state funds specified for feeding all students.

Property taxes represent the next significant source of revenue. The property tax revenue decrease is due to the District lowering the Debt Service Fund mills to match the lower principal and interest due in the next calendar year

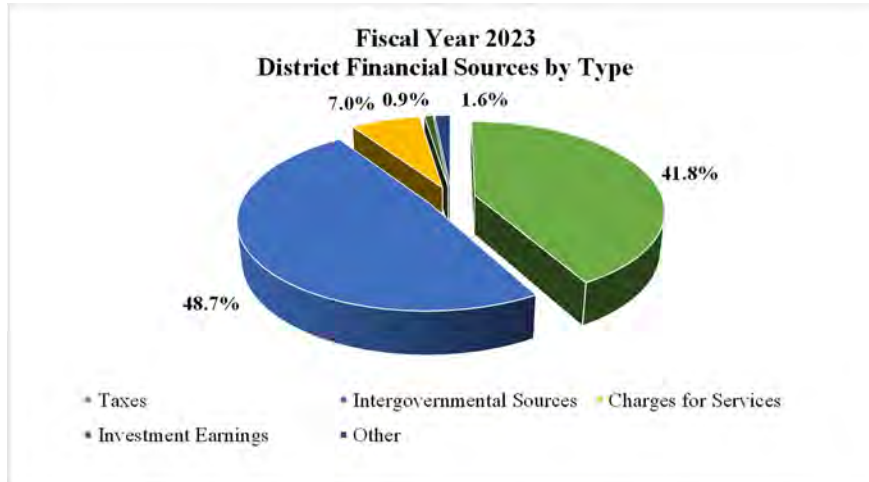
The District charges its charter schools and its District students various fees. Recognize here that these charges include athletic and activity charges, childcare tuition as well as lunch charges in Nutrition Services. Charges for services increased 33.3 percent, mostly due to the State discontinuing the free meals for all students causing both of the Nutrition Services funds to move back to fee based model for all but those that qualify for free and reduced meals.

	2022-2023		2021-2022	
Taxes	\$ 379,588,804	41.8%	\$ 387,306,870	44.3%
Intergovernmental Sources	441,740,831	48.7%	422,263,854	48.3%
Charges for Services	63,788,914	7.0%	47,834,362	5.5%
Investment Earnings	8,030,328	0.9%	307,108	0.0%
Other	14,222,277	1.6%	16,790,910	1.9%
Total	<u>\$ 907,371,154</u>	<u>100%</u>	<u>\$ 874,503,104</u>	<u>100%</u>



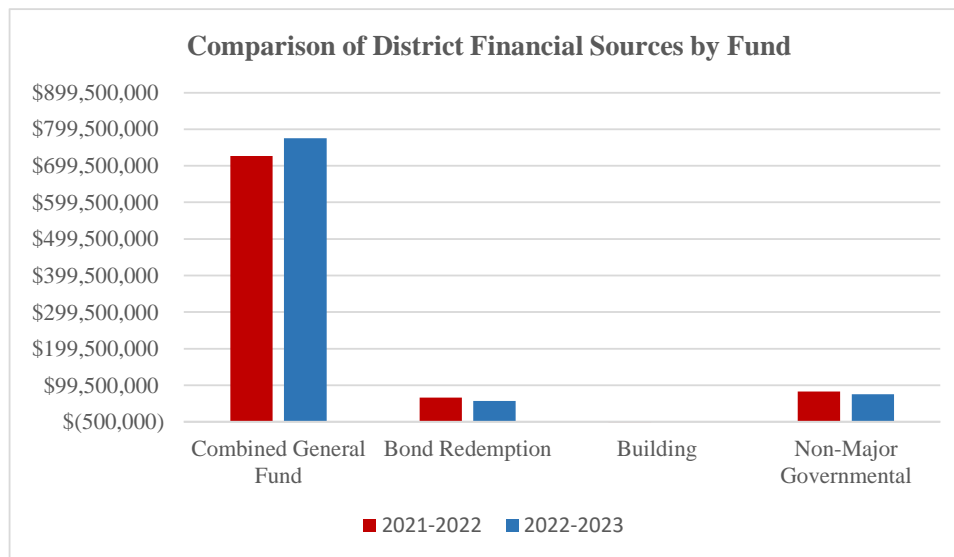
**Governmental Fund Financial Analysis (Continued)**

**Revenues and Other Financing Sources (Continued)**



The following table and the accompanying chart show the same total revenue, but reports these revenues by fund. Note that the majority of these revenues are accounted for in the Combined General Fund. The Non-major Governmental Fund has the second largest reported revenues and decreased by 9.6 percent as free meals for all, funded with COVID-19 relief funds in the Nutrition Services fund, came to an end in the 2021-2022 school year.

	<u>2022-2023</u>		<u>2021-2022</u>		<u>Inc/(Dec)</u>
Combined General	\$ 775,085,930	85.4%	\$ 726,128,530	83.0%	\$ 48,957,400
Bond Redemption	56,390,824	6.2%	65,722,003	7.5%	(9,331,179)
Building	886,410	0.1%	(351,295)	0.0%	1,237,705
Non-major Governmental	75,007,990	8.3%	83,003,866	9.5%	(7,995,876)
<b>Total</b>	<b>\$ 907,371,154</b>	<b>100%</b>	<b>\$ 874,503,104</b>	<b>100%</b>	<b>\$ 32,868,050</b>



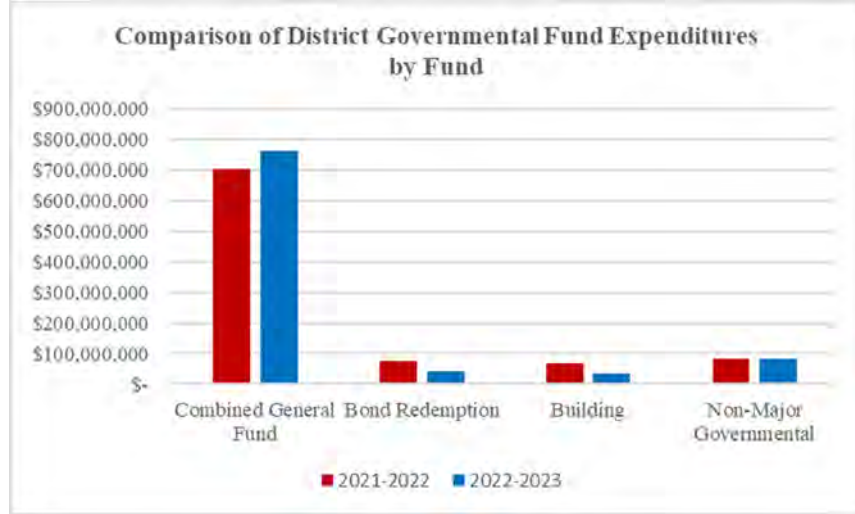
**Expenditures by Fund**

Recall that the District uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Fund accounting may also enhance transparency and accountability. In this analysis, Governmental Fund expenditures decreased by \$2.9 million. The decrease is driven by the reduced spend in the Building fund by \$35.3 million as the District continues to spend down the planned capital outlay in accordance with the issuance of the 2018 bond. The Bond Redemption fund also decreased by \$31.8 million as principal and interest payments continue to decline. Additionally, the District refunded the 2012 and 2013 bonds further reducing future payment schedules. Both decreases are mostly offset by the Combined General Fund increase of \$64.1 million. Most of the increase is due to the first year implementation of a new licensed compensation schedule which increased licensed compensation by an average 8 percent. Additionally, non-licensed staff received compensation increases of 4 to 7 percent with an average of 6.6 percent. The District also accrued for about \$13 million in retention bonuses implemented due to continued staffing shortages across most positions for the second year in a row.

**Governmental Fund Financial Analysis (Continued)**

**Expenditures by Fund (Continued)**

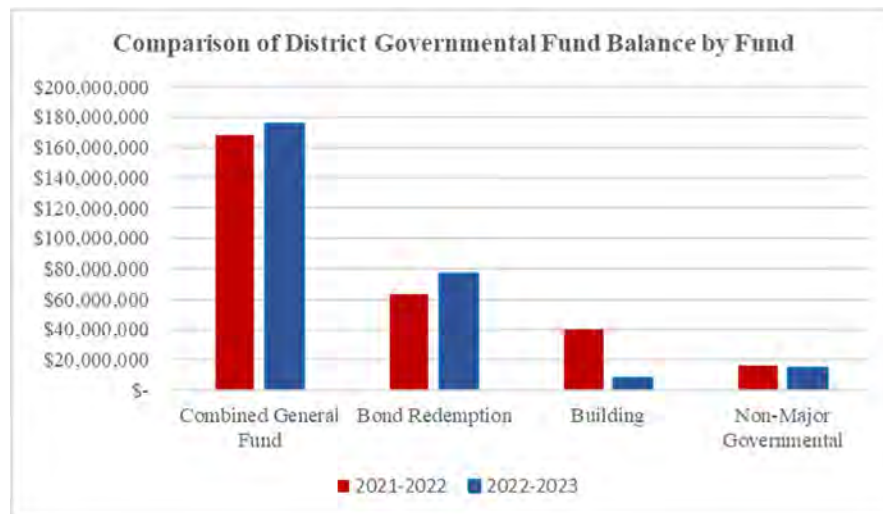
	<b>2022-2023</b>		<b>2021-2022</b>		<b>Inc/(Dec)</b>
Combined General	\$ 766,778,196	82.7%	\$ 702,584,504	75.5%	\$ 64,193,692
Bond Redemption	42,296,360	4.6%	74,054,849	8.0%	(31,758,489)
Building	33,602,334	3.6%	68,974,636	7.4%	(35,372,302)
Non-major Governmental	84,020,482	9.1%	83,998,532	9.0%	21,950
<b>Total</b>	<b>\$ 926,697,372</b>	<b>100%</b>	<b>\$ 929,612,521</b>	<b>100%</b>	<b>\$ (2,915,149)</b>



**Ending Fund Balances**

As of the end of the current fiscal year, the District governmental funds reported combined ending fund balances of \$275.9 million, a decrease of \$12.8 million from the prior year. This decrease is primarily due to the planned capital projects from the 2018 bond proceeds. The Combined General Fund increase of over \$7.3 million is due to staff vacancy savings as well as schools still not spending down carryover balances from prior years as they struggle to fill positions. While the Bond Redemption fund increased by \$13.6 million, the District refunded the 2012 and 2013 bonds which continues to lower the future principal and interest due, and the District was not successful in passing a 2023 bond, therefore; the District will lower the bond redemption mill to more closely reflect the principal and interest due next year. However, the overall fund balance remains lower than general best practice guidelines due to the District's ability to collect over 90 percent of overall taxes assessed to taxpayers.

	<b>2022-2023</b>		<b>2021-2022</b>		<b>Inc/(Dec)</b>
Combined General	\$ 175,912,516	63.7%	\$ 168,573,544	58.4%	\$ 7,338,972
Bond Redemption	77,167,416	28.0%	63,480,642	22.0%	13,686,774
Building	7,909,008	2.9%	40,624,932	14.1%	(32,715,924)
Non-major Governmental	14,966,658	5.4%	16,151,348	5.6%	(1,184,690)
<b>Total</b>	<b>\$ 275,955,598</b>	<b>100%</b>	<b>\$ 288,830,466</b>	<b>100%</b>	<b>\$ (12,874,868)</b>



**Combined General Fund Budgetary Highlights**

The District approves a budget in June based on enrollment projections for the following school year and State legislative action in the spring. Please reference the Budgetary Comparison Schedule on page 91. Note that the amended expenditure budget shows an increase over the Adopted Budget of approximately \$11.7 million. In Colorado, districts are funded on current year student counts. The student count day is on or around October 1 of each fiscal year. Once these student counts are known, the Colorado Department of Education recalculates the funding for each district. In addition, the fiscal year for school districts is July 1 through June 30, but the mill levy or tax rates are not set for the current year until December. The District budget is amended to account for both the changes in student counts from projection as well as changes in assessed value and the resulting tax rate set in December. Finally, the amount of carryover available for each school is not finalized until September once the sixty-day encumbrance period associated with the payment of invoices has expired. The budget is amended to account for the carryover amounts awarded to each school, changes in projections in funded pupil counts combined with the changes in Per Pupil Revenue as well as changes in other intergovernmental revenue sources generated additional sources of revenue since original adoption.

After the District’s financial plan is adopted in June of the prior year, budgets may be amended by the Board of Education or management. Once the budget is approved, individual sites may amend between individual expense items at any time as long as the total expenditures do not change. Total expenditures were amended by management and approved by the Board to align expenditures for changes in revenues as described above, as well as allocating funds for projects specifically identified in the Facility Acquisition and Construction category.

Note that the District expenditures were under budget in the Combined General Fund by \$82.2 million. Salaries and benefits were under budget by about \$33.1 million due to many vacant positions. The most significant vacancies were in Special Education support staff, operations and maintenance staff and dozens of bus driver positions. Supplies were under budget by over \$41.3 million due to school carryover that decreased slightly for fiscal year 2022-2023, but is budgeted for in full so schools have access to the funds as needed. The District schools continue to carefully monitor and review expenditures. This results in schools carrying over discretionary dollars in an amount of about \$20.6 million, decreasing school carryover by \$0.3 million. Property and equipment expenditures were under due to scheduled capital projects that were not fully complete as of June 30, 2023. Finally, in Colorado, State law requires that funds be fully appropriated before any spend is authorized. Because of the site-based decision model regarding the budgeting and spending of school discretionary dollars, as well as the sixty-day encumbrance period, final school spend is not known until the end of August; therefore, the District fully appropriates and budgets all available funds ensuring that its schools have the authority to spend their discretionary dollars.

Actual revenues were over budgeted by \$19.9 million with most of the variance in State Equalization due to the State contributing catchup contributions to PERA in an effort to make up for previous years in which the State made budget cuts and chose not to pay the required \$225 million to PERA to help decrease the unfunded liability.

**Capital Asset and Debt Administration**

**Capital Assets**

The District investment in capital assets for governmental activities as of June 30, 2023, equaled \$821.0 million an increase of \$11.9 million (net of accumulated depreciation) due to planned 2018 Bond projects in current year offset by \$43.1 million in depreciation and amortization expense. This investment in capital assets is in line with the improvement promises made to voters during the 2018 election such as security upgrades, facility repairs, classroom furnishings, buses and technology. Additional information on the District’s capital assets is provided in Note 5 on pages 64-65.

	Governmental Activities	
	2023	2022
Capital Assets:		
Land	\$ 11,688,503	\$ 13,310,241
Buildings and Improvements	1,131,967,765	1,028,103,581
Buildings - Lease Assets	7,602,571	7,602,571
Equipment - Energy Performance	13,173,149	13,173,149
ROU Asset - SBITA	7,926,504	6,128,032
Land Improvements	16,322,481	11,430,580
Machinery and Equipment	120,199,933	105,141,620
Construction in Progress	59,557,591	131,792,429
Accumulated Depreciation/Amortization	(547,428,597)	(507,590,909)
Total Net Capital Assets	\$ 821,009,900	\$ 809,091,294

## Capital Asset and Debt Administration (Continued)

### Long-Term Debt

As of June 30, 2023, the District had outstanding debt exclusive of NPL and OPEB of \$396.9 million, a decrease of \$41.0 million from the prior year. The District continues to pay off G.O. bonds and COPs. Of the outstanding long-term debt, \$332.6 million is G.O. bonded debt that is backed by the full faith and credit of the District taxpayers. Please also note the \$7.8 million in outstanding COPs. The District's COP policy requires that yearly lease payment liabilities be no more than one percent of yearly general fund revenues. In reviewing the Notes on page 66, we report that our maximum yearly COP lease payments will be \$0.8 million, an amount well below one percent of approximately \$760.06 million (\$7.6 million) in General Fund revenues received in fiscal year 2023.

In addition, the District is required to report its portion of the PERA SChTF Net Pension Liability (NPL) and PERA OPEB through the Health Care Trust Fund. This proportionate NPL is reported as \$846.0 million, about 32.8 percent higher than the prior year. OPEB liability is reported as \$28.8 million, about 6.5% lower than the prior year.

	Governmental Activities			
	June 30, 2023		June 30, 2022*	
General Obligation Bonds	\$ 332,620,000	26.2%	\$ 364,225,000	32.9%
Certificates of Participation	7,880,000	0.6%	8,680,000	0.8%
Accreted Interest	1,739,546	0.1%	3,403,454	0.3%
Bond Premiums	35,597,452	2.8%	40,482,635	3.7%
Financed Leases	1,607,609	0.1%	2,648,431	0.2%
Extended Service Separation	62,680	0.0%	77,054	0.0%
Leases	6,894,895	0.5%	7,220,993	0.7%
Software	5,142,317	0.4%	6,128,032	0.6%
Compensated Absences	5,427,601	0.4%	5,197,881	0.5%
Total before NPL	396,972,100		438,063,480	
OPEB Liability	28,818,691	2.3%	30,807,156	2.8%
Net Pension Liability	846,043,961	66.5%	636,750,686	57.6%
Total	\$ 1,271,834,752	100%	\$ 1,105,621,322	100%

\*Restated due to GASB 96

The \$7.9 million of outstanding COPs are collateralized by specific buildings owned by the District. These COP lease payment obligations are subject to annual appropriation and are distinctly different from G.O. bonds. The issuance of G.O. bonds can only be completed upon voter approval associated with a dollar amount authorization. The aggregate yearly appropriation to Fund 39, the COP Lease Payment Fund, is just over \$1.1 million from the General Fund. See the Notes on page 67.

The District maintains a credit rating with Moody's Investors Service Inc. at Aa2. Moody's published their new US K-12 School District rating methodology during the 2021 fiscal year. As part of their new rating methodology, Moody's now assigns an issuer credit rating to school districts as well as an unlimited general obligation bond rating which will typically be one notch higher than the issuer's underlying credit rating. As a result of this change, the District's G.O. Bonds are still rated at Aa1, but the overall district is one notch lower as anticipated. Additional information on the District's long-term debt is provided in Note 7 starting on page 66. This credit rating was reaffirmed with the issuance of the 2022 refunding bond.

### Other Obligations of the District

The District maintains leases that, similar to COPs, require an annual appropriation and one lease is collateralized by the equipment received and installed. These annual lease payments are budgeted and accounted for in the General Fund.

### Fund Balance Policy

Both the extent and the quality of educational services affect and are affected by the financial condition of the District. The District provides its best estimate of the end-of-year fund balances to be carried forward to the ensuing year as a beginning fund balance. At a minimum, the budget adopted by the District shall ensure that restricted General Fund or cash emergency reserves are held in the amount required under the provisions of the Colorado State Constitution. The Board of Education, by policy, mandates an additional reserve of three percent to further enhance the sustainability of the District financial position. This additional Board reserve is committed in the fund balance pursuant to GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The District maintains an ongoing three-year projection for significant operating funds.

## Fund Balance Policy (Continued)

The District continues to maintain a healthy fund balance. Our schools and departments regularly scrutinize their spend and have contributed greatly to the maintenance of this fund balance associated with the Board policy allowing school budget holders to carry unspent discretionary dollars into the new year. Compliance with and level of reserves and contingencies associated with Board policy shall be examined every year as part of the budget development process to determine if modifications are prudent in view of uncertainties in current and future revenues and expenses.

### TABOR and Board of Education Reserves

The financial statements report that the State of Colorado requires each school district to reserve 3.0 percent of cash or more of fiscal year spending to use only for declared emergencies. As mentioned above, in addition to the required TABOR Reserve, the Board of Education, by policy, requires an additional 3.0 percent of yearly spend held in reserve providing financial stability and available resources to fund any unexpected emergency. On page 41, of the financial statements report the District meets the TABOR and additional Board of Education reserve policy by reporting restricted and committed fund balances of \$20.6 million and \$20.6 million, respectively. The District did not include the State nonemployer contribution to PERA in the TABOR calculation since it is not the District's spend. A contingency budget line of \$6.0 million equivalent to one percent, is budgeted and appropriated each year, also specified in Board policy.

### Economic Factors and Subsequent Events

*State of Colorado Economy* - From the September 2023 Revenue Forecast from the Office of State Planning and Budgeting, the preliminary numbers for 2022-2023 show General Fund growth of 1.7 percent, totaling \$18.0 billion. State TABOR revenue exceeded the Referendum C cap by \$3.57 billion, triggering a \$3.68 billion TABOR refund obligation for fiscal year 2023-2024. General Fund projections for 2023-2024 fiscal year are expected to decrease by 3.1 percent, mostly due to a decline in corporate income tax collections, still resulting in revenues exceeding the Referendum C cap by \$1.7 billion after the cap rises by 8.5 percent.

The economy continues to balance between inflation and recession. Output grew at an annualized rate of 2.1 percent in the second quarter of 2023 with inflation receding. The strength of the labor market has supported incomes and fueled consumer spending. To this point, the economy has decelerated smoothly and is leaning towards a softer landing the originally forecasted.

Consistent with earlier forecasts, economic news indicates a slowing, yet resilient economy in spite of aggressive Federal Reserve action to raise interest rates and restrain economic activity. Inflationary pressure is abating, albeit at a slower pace in Colorado than in the nation. The forecast expects continued slowing as the delayed effects of tightening monetary policy dampen economic activity at least through the remainder of 2023. Inflationary pressures in Colorado are expected to continue to outpace those in the nation, as housing costs remain the key inflationary component throughout the forecast period. Employment growth is expected to continue to slow in the near term for both Colorado and the U.S.

- U.S. nonfarm employment growth was 4.3 percent in 2022, and is expected to slow in 2023 and 2024, to 2.4 percent and 1.3 percent, respectively. The U.S. unemployment rate is expected to tick down to 3.5 percent in 2023 before increasing to 3.6 percent in 2024.
- In Colorado, nonfarm employment grew by 4.1 percent in 2022. Employment is expected to decelerate throughout the forecast period, with growth of 2.2 percent in 2023 and 1.3 percent in 2024. The Colorado unemployment rate is expected to fall from 3.0 percent in 2022 to 2.9 percent in 2023, before rising to 3.1 percent in 2024.

Colorado's unemployment rate ticked up slightly in July to 2.9 percent but remained well below the U.S. rate of 3.5 percent. Colorado has the nation's 23rd lowest unemployment rate and its labor force participation rate held steady at 68.7 percent in July, and above the national rate of 62.6 percent. Colorado real average hourly earnings are down 1.9 percent year-over-year in July 2023. The employment recovery in Colorado continues to hold up, although job gains are slowing, consistent with monetary policy objectives to tame inflation and engineer a soft landing. Employers added 800 jobs in July 2023, for an average monthly gain of 2,560 jobs this year.

According to the December 2023 Revenue Forecast, the state aid requirements for total program funding in 2024-2025 is expected to be about \$29 million lower relative to current year levels. This assumes the budget stabilization factor is eliminated. The State School Finance Act, which has not been fully funded since fiscal year 2008-2009, has historically had a Budget Stabilization Factor - formerly the "Negative Factor" - of approximately \$321.2 million translating to approximately \$22.9 million for DCSD. This is a significant buy-down of the Budget Stabilization factor over prior years. Pursuant to the Colorado School Finance Act for fiscal year 2023, the District PPR (per pupil revenue) without the Budget Stabilization factor, would have been \$9,542 per student, about \$350 more than the actual PPR of \$9,192. This Budget Stabilization factor is planned to be fully eliminated in fiscal year 2024-2025 meaning school will be fully funded according to the formula for the first time since 2008-2009. However, debate is still strong on whether overall funding is adequate.

The largest drivers of the decreased State Education funding is being driven by decreased student enrollment and increased local share of overall funding. The total program funding requirements are estimated to increase in 2024-2025 by \$379 million year-over-year. Currently, enrollment is expected to decrease by 3,328 students or 0.4 percent. This is due to low birth rates and higher housing prices. This trend is expected to continue for years to come. Additionally, assessed values are estimated to increase significantly in property tax year 2024, transferring more burden for education funding from the State to local taxpayers.

## **Economic Factors and Subsequent Events (Continued)**

**Douglas County Economy** - The County population increased slightly to 378,000 residents in 2023. This increase of 4,725 residents represents an increase of approximately 1.2 percent. The unemployment rate in Douglas County remains lower than state and national unemployment rates. As of the second quarter of 2023, Douglas County's unemployment rate was 2.6 percent, up 0.2 percent from the second quarter of 2022. Comparatively, Colorado's unemployment remained steady at 2.9 percent and the U.S. unemployment fell to 3.4 percent compared to 3.5 percent a year ago. The labor force in Douglas County rose 1.1 percent over the year, an increase of 2,326 people working or looking for a job.

**District Enrollment** - In recent years, Douglas County has experienced declining enrollment. The combined effects of lower birthrates, increasing home prices and COVID-19's lingering effects as parents began making different educational choices for their families, are all factors contributing to the declines shown in recent years. As of October 2023 (fiscal year 2024), the District is expecting a decrease of just under 1,000 students over prior year enrollment.

**Fiscal Year 2024 School Finance Act Approved Increases and New District-wide Allocations** - In July 2023, the District adopted a budget that includes an increase in per pupil revenue of \$953 per student from \$9,192 to \$10,145. This increase is primarily due to the constitutional requirement that the base per pupil increase by inflation which was 8 percent in 2022. Additionally, the School Finance Act repeals the Budget Stabilization Factor in 2024-2025. Despite the increase in Per Pupil Revenue, Funded Pupil Count projections for 2023-2024 are 422 funded pupils lower than the actual Funded Pupil Count for 2022-2023. Overall, this increase to Per Pupil Revenue combined with an lower estimated Funded Pupil Count equates to an overall increase to Total Program of \$51.4 million year-over-year. However, district-run school enrollment is declining year-over-year and the amount of new revenue projected to be retained by DCSD and not passed onto charter schools is \$32.4 million.

With the positive additions to 2023-2024 funding, the District aims to strategically reinvest within schools and departments. The most significant investments are for the employees to further the strategic themes of Positive and Supportive Culture as well as Recruitment, Retention and Development of High Quality Employees. The 2023-2024 school year marks the second year of newly implemented salary schedules for all licensed employees. The base pay on the schedule was increased by 3.5 percent. This along with the corresponding step increase provided an overall average pay increase for licensed staff of 5 percent for 2023-2024. Additionally, all Classified staff received an ongoing increase to the base of 6 percent, and all other employees received a 5 percent increase to base pay. The cost of base compensation changes is about \$25 million. The District also absorbed the full \$3 million in medical benefit premium increases passing no increases in cost to the employee.

In addition to compensation changes noted above, the District is continuing to make investments in Student Support Services non-discretionary allocations. This investment increases Mental Health support for schools with Affective Needs programs, increases hours for Educational Assistant IV positions by 30 minutes per day, increases Gifted and Talented Interventionist at elementary schools and increases Campus Security Specialists at middle and high schools. This is a total additional investment of \$9 million in our Site-Based Budgets which makes up 72 percent of our Combined General Fund budget.

**Colorado Governor's Budget Request for Fiscal Year 2024** - Based on the November 2023 Budget Request, Governor Jared Polis submitted his fiscal year 2024 budget request to the Joint Budget Committee. The request would increase Total Program funding by \$564.1 million overall, \$141.3 million of which would go towards getting rid of the Budget Stabilization factor. That increase would represent \$705 per pupil funding increase from \$10,613 to \$11,317 as a general average for all school districts. Also included in his request is \$8 million for STEM and enrichment programming, \$7 million for workforce development in K-12 schools, \$3.1 million for existing CDE program aimed at retaining high-quality teachers, and \$15.1 million for charter school mill levy equalization.

The Governor's budget request must be considered and approved by the legislature.

### **Component Units**

Only summary information regarding component units appears in the District's financial statements. The District has seventeen component units, all of which are charter schools. Each charter school is represented in the Component Unit section of this Annual Comprehensive Financial Report and is presented in aggregate in a separate column in the Government-wide Statement of Net Position and in the Statement of Activities.

After a yearly review of the Foundation for Douglas County Schools financial activities, the District business administration has determined that its financial activities, due to the level of materiality and the independence of their activity in relation to the District, shall not be considered a component unit of the District. The financial activity of the Foundation is not included in this report.

### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the financial status of the District. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the Chief Financial Officer, Ms. Jana Schleusner, 701 Prairie Hawk Drive, Castle Rock, Colorado 80109.



**Douglas County School District**

*Learn Today, Lead Tomorrow*

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***BASIC FINANCIAL  
STATEMENTS***





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## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Statement of Net Position

June 30, 2023

	Primary	Component
	Government	Units
	Governmental	Charter
	Activities	Schools
<b>ASSETS</b>		
Cash and Investments	\$ 226,459,245	\$ 84,921,623
Receivables:		
Property Taxes, Net of Allowance for Uncollectible Taxes	12,454,484	-
Lease	2,357,595	-
Other	11,688,889	1,279,990
Inventories	2,300,683	8,521
Prepaid Costs and Other Assets	2,893,911	2,077,918
Restricted Cash and Investments	88,197,811	60,139,489
Capital Assets:		
Non-Depreciable	71,246,094	50,031,772
Depreciable, Net	749,763,806	226,911,766
Total Assets	1,167,362,518	425,371,079
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension Related Amounts	187,825,361	44,193,562
OPEB Related Amounts	4,709,425	1,568,820
Deferred Amount on Refunding	-	4,163,515
Total Deferred Outflows of Resources	192,534,786	49,925,897
<b>LIABILITIES</b>		
Accounts Payable	13,684,633	5,622,129
Accrued Compensation	41,991,175	5,668,617
Unearned Revenues	2,628,831	465,535
Accrued Insurance Claims	4,740,601	-
Accrued Interest Payable	968,251	3,828,772
Non-Current Liabilities:		
Due within One Year	47,096,013	17,576,594
Due in More than One Year:		
Accrued Insurance Claims	1,909,153	-
Lease Liability	6,452,293	-
Subscription Payable	2,324,903	-
Other Non-Current Liabilities	341,098,891	342,476,764
OPEB Liability	28,818,691	6,123,917
Net Pension Liability	846,043,961	179,719,921
Total Liabilities	1,337,757,396	561,482,249
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Leases	2,392,718	-
Deferred Amount on Refunding	3,360,342	-
OPEB Related Amounts	12,192,252	2,653,353
Pension Related Amounts	138,671,028	32,558,078
Total Deferred Inflows of Resources	156,616,340	35,211,431
<b>NET POSITION</b>		
Net Investment in Capital Assets	435,816,292	(1,012,959)
Restricted:		
TABOR Emergency Reserve	20,645,000	5,781,191
Debt Service/Lease Obligation	75,135,066	27,161,145
Other Grants and Programs	1,273,670	-
Nutrition Services	5,079,435	-
Unrestricted (deficit)	(672,425,895)	(153,326,081)
Total Net Position	\$ (134,476,432)	\$ (121,396,704)

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Instruction	\$ 379,298,213	\$ 63,788,914	\$ 32,660,015	\$ -
Supporting Services	284,831,265	-	67,526,452	-
Funding to Component Units - Unallocated	166,448,474	-	-	-
Interest on Long-Term Liabilities	19,130,003	-	-	-
<b>Total Governmental Activities</b>	<b>849,707,955</b>	<b>63,788,914</b>	<b>100,186,467</b>	<b>-</b>
<b>Component Units</b>				
Charter Schools	\$ 195,035,667	\$ 15,750,240	\$ 10,500,510	\$ 2,381,629

GENERAL REVENUES

- Property Taxes
- Specific Ownership Taxes (unrestricted intergovernmental revenue)
- State Equalization
- Investment Earnings
- Gain on Sale of Asset
- Grants and Contributions not specific to Programs
- Cash in Lieu of Land
- Other
- Total General Revenues

Change in Net Position

NET POSITION, Beginning, as restated

NET POSITION, Ending

See accompanying notes to the financial statements

Net (Expense) Revenue and Changes in Net Position	
Governmental Activities	Component Units
\$ (282,849,284)	\$ -
(217,304,813)	-
(166,448,474)	-
(19,130,003)	-
<u>(685,732,574)</u>	-
-	<u>(166,403,288)</u>
348,215,975	-
32,617,906	-
341,554,364	160,698,926
8,102,578	3,217,102
1,258,631	-
7,481,144	2,302,234
2,414,302	-
4,783,327	8,617,753
<u>746,428,227</u>	<u>174,836,015</u>
60,695,653	8,432,727
<u>(195,172,085)</u>	<u>(129,829,431)</u>
<u>\$ (134,476,432)</u>	<u>\$ (121,396,704)</u>

See accompanying notes to the financial statements

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Governmental Funds  
Balance Sheet  
June 30, 2023

	Combined General	Bond Redemption	Building	Non-Major Governmental	Total Governmental
<b>ASSETS</b>					
Cash and Investments	\$ 206,916,387	\$ -	\$ -	\$ 15,875,133	\$ 222,791,520
Receivables:					
Property Taxes, Net of Allowance for Uncollectible Taxes	11,008,297	1,446,187	-	-	12,454,484
Leases	2,357,595	-	-	-	2,357,595
Other	6,472,370	233,832	96,276	4,056,871	10,859,349
Due from Other Funds	1,375,920	-	-	-	1,375,920
Prepaid Costs	869,163	-	-	-	869,163
Inventories, at Cost	1,304,394	-	-	996,289	2,300,683
Restricted Cash and Investments	-	76,162,844	12,034,967	-	88,197,811
	<u>230,304,126</u>	<u>77,842,863</u>	<u>12,131,243</u>	<u>20,928,293</u>	<u>341,206,525</u>
Total Assets	<u>\$ 230,304,126</u>	<u>\$ 77,842,863</u>	<u>\$ 12,131,243</u>	<u>\$ 20,928,293</u>	<u>\$ 341,206,525</u>
<b>LIABILITIES</b>					
Due to Other Funds	\$ -	\$ -	\$ -	\$ 1,375,920	\$ 1,375,920
Accounts Payable	6,905,178	-	4,222,235	861,504	11,988,917
Accrued Compensation	40,092,889	-	-	1,898,286	41,991,175
Unearned Revenues	802,906	-	-	1,825,925	2,628,831
	<u>47,800,973</u>	<u>-</u>	<u>4,222,235</u>	<u>5,961,635</u>	<u>57,984,843</u>
Total Liabilities	<u>47,800,973</u>	<u>-</u>	<u>4,222,235</u>	<u>5,961,635</u>	<u>57,984,843</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Leases	2,392,718	-	-	-	2,392,718
Unavailable Revenue - Property Taxes	4,197,919	675,447	-	-	4,873,366
Total Deferred Inflows of Resources	<u>6,590,637</u>	<u>675,447</u>	<u>-</u>	<u>-</u>	<u>7,266,084</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories & Prepaid Costs	2,173,557	-	-	-	2,173,557
Restricted:					
TABOR Emergency Reserve	20,645,000	-	-	-	20,645,000
Restricted Fund Balance	1,273,670	77,167,416	7,909,008	5,079,435	91,429,529
Committed:					
3% Board Reserves	20,645,000	-	-	-	20,645,000
Assigned:					
School Carryover	20,672,546	-	-	3,755,387	24,427,933
Extended Service Severance	62,680	-	-	-	62,680
Facility Use Revenue Share	592,581	-	-	-	592,581
Cash in Lieu	5,170,613	-	-	-	5,170,613
2018 Mill Levy Override	3,372,977	-	-	-	3,372,977
Security and Mental Health Reserve	1,564,908	-	-	-	1,564,908
Master Capital Plan Projects in Process	995,450	-	-	-	995,450
Multi-Year Lease Reserve	3,782,903	-	-	-	3,782,903
Subfund Carryover	2,102,936	-	-	6,131,836	8,234,772
Unassigned	92,857,695	-	-	-	92,857,695
	<u>175,912,516</u>	<u>77,167,416</u>	<u>7,909,008</u>	<u>14,966,658</u>	<u>275,955,598</u>
Total Fund Balances	<u>175,912,516</u>	<u>77,167,416</u>	<u>7,909,008</u>	<u>14,966,658</u>	<u>275,955,598</u>
	<u>\$ 230,304,126</u>	<u>\$ 77,842,863</u>	<u>\$ 12,131,243</u>	<u>\$ 20,928,293</u>	<u>\$ 341,206,525</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 230,304,126</u>	<u>\$ 77,842,863</u>	<u>\$ 12,131,243</u>	<u>\$ 20,928,293</u>	<u>\$ 341,206,525</u>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Reconciliation of the Governmental Funds Balance Sheet  
to the Government-Wide Statement of Net Position  
June 30, 2023

<b>Fund Balances of Governmental Funds</b>		\$ 275,955,598
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		821,009,900
Other long-term assets are not available to pay for current period expenditures and therefore are reported as deferred inflows of resources in the funds.		4,873,366
Internal Service Funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the statement of net position.		1,205,997
Deferred inflows and outflows of resources that represent an acquisition or consumption of net position that applies to future periods and therefore is not reported in the funds:		
Deferred Amount on Refunding	(3,360,342)	
Deferred Outflows of Resources, Pension-Related Amounts	187,825,361	
Deferred Outflows of Resources, Other Post Employment Benefit-Related Amounts	4,709,425	
Deferred Inflows of Resources, Pension-Related Amounts	(138,671,028)	
Deferred Inflows of Resources, Other Post Employment Benefit-Related Amounts	<u>(12,192,252)</u>	38,311,164
Long-term liabilities, including long-term debt are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(332,620,000)	
Certificates of Participation	(7,880,000)	
Accreted Interest	(1,739,546)	
Bond Premiums	(35,597,452)	
Accrued Interest Payable	(968,251)	
Net Pension Liability	(846,043,961)	
Other Post Employment Benefit Liability	(28,818,691)	
Accrued Insurance Claims Payable	(3,029,454)	
Leases	(6,894,895)	
Financed Purchase	(1,607,609)	
Subscriptions Payable	(5,142,317)	
Extended Service Severance	(62,680)	
Compensated Absences	<u>(5,427,601)</u>	<u>(1,275,832,457)</u>
<b>Net Position (deficit) of Governmental Activities</b>		<u>\$ (134,476,432)</u>

See accompanying notes to the financial statements

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Governmental Funds  
Statement of Revenues, Expenditures and Changes in Fund Balances  
For the Fiscal Year Ended June 30, 2023

	Combined General	Bond Redemption	Building	Non-Major Governmental	Total Governmental
<b>REVENUES</b>					
Property Taxes	\$ 292,665,244	\$ 54,305,654	\$ -	\$ -	\$ 346,970,898
Specific Ownership Tax	32,617,906	-	-	-	32,617,906
Intergovernmental	409,080,816	-	-	32,660,015	441,740,831
Charges for Services	25,309,256	-	-	38,479,658	63,788,914
Fundraisers and Donations	4,154,927	-	-	3,326,217	7,481,144
Investment Earnings	5,058,748	2,085,170	886,410	-	8,030,328
Other	6,199,033	-	-	542,100	6,741,133
<b>Total Revenues</b>	<b>775,085,930</b>	<b>56,390,824</b>	<b>886,410</b>	<b>75,007,990</b>	<b>907,371,154</b>
<b>EXPENDITURES</b>					
Current:					
Instructional	355,280,297	-	-	39,024,054	394,304,351
Supporting Services	240,632,263	-	-	43,689,370	284,321,633
Funding to Component Units	166,448,474	-	-	-	166,448,474
Capital Outlay	-	-	33,602,334	-	33,602,334
Debt Service:					
Principal	3,973,975	23,550,000	-	977,134	28,501,109
Interest and Fiscal Charges	443,187	18,746,360	-	329,924	19,519,471
<b>Total Expenditures</b>	<b>766,778,196</b>	<b>42,296,360</b>	<b>33,602,334</b>	<b>84,020,482</b>	<b>926,697,372</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>8,307,734</b>	<b>14,094,464</b>	<b>(32,715,924)</b>	<b>(9,012,492)</b>	<b>(19,326,218)</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Refunding Bond Issued	-	86,550,000	-	-	86,550,000
Refunding Bond Premium	-	9,069,309	-	-	9,069,309
Payment of Funding Bond Escrow Agent	-	(96,026,999)	-	-	(96,026,999)
Proceeds from Sale of Capital Assets	4,981,044	-	-	79,524	5,060,568
Subscriptions	1,798,472	-	-	-	1,798,472
Transfers In	-	-	-	7,748,278	7,748,278
Transfers Out	(7,748,278)	-	-	-	(7,748,278)
<b>Total Other Financing Sources (Uses)</b>	<b>(968,762)</b>	<b>(407,690)</b>	<b>-</b>	<b>7,827,802</b>	<b>6,451,350</b>
<b>NET CHANGES IN FUND BALANCES</b>	<b>7,338,972</b>	<b>13,686,774</b>	<b>(32,715,924)</b>	<b>(1,184,690)</b>	<b>(12,874,868)</b>
FUND BALANCES, Beginning	168,573,544	63,480,642	40,624,932	16,151,348	288,830,466
<b>FUND BALANCES, Ending</b>	<b>\$ 175,912,516</b>	<b>\$ 77,167,416</b>	<b>\$ 7,909,008</b>	<b>\$ 14,966,658</b>	<b>\$ 275,955,598</b>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2023

**Net change in fund balances of governmental funds** \$ (12,874,868)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which net capital outlays exceeded loss on disposal of capital assets and depreciation.

Capital Outlay	58,836,582	
Depreciation	(43,116,039)	
Net Book Value of Disposed Assets	<u>(3,801,937)</u>	11,918,606

Some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds. This amount represents the change in unavailable property tax revenue.

1,245,077

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:

Principal Payments - General Obligation Bonds	23,550,000	
Refunding of 2012 and 2013 Bond	94,605,000	
Issuance of Refunding Bond	(86,550,000)	
Premiums on Issuance of Refunding Bond	(9,069,309)	
Deferred Amounts on Refunding	(6,679,218)	
Principal Lease Payments - Certificates of Participation	800,000	
Change in Accreted Interest	1,663,908	
Change in Accrued Interest	147,559	
Principal Payments Subscriptions Payable	2,784,187	
Subscriptions	(1,798,472)	
Principal Payments Leases	326,098	
Financed Purchase	1,040,822	
Amortization of Bond Premium	<u>13,954,492</u>	34,775,067

In the statement of activities, certain operating expenses - compensated absences (sick leave), pension benefits, special termination benefits (extended service severance) and liability claims - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). This amount represents the net effect of compensated absences, pension expense and claims payable on the statement of activities:

Pension Income	21,040,859	
Other Post Employment Benefit Income	4,277,512	
Change in Compensated Absence	(229,720)	
Change in Extended Service Severance	14,374	
Liability Claims	<u>450,582</u>	25,553,607

Internal Service Funds are used by management to charge the cost of medical insurance and short term disability to individual funds. The net revenue (expense) of the Internal Service Funds are reported with governmental activities.

78,164

**Change in net position of governmental activities** \$ 60,695,653

See accompanying notes to the financial statements



DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Proprietary Funds  
Statement of Net Position  
June 30, 2023

	Governmental Activities
	<u>Internal Service Funds</u>
<b>ASSETS</b>	
Current Assets:	
Cash and Investments	\$ 3,667,725
Accounts Receivable	829,540
Prepaid Costs	<u>2,024,748</u>
Total Assets	<u>\$ 6,522,013</u>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	\$ 1,695,716
Accrued Insurance Claims	<u>3,620,300</u>
Total Liabilities	<u>5,316,016</u>
<b>NET POSITION</b>	
Unrestricted	<u>1,205,997</u>
Total Net Position	<u>1,205,997</u>
Total Liabilities and Net Position	<u>\$ 6,522,013</u>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Proprietary Funds  
 Statement of Revenues, Expenses and Changes in Net Position  
 For the Fiscal Year Ended June 30, 2023

	Governmental Activities
	<u>Internal Service Funds</u>
OPERATING REVENUES	
Premium Revenue	\$ 54,980,060
Other	<u>605,933</u>
Total Operating Revenues	<u>55,585,993</u>
OPERATING EXPENSES	
Insurance and Claims	53,218,857
Stop Loss Premiums	826,485
Salaries and Benefits	46,007
Purchased Services	1,468,260
Other	<u>20,470</u>
Total Operating Expenses	<u>55,580,079</u>
OPERATING INCOME	<u>5,914</u>
NON-OPERATING REVENUES	
Investment Earnings	<u>72,250</u>
Total Non-Operating Revenues	<u>72,250</u>
CHANGE IN NET POSITION	78,164
NET POSITION, Beginning	<u>1,127,833</u>
NET POSITION, Ending	<u>\$ 1,205,997</u>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Proprietary Funds  
 Statement of Cash Flows  
 For the Fiscal Year Ended June 30, 2023

	Governmental Activities
	Internal Service Funds
	<u>                    </u>
CASH FLOWS FROM OPERATING ACTIVITIES:	
Receipts from Customers	\$ 53,701,254
Payments to Suppliers	(54,982,792)
Payments to Employees	(46,007)
	<u>                    </u>
Net Cash (Used by) Operating Activities	(1,327,545)
CASH FLOWS FROM INVESTING ACTIVITIES:	
Earnings on Investments	72,250
	<u>                    </u>
NET DECREASE IN CASH AND CASH EQUIVALENTS	(1,255,295)
CASH AND CASH EQUIVALENTS, Beginning	4,923,020
	<u>                    </u>
CASH AND CASH EQUIVALENTS, Ending	<u>\$ 3,667,725</u>
RECONCILIATION OF OPERATING INCOME TO	
NET CASH PROVIDED TO (USED BY) OPERATING ACTIVITIES:	
Operating Income	\$ 5,914
Changes in Assets and Liabilities:	
Change in Prepaid Costs	(1,055,199)
Change in Accounts Receivable	(829,540)
Change in Accounts Payable	1,495,380
Change in Accrued Insurance Claims	(944,100)
Total Adjustments	<u>(1,333,459)</u>
NET CASH (USED BY) OPERATING ACTIVITIES	<u>\$ (1,327,545)</u>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Fiduciary Funds  
Statement of Fiduciary Net Position  
June 30, 2023

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	<u>Private Purpose Trust Scholarship</u>
ASSETS	
Cash and Investments	<u>\$          24,379</u>
Total Assets	<u><u>\$          24,379</u></u>
NET POSITION	
Held in Trust for Scholarships	<u>\$          24,379</u>
Total Net Position	<u><u>\$          24,379</u></u>

See accompanying notes to the financial statements

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Fiduciary Funds  
Statement of Changes in Fiduciary Net Position  
For the Fiscal Year Ended June 30, 2023

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	<u>Private Purpose Trust Scholarship</u>
ADDITIONS	
Contributions	<u>\$        50,000</u>
Total Additions	<u>50,000</u>
DEDUCTIONS	
Grants and Scholarships	<u>58,500</u>
Total Deductions	<u>58,500</u>
CHANGE IN NET POSITION	(8,500)
NET POSITION, Beginning	<u>32,879</u>
NET POSITION, Ending	<u><u>\$        24,379</u></u>

See accompanying notes to the financial statements

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES****Reporting Entity**

The Douglas County School District RE.1 (the District) is a political subdivision of the State of Colorado governed by an elected seven-member board of education. The accompanying financial statements represent the District and the component units for which the District is considered to be financially accountable. The discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the District.

***Discretely Presented Component Units*** - The District's charter schools consist of seventeen separately authorized charters: Academy Charter School, American Academy, Aspen View Academy, Ben Franklin Academy Charter School, Challenge to Excellence Charter School, DCS Montessori Charter School, Global Village Academy, HOPE Online Learning Academy Co-Op, Lemay Classical Academy, North Star Academy, Parker Core Knowledge, Parker Performing Arts School, Platte River Academy, Renaissance Secondary School, SkyView Academy Charter School, STEM School, and World Compass Academy.

Charter schools are public schools authorized by the District to provide educational alternatives for parents, pupils, and teachers. The schools have separate governing boards but are fiscally dependent on the District for the majority of funding, and their exclusion would render the District's financial statements incomplete. Charter schools are considered discretely presented component units for external financial reporting purposes. The District considers each of the component units to be non-major component units because none of the schools individually have a financial relationship with the District that is significant enough to require separate reporting within the basic financial statements. Combining schedules are included within the supplementary section of this annual comprehensive financial report. The charter schools report within their reporting entities various foundations formed for fundraising or debt administration. Separate financial statements for all charter schools are available at each school location and online.

***Joint Venture (Parker Joint Service Facility)*** - In September 1991, the District and the South Metro Fire Rescue (South Metro) entered into a joint venture agreement for the construction and operation of a transportation facility (the Facility). Currently, the District acts in the capacity of administrator under the joint control of the District Board and the governing body of South Metro. The District share of operating costs for the Facility is 45 percent.

The Facility is solely responsible for transportation operations, maintenance and services of the District and South Metro. The Facility is funded through the budgetary process of both parties to the joint venture in proportion to their respective shares and anticipated usage. The District records operating payments for transportation operations and usage as transportation expenditures in the Combined General Fund. The District does not have an equity interest in the Facility; therefore, it is not reflected within the basic financial statements as an investment. Separate financial statements for this joint venture can be obtained at its office; 17801 East Plaza Drive, Parker, Colorado.

**Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., Statement of Net Position and Statement of Activities) report information on all the non-custodial activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services which are reasonably equivalent to the services provided to external organizations. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The District does not report any business-type activities.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**Government-wide and Fund Financial Statements (Continued)**

The Statement of Activities demonstrates the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to students or other customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues. The District does not allocate indirect expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and the fiduciary fund even though the latter is excluded from the District government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except grant revenues which are considered to be available if they are collected within 90 days. Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Alternatively, debt service and lease payment expenditures, as well as expenditures related to compensated absences and risk management claims, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service funds are charges to customers for services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District reports the following major and non-major governmental funds:

**Major Governmental Funds:**

The *Combined General Fund* is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund. The Capital Projects Fund has been included in the Combined General Fund as most resources come from a general fund transfer.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

The *Bond Redemption Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The *Building Fund* accounts for only the acquisition and construction of major capital facilities and equipment funded by the sale of general obligation bonds.

Non-major governmental funds:

The *Nutrition Services National School Lunch Program Fund (NSLP)* accounts for the financial resources that are restricted for activities associated with the District's USDA Child Nutrition Programs.

The *Governmental Designated Purpose Grants Fund* accounts for financial activities associated with most of its State and Federal grants.

The *Pupil Activity Fund* accounts for the financial resources restricted for the non-Colorado High School Activities Association (CHSSA) student activities programs.

The *Athletics and Activities Fund* accounts for the financial resources restricted for activities associated with athletics and other CHSSA governed programs.

The *Nutrition Services Non-National School Lunch Program Fund (Non-NSLP)*, accounts for the activities restricted for the District's school lunch programs not funded by the National School Lunch Program (high schools, one charter school, and one private school catering contract).

The *Child Care Fund*, known as B.A.S.E. (Before and After School Enterprise), accounts for the financial resources that are restricted for activities associated with the District's tuition based child care programs. There are presently 43 elementary B.A.S.E. programs and 3 Pre-K B.A.S.E. programs.

The *Certificates of Participation (COP) Lease Payment Fund* accounts for the yearly appropriated resources required to meet the principal and interest payments scheduled for outstanding certificates of participation.

The District reports the following other fund types:

The *Medical Fund, an internal service fund*, accounts for health activities associated with a self-funded health insurance plan, a fully insured Kaiser option, as well as other employee health benefits including dental and vision.

The *Short Term Disability Fund, an internal service fund*, accounts for short term disability activities associated with a self-funded disability insurance plan.

The *Private-Purpose Trust Scholarship Fund, a private-purpose trust fund*, accounts for the activities of various scholarship accounts. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, and other governments and are therefore not available to support the District's own programs.



NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance**

Cash and Investments

The pooled cash concept is used whereby cash balances of each of the District funds are pooled and invested in certain investments. All pooled cash investment income is allocated to the General Fund. The following are considered to be cash and cash equivalents: cash on hand, cash in the bank, and highly liquid investments which have a maturity of three months or less when purchased or which are subject to withdrawal.

As of June 30, 2023, the District invested in Colorado Statewide Investment Pool (CSIP) and Colorado Surplus Asset Fund (CSafe), both external investment pools. The District also invests proceeds from the 2019 bonds in various U.S. Treasury Notes, Federal Agency Bond Notes, Corporate Notes, Agency Bond and Certificates of Deposit. CSIP Term funds are reported at Net Asset Value (NAV). CSafe and CSIP Local Government Investment Pool (LGIP) funds are reported at amortized cost. All other securities are recorded at fair value.

Fair Value Measurement and Application

The District adopted GASB 72, *Fair Value Measurement and Application*, which addresses accounting and financial reporting issues related to fair value measurements. The fair value is the price that would be received by the District to sell an asset or paid by the District to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement for financial reporting at the fiscal year ended June 30, 2023 and the application used is determined by a hierarchy of one of three levels. Level one is the most reliable and is quoted prices in active markets for identical assets or liabilities, level two is reliable and consists of quoted prices for similar assets or liabilities, other observable inputs, interest rates, credit spreads, condition of the asset, activity level of markets for observable input, and level three is least reliable which is based on unobservable inputs. All donated assets are measured at the estimated acquisition value.

Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either *due to* or *due from other funds* (i.e., the current portion of interfund loans).

Property taxes are levied on December 15. Property taxes are payable in full by April 30, or in two equal installments due February 28 and June 15. The County bills and collects property taxes for all taxing districts within the County. Property tax receipts are remitted to the District in the subsequent month. Delinquent property taxes are subject to sale of tax certificates in the following November. Property taxes levied in the current year but not received at year-end are identified as *property taxes, net of allowance for uncollectible taxes*. Any taxes not collected within 60 days after year-end are recorded as a *deferred inflow of resources* in the governmental fund financial statements.

Specific ownership taxes are collected by the County for motor vehicles registered in the District's assessment area. Tax receipts collected by the County are remitted to the District in the subsequent month. Specific ownership taxes are recorded as receivables and revenues when collected by the County.

Inventories and Prepaid Costs

All inventories are valued at cost using the average cost method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid costs in both government-wide and fund financial statements. The District records prepaid costs using the purchase method.

Restricted Assets

The District and its component units restrict cash and investments representing debt service reserves and unspent bond proceeds.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)**Capital Assets

Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an individual or aggregate cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset life are not capitalized.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

First year depreciation is calculated at one-half year regardless of the purchase date. Property and equipment of the District, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

<b>Asset</b>	<b>Years</b>
Buildings	50
Building Improvements	20-40
Land Improvements	5-20
Portable Classrooms	25
Vehicles	8
Office Equipment	7-10
Computer Equipment	5

Subscription-based Information Technology Arrangements (SBITAs) assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying Information Technology (IT) assets

Unearned Revenue

Unearned revenue in the government-wide and the fund financial statements consists primarily of unearned tuition, fees, grants, or prepaid student lunch accounts.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. The first is the deferred charge on refunding which results from the difference in the carrying value

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance  
(Continued)**Deferred Outflows/Inflows of Resources (Continued)

of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is shown as pension-related amounts and includes items related to the District's portion of the Colorado Public Employees Retirement Association (PERA) benefit plan. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on pension plan investments. Additional information on pension-related amounts is included in Note 10. The third amount is shown as other post-employment benefit (OPEB) related amounts and includes items related to the District's portion of the Health Care Trust Fund administered by PERA. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on OPEB plan investments. Additional information on OPEB-related amounts is included in Note 11.

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has four items that qualify for reporting in this category. Accordingly, the items *unavailable revenue*, is reported in the governmental funds balance sheet as unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other item included in this category is the pension-related amounts and includes items related to the District's portion of the Colorado Public Employees Retirement Association (PERA) benefit plan. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on pension plan investments. Additional information on pension-related amounts is included in Note 10. The third amount is shown as other post-employment benefit (OPEB) related amounts and includes items related to the District's portion of the Health Care Trust Fund administered by PERA. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on OPEB plan investments. Additional information on OPEB-related amounts is included in Note 11. The fourth amount is shown as resources for leases. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.

Compensated Absences

It is District policy to permit employees to accumulate earned but unused sick pay benefits. Unused sick leave is paid to employees, up to a maximum of 130 days, upon termination after completing ten years of service. Vacation time must be used the same fiscal year it is earned. The current and long-term liabilities for sick time are accrued when earned in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized using the effective interest method. Bond issuance costs are expensed in the year they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures in the year they are incurred.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)**

Fund Balance/Net Position

In the fund financial statements, governmental funds report the following classification of fund balance:

*Nonspendable* - includes amounts that cannot be spent because they are either not spendable in form - such as inventories - or are legally or contractually required to be maintained intact.

*Restricted* - includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision such as Colorado TABOR or enabling legislation. Other balances include Medicaid and National School Lunch Program grant restricted funds as well as bond redemption and building fund balances.

*Committed* - includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to resolutions passed by the Board of Education, the District's highest level of decision-making authority. Fund balance of the District may be committed for a specific source by formal action of the Board of Education. Amendments or modifications of the committed fund balance must also be approved by formal action of the Board of Education.

*Assigned* - includes amounts the District intends to use for a specific purpose, but do not meet the definition of restricted fund balance. Under the District's adopted policy, the Board delegates authority to the Superintendent or the Chief Financial Officer to determine these assignments.

*Unassigned* - includes all other spendable amounts and negative fund balances in other governmental funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets of \$435,816,292 consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition or construction of improvements on those assets, excluding unspent bond and COP proceeds. Net position is reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. As of June 30, 2023, the District has \$20,645,000 and the charter schools have \$5,781,191, restricted for TABOR emergency reserves.

Pensions

The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability (NPL), deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP), and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Benefit Other Post Employment Benefit (OPEB) Plan

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the FNP, and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)**On-Behalf Payments Other Post Employment Benefit (OPEB) Plan (Continued)

GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third-party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. HB 22-1029, enacted June 7, 2022, required a restorative payment for the suspended 2020 direct distribution due to HB 20-1379. Upon enactment of HB 22-1029, the State treasurer distributed \$380 million with reductions, as applicable, to future direct distributions scheduled to occur July 1, 2023 and July 1, 2024.

Adoption of New Accounting Standards - GASB Statement No. 96, Subscription-based Information Technology Arrangements

In May of 2020, the GASB issued GASB Statement No. 96, Subscription-based Information Technology Arrangements (SBITAs). This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.

The District adopted the requirements of the guidance effective July 1, 2022 and has applied the provisions of this standard to the beginning of the earliest comparative period presented.

NOTE 2: DEPOSITS AND INVESTMENTS

At June 30, 2023, deposits and investments were reported in the financial statements as follows:

Governmental Activities *	\$	314,657,056
Private Purpose Trust Scholarship		24,379
Total	<u>\$</u>	<u>314,681,435</u>

\* Governmental Activities include Governmental Funds and the Internal Service Funds.

Cash and investments at June 30, 2023, consisted of the following:

Deposits*	\$	(2,426,951)
Cash on Hand		40,805
Investments		317,067,581
Total	<u>\$</u>	<u>314,681,435</u>

\* Subsequent to year end funds were transferred from investment accounts to cover all balances prior to those checks clearing the bank.

Deposits

Federal Deposit Insurance Corporation (FDIC) coverage for government accounts is \$250,000 per official custodian. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State statutes. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

**NOTE 2: DEPOSITS AND INVESTMENTS (Continued)**

PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be equal to at least 102 percent of the uninsured deposits. At June 30, 2023, the District bank deposits were covered by FDIC Insurance or fell under the provisions of PDPA.

Investments

The District is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include:

- United States treasury obligations and certain U.S. agency securities
- Corporate bonds
- Mutual bonds
- Short term certificates of deposit
- Bankers' acceptances of certain banks
- Commercial paper
- Repurchase agreements
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

The District's investment policy does not further restrict its investment options.

At June 30, 2023, the District had the following investments:

Investment Type	S&P/Fitch Ratings	Amortized Cost	Net Asset Value	Fair Value	Total	Investment Maturities (In Years)		
						12 Months or less	13-24 Months	25-60 Months
CSafe Funds	AAAm	\$ 2,644,767	\$ -	\$ -	\$ 2,644,767	\$ 2,644,767	\$ -	\$ -
CSIP LGIP	AAAm	219,816,698	-	-	219,816,698	219,816,698	-	-
CSIP Term	AAAf	-	83,600,000	-	83,600,000	83,600,000	-	-
Federal Agency	AA+	-	-	11,006,116	11,006,116	11,006,116	-	-
Total		\$ 222,461,465	\$ 83,600,000	\$ 11,006,116	\$ 317,067,581	\$ 317,067,581	\$ -	\$ -

*Local Government Investment Pools (LGIP)* - At June 30, 2023, the District had dollars invested in local government investment pools with \$219,816,698 invested in Colorado Statewide Investment Program (CSIP). Term investments are measured at Net Asset Value (NAV) and LGIP investments are measured at amortized cost. CSIP is a statutory trust organized and existing under the laws of the State of Colorado intended solely for the use of Colorado local governments. Investments of the trust are limited to those allowed by State statutes. The District also had \$2,644,767 invested in the Colorado Surplus Asset Fund (CSafe) at June 30, 2023. CSafe is similar to a money market fund, with each share valued at \$1.00 and is measured at amortized cost. The State Securities Commissioner administers and enforces all state statutes governing CSafe.

CSIP is a statutory trust organized and existing under the laws of the State of Colorado intended solely for the use of Colorado local governments. Investments of the trust are limited to those allowed by State statutes. CSIP's sole purpose is to serve government entities in Colorado to meet their daily cash management needs with an emphasis on 1) safety, 2) liquidity, 3) transparency and 4) competitive yields. CSIP is a local government investment pool trust fund organized under C.R.S. § 24-75-701, *et seq.*, registered as such with the Colorado Securities Commissioner pursuant to the Local Government Investment Pool Trust Fund Administration and Enforcement Act, C.R.S. § 11-51-901, *et seq.* As such a trust, CSIP pools and invests the funds of Colorado local government participants within the investment policies and limitations set forth in CSIP's Indenture of Trust and C.R.S. § 24-75-601, *et seq.* Participants include municipalities, counties, school districts and special districts.

CSIP offers two investment options, 1) CSIP Liquid Portfolio and 2) CSIP Term Portfolio. The CSIP Liquid Portfolio is a fully liquid, variable rate investment option, rated AAAM by Standard and Poor's. There are no unfunded commitments, the redemption frequency is daily and there is a one-day redemption notice. The CSIP Term Portfolio offers the ability for participants to invest in shares of fixed-rate, fixed-term investments, rated AAAF by Fitch Ratings. There are no unfunded commitments, the redemption period is planned at maturity, and the redemption period is a sixty-day minimum and one-year maximum.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 2: DEPOSITS AND INVESTMENTS (Continued)Investments (continued)

*Custodial Credit Risk* - There is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. None of the District's investments are subject to custodial risk.

*Interest Rate Risk* - State statutes limit investments in U.S. Agency securities to an original maturity of five years, unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - State statutes limit investments in U.S. Agency securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs).

The District's investment policy and State statutes limit investments in money market funds to those with the highest rating issued by NRSROs and with a constant share price, or to money market funds that invest only in specified securities.

*Concentration of Credit Risk* - State statutes and the District's investment policy do not limit the amount the District may invest in one issuer. As of June 30, 2023, there are no investments that individually garner greater than five percent of total investments.

Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted process; Level 3 inputs are significant unobservable inputs.

As of June 30, 2023, the District has investments of \$11,006,116 which were invested in Federal Agency Bond/Note, all of which are categorized as Level 2 Investments.

NOTE 3: INTERFUND BALANCES AND TRANSFERS

Interfund balances are created when there is a liability of one fund due to another fund. Interfund balances for the year ended June 30, 2023, were composed of the following:

<u>Due From</u>	<u>Due To</u>	<u>Amount</u>
Governmental Designated Grants Fund	General Fund	\$ 1,375,920

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the allocating system, and (3) payments between funds are made. The interfund receivables and payables are expected to be collected/paid in the subsequent year.

Transfers are used to move revenues from the fund that collects them to specific programs accounted for in other funds in accordance with budget authorization. Transferred funds are without recourse. Transfers during the fiscal year ended June 30, 2023 were as follows:

<u>Transfers From</u>	<u>Transfers To</u>	<u>Amount</u>
General Fund	Nutrition Services NSLP Fund	\$ 362,884
General Fund	Nutrition Services Fund	268,718
General Fund	Child Care Fund	560,107
General Fund	COP Lease Payment Fund	1,118,885
General Fund	Athletics & Activities Fund	5,437,684
	Total	<u>\$ 7,748,278</u>

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 3: INERFUND BALANCES AND TRANSFERS (Continued)

All transfers were made from the General Fund to support the operations of various other funds that statute or budget requires to expend them.

NOTE 4: LEASE RECEIVABLES

A summary of the District's lease terms and interest rates are as follows:

Governmental Activities:

Building and educational space lease with University of Colorado beginning December 2021. Monthly payments including interest at 4.5% ranging from \$9,487 to \$12,438 due the first day of each month. The final payment is due December 2031. \$ 929,765

Building and educational lease with Arapahoe Community College beginning July 1, 2022. Monthly payments including interest at 4.5% ranging from \$2,115 to \$11,362 due the first day of each month. The final payment is due June 2042. \$ 1,427,830

\$ 2,357,595

Total future minimum lease payments to be received under lease agreements are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	
2024	\$ 100,325	\$ 104,235	\$ 204,560
2025	121,596	98,690	220,286
2026	133,232	92,883	226,115
2027	145,469	86,530	231,999
2028	158,125	79,822	237,947
2029-2042	1,698,848	478,033	2,176,881
<b>Total Minimum Lease Payments</b>	<u>\$ 2,357,595</u>	<u>\$ 940,193</u>	<u>\$ 3,297,788</u>

During the year ended June 30, 2023, the District recognized \$39,258 in lease revenue and \$101,731 in interest revenue.

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## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 5: CAPITAL ASSETS

Capital Asset activity for the year ended June 30, 2023 was as follows:

	<b>Balance</b>				<b>Balance</b>
	<b>June 30, 2022*</b>	<b>Additions</b>	<b>Deletions</b>	<b>Transfers</b>	<b>June 30, 2023</b>
<b>Governmental Activities</b>					
Land	\$ 13,310,241	\$ -	\$ (1,621,738)	\$ -	\$ 11,688,503
Construction in Progress (CIP)	131,792,429	51,986,633	-	(124,221,471)	59,557,591
Total Capital Assets (Not Depreciated)	145,102,670	51,986,633	(1,621,738)	(124,221,471)	71,246,094
Buildings and Improvements	1,028,103,581	364,644	(4,913,311)	108,412,851	1,131,967,765
Building - Lease Assets	7,602,571	-	-	-	7,602,571
Equipment - Energy Performance	13,173,149	-	-	-	13,173,149
ROU Asset - SBITA	6,128,032	1,798,472	-	-	7,926,504
Land Improvements	11,430,580	530,391	(34,201)	4,395,711	16,322,481
Machinery and Equipment	105,141,620	4,156,442	(511,038)	11,412,909	120,199,933
Total Depreciable Capital Assets	1,171,579,533	6,849,949	(5,458,550)	124,221,471	1,297,192,403
<b>Accumulated Depreciation/Amortization:</b>					
Building and Improvements	(426,813,143)	(26,998,789)	2,833,340	-	(450,978,592)
Building - Lease Assets	(599,606)	(780,431)	-	-	(1,380,037)
Equipment - Energy Performance	(4,832,454)	(612,225)	-	-	(5,444,679)
ROU Asset - SBITA	-	(2,713,180)	-	-	(2,713,180)
Land Improvements	(3,681,354)	(1,855,367)	-	-	(5,536,721)
Machinery and Equipment	(71,664,352)	(10,156,047)	445,011	-	(81,375,388)
Total Accumulated Depreciation/Amortization	(507,590,909)	(43,116,039)	3,278,351	-	(547,428,597)
Net Depreciated/Amortized Capital Assets	663,988,624	(36,266,090)	(2,180,199)	124,221,471	749,763,806
Net Capital Assets with Land and CIP	\$ 809,091,294	\$ 15,720,543	\$ (3,801,937)	\$ -	\$ 821,009,900

\* Restated due to GASB 96

As a result of implementation of GASB No. 96 (GASB 96), Subscription-Based Information Technology Arrangements (SBITA), \$6,128,032 in Right-of-Use (ROU) Assets - SBITA has been added to the beginning balance presented in the previous table. As the SBITA asset is offset by an equal amount of Subscription Payable, the District does not report a restatement of beginning net position for the implementation of GASB 96.

For the year ended June 30, 2023, depreciation/amortization expense was charged to functions of the District as follows:

**Governmental Activities:**

Instruction	\$ 5,605,085
Supporting Services	37,510,954
Total	<u>\$ 43,116,039</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 5: CAPITAL ASSETS (Continued)

<b>Discretely Presented Component Units- Charter Schools</b>	<b>June 30, 2022</b>	<b>Additions</b>	<b>Deletions</b>	<b>June 30, 2023</b>
Land	\$ 20,606,594	\$ 2,582,677	\$ (625,839)	\$ 22,563,432
Construction in Progress (CIP)	15,710,829	11,985,151	(227,640)	27,468,340
Total Capital Assets (Not Depreciated)	36,317,423	14,567,828	(853,479)	50,031,772
Buildings and Improvements	266,914,377	18,093,201	(745,773)	284,261,805
Machinery and Equipment	6,065,338	396,236	(60,730)	6,400,844
Lease Equipment	6,198,152	389,830	-	6,587,982
Total Depreciable Capital Assets	279,177,867	18,879,267	(806,503)	297,250,631
Accumulated Depreciation:				
Buildings and Improvements	(56,622,773)	(8,170,165)	726,097	(64,066,841)
Machinery and Equipment	(5,176,994)	(515,112)	59,897	(5,632,209)
Lease Equipment	(266,645)	(373,170)	-	(639,815)
Total Accumulated Depreciation	(62,066,412)	(9,058,447)	785,994	(70,338,865)
Net Depreciated Capital Assets	217,111,455	9,820,820	(20,509)	226,911,766
Net Capital Assets with Land and CIP	\$ 253,428,878	\$ 24,388,648	\$ (873,988)	\$ 276,943,538

Certain charter schools made slight adjustments to beginning balances and classifications, see Restatement of Net Position, Note 13 for further information. In addition, certain charter schools implemented GASB 96 but no material SBITAs were recorded.

NOTE 6: ACCRUED COMPENSATION

Salaries and benefits of certain contractually employed personnel are paid over a 12-month period from August to July but are earned during a school year of approximately 9 to 10 months. Accordingly, the accrued compensation is reflected as a liability of the respective funds in the accompanying financial statements. The salaries and benefits earned but unpaid at June 30, 2023 are recorded in the funds as follows:

Governmental Activities	
Combined General Fund	\$ 40,092,889
Non-major Governmental Funds	1,898,286
Total	<u>\$ 41,991,175</u>

Accrued compensation for the charter schools as of June 30, 2023, is \$5,668,617.

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## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

**NOTE 7: LONG-TERM LIABILITIES**

Long-term liabilities activity for the year ended June 30, 2023, is as follows:

	<b>Balance</b>			<b>Balance</b>		<b>Due Within</b>
	<b>June 30, 2022*</b>	<b>Additions</b>	<b>Reductions</b>	<b>June 30, 2023</b>	<b>One Year</b>	
Governmental Activities:						
General Obligation Bonds	\$ 364,225,000	\$ 86,550,000	\$ 118,155,000	\$ 332,620,000	\$ 35,715,000	
Certificates of Participation	8,680,000	-	800,000	7,880,000	825,000	
Accreted Interest	3,403,454	-	1,663,908	1,739,546	1,739,546	
Bond Premiums	40,482,635	9,069,309	13,954,492	35,597,452	4,694,748	
Financed Purchases	2,648,431	-	1,040,822	1,607,609	331,273	
Extended Service Severance	77,054	-	14,374	62,680	15,000	
Leases	7,220,993	-	326,098	6,894,895	442,602	
Subscriptions Payable	6,128,032	1,798,472	2,784,187	5,142,317	2,817,414	
Compensated Absences	5,197,881	700,498	470,778	5,427,601	515,430	
OPEB Liability	30,807,156	-	1,988,465	28,818,691	-	
Net Pension Liability	636,750,686	209,293,275	-	846,043,961	-	
<b>Total</b>	<b>\$ 1,105,621,322</b>	<b>\$ 307,411,554</b>	<b>\$ 141,198,124</b>	<b>\$ 1,271,834,752</b>	<b>\$ 47,096,013</b>	

\* Restated due to GASB 96

As a result of implementation of GASB 96, Subscription-Based Information Technology Arrangements (SBITA), \$6,128,032 in Software for subscription-based software has been added to the beginning balance presented above. As the Subscription Payable is offset by an equal amount of SBITA asset, the District does not report a restatement of beginning net position for the implementation of GASB 96.

**General Obligation Bonds**

The District issues general obligation (G.O.) bonds and certificates of participation (COP) to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. The legal debt limit and debt margin as of June 30, 2023 are \$1,634,428,676 and \$1,242,946,858, respectively. Management of the District believes it is in compliance with the legal debt limits.

In August 2022, the District issued general obligation refunding bonds in the amount of \$86,550,000 at an interest rate of 2.07% for the purposes of refunding series 2012 and 2013 general obligation bonds. This refunding was undertaken to reduce total debt service amount of \$110,495,046 to a new debt service amount of \$102,162,771 and will result in saving of \$8,332,275 over the life of the new debt and an economic gain on a net present value in the amount of \$7,221,077.

G.O. Bonds outstanding at June 30, 2023, consist of the following:

\$87,310,000 G.O. Refunding Bonds, Series 2009; interest ranging from 2% to 5.25% payable semiannually; principal payable annually beginning December 2009. The final payment is due December 2025.	\$ 13,235,000
\$100,000 G.O. Capital Appreciation Bonds, Series 2012; yielding 3.2% to 3.35%; interest compounds semiannually; principal payable annually beginning December of 2022. The final payment is due December 2023.	40,000
\$249,975,000 G.O. Bond, Series 2019, yielding 1.660% to 3.080%; interest compounds semiannually; principal payable annually beginning December 2019. The final payment is due December 2038.	232,795,000
\$86,550,000 G.O. Refunding Bonds, Series 2022, yielding 1.92% to 2.08%; interest compounds semiannually; principal payable annually beginning December 2023. The final payment is due December 2028.	86,550,000
<b>Total General Obligation Bonds</b>	<b>\$ 332,620,000</b>

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 7: LONG-TERM LIABILITIES (Continued)

**Certificates of Participation**

Certificates of Participation (COP) obligations are satisfied using general operating funds. District buildings are held as collateral on the debt. The new refunding debt appears on the charter schools statements.

COPs outstanding at June 30, 2023, consist of the following:

\$15,500,000 Certificates of Participation, Series 2012; interest ranging from 2% to 3.5% payable semiannually; principal payable annually beginning January 2016. The final payment is due January 2037. \$ 735,000

\$12,100,000 Refunding Certificates of Participation, Series 2016; interest ranging from 2% to 4% payable semiannually; principal payable annually beginning January 2017. The final payment is due January 2031. 7,145,000

**Total Certificates of Participation** \$ 7,880,000

**Accreted Interest**

Accreted compound interest on capital appreciation bonds, due and payable upon final payment of each respective bond. \$ 1,739,546

**Financed Purchase**

The District finances certain assets using various third parties. Financed purchase outstanding at June 30, 2023 consisted of the following:

Energy Performance lease beginning September 2016. Semi-annual payment including interest at 1.91% ranging from \$425,355 to \$543,230 are due beginning March 2017. Final payment is due September 2027. \$ 1,607,609

**Leases**

The District leases certain assets from various third parties. The assets leased include office space. Leases outstanding at June 30, 2023, consist of the following:

Office space lease at Inverness Parkway for eDCSD and District support staff beginning July 1, 2021. Lease allows for two 5-7 year extensions of which the District plans to utilize one of the extensions for 5 years. Monthly payments including interest at 3.25% ranging from \$41,054 to \$62,669 due the first day of each month. The final payment is due November 2034. \$ 5,954,068

Office space lease at Park Meadow Drive for Bridge programming beginning July 2021. Monthly payments including interest at 3.50% ranging from \$9,075 to \$12,920 due the first day of each month. The final payment is due June 2031. 940,827

**Total Leases** \$ 6,894,895

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 7: LONG-TERM LIABILITIES (Continued)**Software**

The District has entered into subscription based-information technology arrangements (SBITAs) which are software arrangements.

Software subscriptions included are: Workday, Intrado, Canvas, Illuminate Education, Fisher Suite, DIRSEC, CDW, OPTIV and LEAF.

The SBITA arrangements expire at various dates through 2026 and provide for renewal options.

\$ 5,142,317

As of June 30, 2023, SBITA assets and the related accumulated amortization totaled \$7,926,504 and \$2,713,180 respectively.

**Future Debt Service/Lease Obligations**

The following schedule represents the District's debt service and lease payment obligations to maturity for outstanding bonded debt, registered coupons and certificates of participation and capital leases at June 30, 2023:

**General Obligation Bonds**

June 30,	Principal	Interest	Total
2024	\$ 35,715,000	\$ 15,247,969	\$ 50,962,969
2025	39,580,000	13,390,731	52,970,731
2026	27,005,000	11,757,406	38,762,406
2027	30,665,000	10,312,475	40,977,475
2028	32,200,000	8,740,850	40,940,850
2029-2033	78,160,000	28,145,500	106,305,500
2034-2038	72,765,000	12,423,175	85,188,175
2039-2043	16,530,000	413,250	16,943,250
Total	<u>\$ 332,620,000</u>	<u>\$ 100,431,356</u>	<u>\$ 433,051,356</u>

**Certificates of Participation**

June 30,	Principal	Interest	Total
2024	\$ 825,000	\$ 294,125	\$ 1,119,125
2025	850,000	269,375	1,119,375
2026	885,000	235,825	1,120,825
2027	915,000	200,875	1,115,875
2028	950,000	163,825	1,113,825
2029-2033	3,205,000	278,019	3,483,019
2034-2038	250,000	22,225	272,225
Total	<u>\$ 7,880,000</u>	<u>\$ 1,464,269</u>	<u>\$ 9,344,269</u>

**Financed Purchase**

June 30,	Principal	Interest	Total
2024	\$ 331,273	\$ 29,131	\$ 360,404
2025	356,044	22,686	378,730
2026	362,877	15,853	378,730
2027	369,841	8,889	378,730
2028	187,574	1,791	189,365
Totals	<u>\$ 1,607,609</u>	<u>\$ 78,350</u>	<u>\$ 1,685,959</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 7: LONG-TERM LIABILITIES (Continued)**Future Debt Service/Lease Obligations (Continued)****Leases**

June 30,	Principal	Interest	Total
2024	\$ 442,602	\$ 217,160	\$ 659,762
2025	479,094	201,653	680,747
2026	516,885	185,521	702,406
2027	556,623	168,129	724,752
2028	598,005	149,816	747,821
2029-2033	3,356,887	426,241	3,783,128
2034-2038	944,799	95,078	1,039,877
Total	<u>\$ 6,894,895</u>	<u>\$ 1,443,598</u>	<u>\$ 8,338,493</u>

**Software**

June 30,	Principal	Interest	Total
2024	\$ 2,817,414	\$ 123,127	\$ 2,940,541
2025	2,263,876	36,872	2,300,748
2026	61,027	195	61,222
Totals	<u>\$ 5,142,317</u>	<u>\$ 160,194</u>	<u>\$ 5,302,511</u>

**Compensated Absences**

Compensated absences are expected to be liquidated with revenues of the General Fund.

**Extended Service Severance**

During the 2012 fiscal year, the District initiated a phase out of an extended service severance benefit offered within the Douglas County Federation of Teachers, division of American Federation of Teachers, certified and classified contracts. Employees who were eligible to retire by June 30, 2012, June 30, 2013 and June 30, 2014 were eligible to take advantage of this benefit phase out. The total liability was calculated at about \$6.2 million of which about \$6.195 million was paid out in October of the past eleven years (2012-2023) leaving a liability of \$62,680. This liability is reported in the government-wide financial statements only as none of it is expected to be liquidated with expendable available financial resources.

**Charter School Long-term Liabilities**

Charter school long-term liability activity for the year ended June 30, 2023 was as follows:

<u>Charter Schools:</u>	Balance (restated)	Additions	Reductions	Balance	Due Within
	June 30, 2022			June 30, 2023	One Year
Loans	\$ 298,412,529	\$ 49,370,000	\$ (8,150,837)	\$ 339,631,692	\$ 16,721,383
Leases	10,202,230	514,640	(2,619,690)	8,097,180	765,528
Discount	(1,251,404)	(744,690)	55,177	(1,940,917)	-
Premium	14,846,325	-	(625,147)	14,221,178	89,683
Compensated Absences	273,087	25,986	(254,848)	44,225	-
Total	<u>\$ 322,482,767</u>	<u>\$ 49,165,936</u>	<u>\$ (11,595,345)</u>	<u>\$ 360,053,358</u>	<u>\$ 17,576,594</u>

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 7: LONG-TERM LIABILITIES (Continued)**Charter School Leases and Loans**

Colorado Educational and Cultural Facilities Authority (The Authority) has issued Charter School Revenue Bonds on behalf of the Charter Schools. The Charter Schools make monthly payments to the Authority under various lease agreements. Additionally, Charters lease various technology under a lease agreements. Minimum lease payments to maturity for leases and loans are as follows:

June 30,	Principal	Interest	Total
2024	\$ 17,486,911	\$ 15,456,563	\$ 32,943,474
2025	5,469,188	15,543,276	21,012,464
2026	5,839,346	15,321,289	21,160,635
2027	13,860,214	14,816,792	28,677,006
2028	6,103,493	13,208,889	19,312,382
2029-2033	48,172,363	58,604,702	106,777,065
2034-2038	38,288,310	43,284,799	81,573,109
2039-2043	39,872,801	41,362,227	81,235,028
2044-2048	45,066,001	32,370,042	77,436,043
2049-2053	50,600,000	19,342,106	69,942,106
2054-2056	76,970,245	8,636,137	85,606,382
Total	\$ 347,728,872	\$ 277,946,822	\$ 625,675,694

NOTE 8: SHORT-TERM DEBT

Due to the cyclical nature of property tax cash flow that school districts significantly rely on for operation, the State Treasurer is authorized to issue short-term debt in order to make interest-free loans to participating Colorado school districts.

During the fiscal year ended June 30, 2023, the District borrowed \$4,182,493 from the State-sponsored interest-free loan program to provide cash flow throughout the fiscal year. None of the amount borrowed was outstanding at June 30, 2023.

NOTE 9: RISK MANAGEMENT

The deductible for all perils, including flood, windstorm and earthquake, is subject to a per occurrence deductible of \$100,000. Auto per occurrence deductible is \$150,000. The District has no excess coverage for physical damage and collision, upset or overturning of vehicles off premises. Further, the Colorado Governmental Immunity Act provides local governments with immunity from liability in excess of \$387,000 per person per occurrence and \$1,093,000 aggregate per occurrence. The District is self-insured for its medical and property/workers' compensation claims.

The District purchases commercial insurance and several lines of liability insurance for claims in excess of the District's self-insured retention. Settled claims for the past three fiscal years have not exceeded the commercial coverage.

Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR).

The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are re-evaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 9: RISK MANAGEMENT (Continued)

amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. The claims liability was determined actuarially. The property claims liability is based on the current reserves. The claims liability is considered to be reasonably estimated (measurable) and probable of assertion.

The following represents the change in the claims liability for the District during the fiscal year ended June 30, 2023.

	Medical	Property/Workers' Compensation	Total
Claims Liability June 30, 2021	\$ 4,587,600	\$ 2,494,740	\$ 7,082,340
Claims Incurred and Adjusted	32,220,903	2,614,819	34,835,722
Claims Payments	(32,244,103)	(1,629,523)	(33,873,626)
Claims Liability June 30, 2022	4,564,400	3,480,036	8,044,436
Claims Incurred and Adjusted	32,946,495	1,582,717	34,529,212
Claims Payments	(33,890,595)	(2,033,299)	(35,923,894)
Claims Liability June 30, 2023	\$ 3,620,300	\$ 3,029,454	\$ 6,649,754

The District's property and workers' compensation activity is reported within the General Fund. The claims liability for property and workers' compensation is only reported in the government-wide Statement of Net Position as the liability is not a matured liability under the modified accrual basis of accounting.

The District utilizes the Medical Fund, an internal service fund, for the accounting and reporting of its health insurance claims. Accordingly, the claims are expensed as they are incurred and the full medical claim liability of \$3,620,300 is reported within the Medical Fund as a current liability because the District expects to pay the full balance within a year.

NOTE 10: PENSION PLAN

**Defined Benefit Pension Plan**

*Plan Description* – Eligible employees of the District are provided with pensions through the SCHDTF, a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2022* - PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.



NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 10: PENSION PLAN (Continued)**Defined Benefit Pension Plan (Continued)**

- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00 percent unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00 percent AI cap or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI by up to 0.25 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2023: Eligible employees, the District, and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023. Employer contribution requirements are summarized in the table below:

	<b>July 1, 2022 through June 30, 2023</b>
Employer Contribution Rate	11.40%
Amount of Employer Contribution Apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount Apportioned to the SCHDTF	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
<b>Total Employer Contribution Rate to the SCHDTF</b>	<b>20.38%</b>

\*\*Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 10: PENSION PLAN (Continued)**Defined Benefit Pension Plan (Continued)**

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$74.6 million for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2023, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed July 1, 2023.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TPL to December 31, 2022. The District's proportion of the net pension liability was based on the District contributions to the SCHDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2023, the District reported a liability of \$846,043,961 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

The District's proportionate share of the net pension liability	\$ 846,043,961
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District.	246,545,713
<b>Total</b>	<b>\$ 1,092,589,674</b>

At December 31, 2022, the District's proportion was approximately 4.646 percent, which was a decrease of approximately 0.825 percent from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$15,787,691 and revenue of \$21,023,982 for support from the State as a nonemployer contributing entity, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 10: PENSION PLAN (Continued)**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 8,006,896	\$ -
Changes of assumptions or other inputs	14,986,197	-
Net difference between projected and actual earnings on pension plan investments	113,654,873	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	14,348,845	138,671,028
Contributions subsequent to the measurement date	36,828,550	-
<b>Total</b>	<b>\$ 187,825,361</b>	<b>\$ 138,671,028</b>

\$36,828,550 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended June 30:</b>	<b>Effect of Deferred Inflows/ Outflows on Pension Expense</b>
2024	\$ (51,801,769)
2025	(30,985,592)
2026	29,005,154
2027	66,107,990
<b>Total</b>	<b>\$ 12,325,783</b>

Actuarial Assumptions - The TPL in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40% - 11.00%
Long-term investment rate of return, net of pension plan investment expenses including price inflation	7.25%
Discount rate	7.25%
Post retirement benefit increases:	1.00%
PERA benefit structure hired prior to January 1, 2007; and DPS benefit structure (compounded annually)	Financed by the AIR
PERA benefit structure hired after December 31, 2006 <sup>(1)</sup>	

<sup>(1)</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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NOTE 10: PENSION PLAN (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement, nondisabled mortality assumptions were based on the Pub-T2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation was based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 10: PENSION PLAN (Continued)**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Discount Rate: The discount rate used to measure the TPL was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 and 2020 AAP assessment. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 and 2020 AAP assessment. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 10: PENSION PLAN (Continued)**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distribution, a warrant to PERA in the amount of \$380 million (actual dollars). The July 1, 2023, direct distribution is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to PERA's negative investment return
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate - The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25 percent) or one percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 1,107,180,570	\$ 846,043,961	\$ 627,968,213

Pension Plan Fiduciary Net Position: Detailed information about the SCHDTF's FNP is available in PERA's ACFR, which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Defined Contribution Pension Plan****Voluntary Investment Program (PERAPlus 401(k) Plan)**

Plan Description - Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401 (k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

Funding Policy - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2023, program members contributed \$9,907,342.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS**Other Post Employment Benefits (OPEB)**

*Plan Description* - Eligible employees of the District are provided with OPEB through the HCTF - a cost sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits Provided* - The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

*PERA Benefit Structure* - The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*DPS Benefit Structure* - The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**Other Post Employment Benefits (OPEB) (Continued)**

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions - Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$3,722,758 for the year ended June 30, 2023.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB**

At June 30, 2023, the District reported a liability of \$28,818,691 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2022. The District's proportion of the net OPEB liability was based on the District's contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

At December 31, 2022, the District's proportion was 3.529 percent, which was a decrease of approximately 0.043 percent from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB income of \$2,384,011. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 3,741	\$ 6,969,326
Changes of assumptions and other inputs	463,193	3,180,691
Net difference between projected and actual earnings on pension plan investments	1,760,191	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	639,074	2,042,235
Contributions subsequent to the measurement date	1,843,226	-
<b>Total</b>	<b>\$ 4,709,425</b>	<b>\$ 12,192,252</b>



DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

\$1,843,226 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>June 30,</b>	<b>Effect of Deferred Inflows/ Outflows on OPEB Expense</b>
2024	\$ (3,290,340)
2025	(2,929,451)
2026	(1,769,501)
2027	(319,010)
2028	(829,680)
Thereafter	(188,071)
<b>Total</b>	<b>\$ (9,326,053)</b>

*Actuarial Assumptions* - The TOL in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	<u>School Division</u>
Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	
Members other than State Troopers	3.40%-11.00%
State Troopers	N/A
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	6.50% in 2022, gradually decreasing to 4.50% in 2030
Medicare Part A premiums	3.75% in 2022, gradually increasing to 4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

The TOL for the HCTF, as of the December 31, 2022, measurement date, was adjusted to reflect the disaffiliation, allowable under C.R.S. § 24-51-313, of Tri-County Health Department (TriCounty Health), effective December 31, 2022. As of the close of the 2022 fiscal year, no disaffiliation payment associated with Tri-County Health was received, and therefore no disaffiliation dollars were reflected in the FNP as of the December 31, 2022, measurement date.

Beginning January 1, 2022, the per capita health care costs are developed by plan option; based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

**Age-Related Morbidity Assumptions**

<b>Participant Age</b>	<b>Annual Increase (Male)</b>	<b>Annual Increase (Female)</b>
65-69	3.0%	1.5%
70	2.9%	1.6%
71	1.6%	1.4%
72	1.4%	1.5%
73	1.5%	1.6%
74	1.5%	1.5%
75	1.5%	1.4%
76	1.5%	1.5%
77	1.5%	1.5%
78	1.5%	1.6%
79	1.5%	1.5%
80	1.4%	1.5%
81 and older	0.0%	0.0%

<b>Sample Age</b>	<b>MAPD PPO #1 with Medicare Part A</b>		<b>MAPD PPO #2 with Medicare Part A</b>		<b>MAPD HMO (Kaiser) with Medicare Part A</b>	
	<b>Retiree/Spouse</b>		<b>Retiree/Spouse</b>		<b>Retiree/Spouse</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
65	\$1,704	\$1,450	\$583	\$496	\$1,923	\$1,634
70	\$1,976	\$1,561	\$676	\$534	\$2,229	\$1,761
75	\$2,128	\$1,681	\$728	\$575	\$2,401	\$1,896

<b>Sample Age</b>	<b>MAPD PPO #1 with-</b>		<b>MAPD PPO #2 with-</b>		<b>MAPD HMO (Kaiser)</b>	
	<b>Retiree/Spouse</b>		<b>Retiree/Spouse</b>		<b>Retiree/Spouse</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
65	\$6,514	\$5,542	\$4,227	\$3,596	\$6,752	\$5,739
70	\$7,553	\$5,966	\$4,901	\$3,872	\$7,826	\$6,185
75	\$8,134	\$6,425	\$5,278	\$4,169	\$8,433	\$6,657

The 2022 Medicare Part A premium is \$499 (actual dollars) per month.

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services as referenced in the development of these rates. Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

<b>Year</b>	<b>PERACare Medicare Plans</b>	<b>Medicare Part A Premiums</b>
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021 valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

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NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement, non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based on the PubG-2010 Healthy retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based on the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112 percent of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83 percent of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2021, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by UnitedHealthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums. Medicare Part A premiums continued with the prior valuation trend pattern.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four of five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined the Experience Study report dated October 28, 2020.

Several factors were considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare Trend Rate	5.25 %	6.25 %	7.25 %
Ultimate PERACare Medicare Trend Rate	3.50 %	4.50 %	5.50 %
Initial Medicare Part A Trend Rate	3.00 %	4.00 %	5.00 %
Ultimate Medicare Part A Trend Rate	3.50 %	4.50 %	5.50 %
Net OPEB Liability	\$ 28,002,994	\$ 28,818,691	\$ 29,706,252

Discount Rate - The discount rate used to measure the TOL was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total services costs for future plan members were based upon a process to estimate future actuarially determined contribution assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicated the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate - The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate:

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 11: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

	1% Decrease 6.25%	Current Discount Rate 7.25%	1% Increase 8.25%
Proportionate share of the net OPEB liability	\$ 33,409,399	\$ 28,818,691	\$ 24,892,154

*OPEB plan fiduciary net position* - Detailed information about the HCTF plan's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

NOTE 12: COMMITMENTS AND CONTINGENCIES**Claims and Judgments**

The District participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental entities. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. As of June 30, 2023, varying amounts of grant expenditures have not been audited by federal and state agencies, but the District believes that disallowed expenditures, if any, based on subsequent audits, will not have a material effect on the overall financial position of the District.

**Committed Construction**

At June 30, 2023, the District had contractual commitments for the construction of various major capital projects and facilities of \$5,237,976. Bonds, investment earnings, and general funds will provide funding for these immediate future expenditures.

**Litigation**

The District is involved in various litigation matters in which the outcome cannot be predicted at this time.

**TABOR Amendment**

In November 1992, Colorado voters passed Article X, Section 20 (TABOR Amendment), to the State Constitution which limits state and local government tax powers and imposes spending limitations. The District is subject to the TABOR Amendment. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. In November 1998, voters within the District authorized the District to collect, retain, and spend all District revenues received in 1998 and each year thereafter, notwithstanding the limitations of the TABOR Amendment. The TABOR Amendment is subject to many interpretations, but the District believes it is in substantial compliance with the Amendment.

The TABOR Amendment requires the District to establish a reserve of 3 percent for emergencies. At June 30, 2023, the District and charter school reserves of \$20,645,000 and \$5,781,191 respectively, were recorded as a restricted fund balance in the Combined General Fund.

In addition to this TABOR Reserve, Board policy requires an additional 3 percent be held as a prudent reserve providing evidence of financial stability and maintaining the high credit rating the District presently enjoys. This policy also mandates a 1 percent contingency budget to be appropriated each year providing readily available resources in the event of unforeseen circumstances.

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2023

NOTE 13: RESTATEMENT OF NET POSITION

The District is restating the beginning Net Position of two charter schools: Aspen View Academy by \$10,692,757 and Ben Franklin Academy by \$1,077,839. These amounts represent several error corrections that impacted the beginning fund balance and beginning net position for the fiscal year ended June 30, 2022. Aspen View Academy is correcting errors related to governmental activities long-term debt balances and the discretely presented component unit's cash balances. Ben Franklin Academy is correcting errors related to accrued liabilities, right-to-use lease asset, lease liability, capital assets, and pension-related deferred inflows of resources. See below for the impact of the prior period adjustment on governmental activities.

	Discretely Presented Component Units
Beginning Net Position, as originally reported	\$ (141,600,027)
Correction of an Error	<u>11,770,596</u>
Beginning Net Position, as restated	<u><u>\$ (129,829,431)</u></u>

NOTE 14: SUBSEQUENT EVENTS

On September 21, 2023, Renaissance Secondary School amended and extended the outstanding principal of the Charter School Revenue Bonds, Series 2016A, in the amount of \$12,210,000 at 6 percent interest rate due September 22, 2028.

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## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Fund  
Budgetary Comparison Schedule  
For the Fiscal Year Ended June 30, 2023

	2023		Actual	Variance with Budget
	Adopted Budget	Amended Budget		
<b>REVENUES</b>				
Taxes:				
Local Property Taxes	\$ 293,229,894	\$ 293,617,215	\$ 292,665,244	(951,971)
Specific Ownership Taxes	32,258,980	31,999,174	32,617,906	618,732
Total Taxes	<u>325,488,874</u>	<u>325,616,389</u>	<u>325,283,150</u>	<u>(333,239)</u>
Intergovernmental State Funding:				
State Equalization	346,447,304	341,590,047	341,554,364	(35,683)
Special Education	21,511,709	21,511,709	21,763,064	251,355
Vocational Education	723,514	723,514	935,940	212,426
Other	25,975,831	26,379,117	44,827,448	18,448,331
Total Intergovernmental State Funding	<u>394,658,358</u>	<u>390,204,387</u>	<u>409,080,816</u>	<u>18,876,429</u>
Other:				
Investment Income	218,000	4,277,448	5,058,748	781,300
Charges for Services	22,263,280	21,940,341	25,309,256	3,368,915
Fundraisers and Donations	-	-	4,154,927	4,154,927
Other	11,093,019	13,069,306	6,199,033	(6,870,273)
Total Other	<u>33,574,299</u>	<u>39,287,095</u>	<u>40,721,964</u>	<u>1,434,869</u>
Total Revenues	<u>753,721,531</u>	<u>755,107,871</u>	<u>775,085,930</u>	<u>19,978,059</u>
<b>EXPENDITURES</b>				
Current Operating:				
Instructional Services	436,201,527	428,983,770	355,280,297	73,703,473
Funding to Component Units	171,958,065	166,339,957	166,448,474	(108,517)
Supporting Services:				
Pupil Support Services	95,690,370	104,443,773	113,160,909	(8,717,136)
Operations and Maintenance	77,212,574	79,929,559	79,344,163	585,396
Central Supporting Services	40,032,922	49,476,039	42,490,036	6,986,003
Facility Acquisition and Construction	15,131,442	18,311,735	5,637,155	12,674,580
Debt Service - Leases	1,086,461	1,539,017	4,417,162	(2,878,145)
Total Expenditures	<u>837,313,361</u>	<u>849,023,850</u>	<u>766,778,196</u>	<u>82,245,654</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(83,591,830)</u>	<u>(93,915,979)</u>	<u>8,307,734</u>	<u>102,223,713</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Subscriptions	-	-	1,798,472	1,798,472
Proceeds from Sale of Assets	-	4,525,278	4,981,044	455,766
Transfers Out	(7,398,348)	(7,748,278)	(7,748,278)	-
Total Other Financing (Uses)	<u>(7,398,348)</u>	<u>(3,223,000)</u>	<u>(968,762)</u>	<u>2,254,238</u>
NET CHANGE IN FUND BALANCES	<u>\$ (90,990,178)</u>	<u>\$ (97,138,979)</u>	<u>7,338,972</u>	<u>\$ 104,477,951</u>
FUND BALANCE, Beginning			<u>168,573,544</u>	
FUND BALANCE, Ending			<u>\$ 175,912,516</u>	

See accompanying independent auditor's report and note to required supplementary information

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Defined Benefit Pension Plan Schedules  
 Schedule of the District's Contributions - PERA  
 For The Last Ten Years

	Fiscal Year				
	2023	2022	2021	2020	2019
Contractually required contributions	\$ 74,660,689	\$ 68,533,136	\$ 65,079,443	\$ 66,079,687	\$ 62,073,862
Contributions in relation to the contractually required contributions	74,660,689	68,533,136	65,079,443	66,079,687	62,073,862
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 366,342,929	\$ 344,734,085	\$ 327,361,385	\$ 340,900,760	\$ 324,484,391
Contributions as a percentage of covered payroll	20.38%	19.88%	19.88%	19.38%	19.13%

See accompanying independent auditor's report and note to required supplementary information

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2018	2017	2016	2015	2014
\$ 57,670,732	\$ 54,817,551	\$ 54,252,218	\$ 50,941,245	\$ 47,195,796
57,670,732	54,817,551	54,252,218	50,941,245	47,195,796
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 305,474,654	\$ 298,405,538	\$ 305,938,048	\$ 301,705,262	\$ 295,363,179
18.88%	18.37%	17.73%	16.88%	15.98%

See accompanying independent auditor's report and note to required supplementary information

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1  
 Defined Benefit Pension Plan Schedules  
 Schedule of the District's Proportionate  
 Share of Net Pension Liability  
 Last Ten Years\*

	2022	2021	2020	2019
District's proportion of the net pension liability	4.646%	5.472%	6.193%	5.789%
District's proportionate share of the net pension liability	\$ 846,043,961	\$ 636,750,686	\$ 936,328,834	\$ 864,936,787
State's proportionate share of the net pension liability associated with the District	246,545,713	72,995,332	-	109,706,230
Total	\$ 1,092,589,674	\$ 709,746,018	\$ 936,328,834	\$ 974,643,017
District's covered payroll	\$ 352,714,773	\$ 336,468,879	\$ 333,110,112	\$ 342,875,788
District's proportionate share of the net pension liability as a percentage of its covered payroll	239.87%	189.25%	281.09%	252.26%
Plan fiduciary net position as a percentage of the total pension liability	61.79%	74.86%	66.99%	64.52%

\* The amounts presented for each year were determined as of December 31, the measurement date used by the District. Schedule is intended to include information for ten years. Additional information will be displayed as it becomes available.

See accompanying independent auditor's report and note to required supplementary information

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2018	2017	2016	2015	2014
5.605%	6.569%	6.525%	6.601%	6.666%
\$ 992,546,522	\$ 2,124,245,847	\$ 1,942,879,251	\$ 1,009,505,041	\$ 903,520,866
135,716,953	-	-	-	-
\$ 1,128,263,475	\$ 2,124,245,847	\$ 1,942,879,251	\$ 1,009,505,041	\$ 903,520,866
\$ 323,494,720	\$ 319,201,229	\$ 309,240,235	\$ 304,134,938	\$ 296,685,729
306.82%	665.49%	628.28%	331.93%	304.54%
57.01%	43.96%	43.13%	59.16%	62.84%

See accompanying independent auditor's report and note to required supplementary information



DOUGLAS COUNTY SCHOOL DISTRICT RE. 1  
 Defined Benefit Pension Plan Schedules  
 Schedule of the District's Contributions - OPEB  
 For The Last Ten Years

	Fiscal Year				
	2023	2022	2021	2020	2019
Contractually required contributions	\$ 3,722,758	\$ 3,516,287	\$ 3,339,086	\$ 3,477,188	\$ 3,309,741
Contributions in relation to the contractually required contributions	3,722,758	3,516,287	3,339,086	3,477,188	3,309,741
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 366,342,929	\$ 344,734,085	\$ 327,361,385	\$ 340,900,760	\$ 324,484,391
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%

See accompanying independent auditor's report and note to required supplementary information

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2018	2017	2016	2015	2014
\$ 3,115,841	\$ 3,043,736	\$ 3,120,568	\$ 3,077,393	\$ 3,033,567
3,115,841	3,043,736	3,120,568	3,077,393	3,033,567
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 305,474,654	\$ 298,405,538	\$ 305,938,048	\$ 301,705,262	\$ 295,363,179
1.02%	1.02%	1.02%	1.02%	1.02%

See accompanying independent auditor's report and note to required supplementary information

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1  
 Defined Benefit Pension Plan Schedules  
 Schedule of the District's Proportionate  
 Share of OPEB Liability  
 Last Ten Years\*

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	2022	2021	2020	2019
District's proportion of the OPEB liability	3.530%	3.573%	3.583%	3.783%
District's proportionate share of the net OPEB liability	\$ 28,818,691	\$ 30,807,156	\$ 34,048,351	\$ 42,529,387
District's covered payroll	\$ 352,714,773	\$ 336,468,879	\$ 333,110,112	\$ 342,875,788
District's proportionate share of the OPEB liability as a percentage of its covered payroll	8.17%	9.16%	10.22%	12.40%
Plan fiduciary net position as a percentage of the total OPEB liability	38.57%	39.40%	32.78%	24.49%

\* The amounts presented for each year were determined as of December 31, the measurement date used by the District. Schedule is intended to include information for ten years. Additional information will be displayed as it becomes available.

See accompanying independent auditor's report and note to required supplementary information

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2018	2017	2016
3.643%	3.732%	3.708%
\$ 49,571,265	\$ 48,505,220	\$ 48,084,618
\$ 323,494,720	\$ 319,201,229	\$ 309,240,235
15.32%	15.20%	15.55%
17.03%	17.53%	16.72%

See accompanying independent auditor's report and note to required supplementary information



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# *Combined General Funds*

*Comparative Balance Sheets*  
*Combining Balance Sheet*  
*Combining Schedule of Revenues, Expenditures and*  
*Changes in Fund Balances*  
*Schedule of Expenditures by Object*  
*Schedule of Expenditures by Program*  
*Comparative Schedule of Revenues, Expenditures and*  
*Changes in Fund Balance*



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Fund  
Comparative Balance Sheet  
June 30, 2023 and 2022

	2023	2022
<b>ASSETS</b>		
Cash and Investments	\$ 206,916,387	\$ 209,935,452
Receivables:		
Property Taxes, Net of Allowance for Uncollectible Taxes	11,008,297	11,089,389
Leases	2,357,595	1,035,453
Other	6,472,370	900,090
Due from Other Funds	1,375,920	2,439,714
Inventories	1,304,394	1,658,901
Prepaid Costs	869,163	819,171
	<u>230,304,126</u>	<u>227,878,170</u>
Total Assets	<u>\$ 230,304,126</u>	<u>\$ 227,878,170</u>
<b>LIABILITIES</b>		
Due to Other Funds	\$ -	\$ 89,445
Accounts Payable	6,905,178	15,693,486
Accrued Compensation	40,092,889	38,950,241
Unearned Revenues	802,906	479,328
	<u>47,800,973</u>	<u>55,212,500</u>
Total Liabilities	<u>47,800,973</u>	<u>55,212,500</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Leases	2,392,718	1,000,330
Unavailable Revenue - Property Taxes	4,197,919	3,091,796
	<u>6,590,637</u>	<u>4,092,126</u>
Total Deferred Inflows of Resources	<u>6,590,637</u>	<u>4,092,126</u>
<b>FUND BALANCES</b>		
Nonspendable:		
Inventories & Prepaid Costs	2,173,557	2,478,072
Restricted:		
TABOR Emergency Reserve	20,645,000	17,561,600
Medicaid Grant	1,273,670	1,730,576
Committed:		
3% Board Reserves	20,645,000	17,561,600
Assigned:		
School Carryover	20,672,546	21,001,747
Extended Service Severance	62,680	77,054
Facility Use Revenue Share	592,581	822,343
Cash in Lieu	5,170,613	8,332,365
2018 Mill Levy Override Carryover	3,372,977	7,522,347
Security and Mental Health Initiatives	1,564,908	2,904,570
Master Capital Plan Projects in Process	995,450	542,137
Literacy Curricular Materials Reserve	-	2,250,000
Staff Compensation Reserve	-	10,000,000
Multi-Year Lease Reserve	3,782,903	4,178,498
Sub-fund Carryover	2,102,936	3,293,850
Unassigned	92,857,695	68,316,785
	<u>175,912,516</u>	<u>168,573,544</u>
Total Fund Balances	<u>175,912,516</u>	<u>168,573,544</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 230,304,126</u>	<u>\$ 227,878,170</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Fund  
Combining Balance Sheet  
June 30, 2023

	General Fund 10	Outdoor Education Fund 13	Capital Projects Fund 14	Transportation Fund 25	Combined General Fund
<b>ASSETS</b>					
Cash and Investments	\$ 190,783,500	\$ 433,255	\$ 12,906,214	\$ 2,793,418	\$ 206,916,387
Receivables:					
Property Taxes, Net of Allowance for Uncollectible Taxes	11,008,297	-	-	-	11,008,297
Leases	2,357,595	-	-	-	2,357,595
Other	295,199	18,939	6,082,546	75,686	6,472,370
Due from Other Funds	1,375,920	-	-	-	1,375,920
Inventories	573,136	-	-	731,258	1,304,394
Prepaid Costs	869,163	-	-	-	869,163
<b>Total Assets</b>	<b>\$ 207,262,810</b>	<b>\$ 452,194</b>	<b>\$ 18,988,760</b>	<b>\$ 3,600,362</b>	<b>\$ 230,304,126</b>
<b>LIABILITIES</b>					
Accounts Payable	\$ 4,562,400	\$ 6,168	\$ 1,981,505	\$ 355,105	\$ 6,905,178
Accrued Compensation	39,540,562	36,649	-	515,678	40,092,889
Unearned Revenues	498,144	304,762	-	-	802,906
<b>Total Liabilities</b>	<b>44,601,106</b>	<b>347,579</b>	<b>1,981,505</b>	<b>870,783</b>	<b>47,800,973</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Leases	2,392,718	-	-	-	2,392,718
Unavailable Revenues - Property Taxes	4,197,919	-	-	-	4,197,919
<b>Total Deferred Inflows of Resources</b>	<b>6,590,637</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>6,590,637</b>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories & Prepaid Costs	1,442,299	-	-	731,258	2,173,557
Restricted:					
TABOR Emergency Reserve	20,645,000	-	-	-	20,645,000
Medicaid Grant	1,273,670	-	-	-	1,273,670
Committed:					
3% Board Reserves	20,645,000	-	-	-	20,645,000
Assigned:					
School Carryover	19,775,125	-	897,421	-	20,672,546
Extended Service Severance	62,680	-	-	-	62,680
Facility Use Revenue Share	592,581	-	-	-	592,581
Cash in Lieu	-	-	5,170,613	-	5,170,613
2018 Mill Levy Override Carryover	3,372,977	-	-	-	3,372,977
Security and Mental Health Reserve	399,284	-	1,165,624	-	1,564,908
Master Capital Plan Projects in Process	-	-	995,450	-	995,450
Multi-Year Lease Reserve	3,782,903	-	-	-	3,782,903
Sub-fund Carryover	-	104,615	-	1,998,321	2,102,936
Unassigned	84,079,548	-	8,778,147	-	92,857,695
<b>Total Fund Balances</b>	<b>156,071,067</b>	<b>104,615</b>	<b>17,007,255</b>	<b>2,729,579</b>	<b>175,912,516</b>
<b>Total Liabilities, Deferred Inflow of Resources, and Fund Balances</b>	<b>\$ 207,262,810</b>	<b>\$ 452,194</b>	<b>\$ 18,988,760</b>	<b>\$ 3,600,362</b>	<b>\$ 230,304,126</b>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Fund  
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances  
For the Fiscal Year Ended June 30, 2023

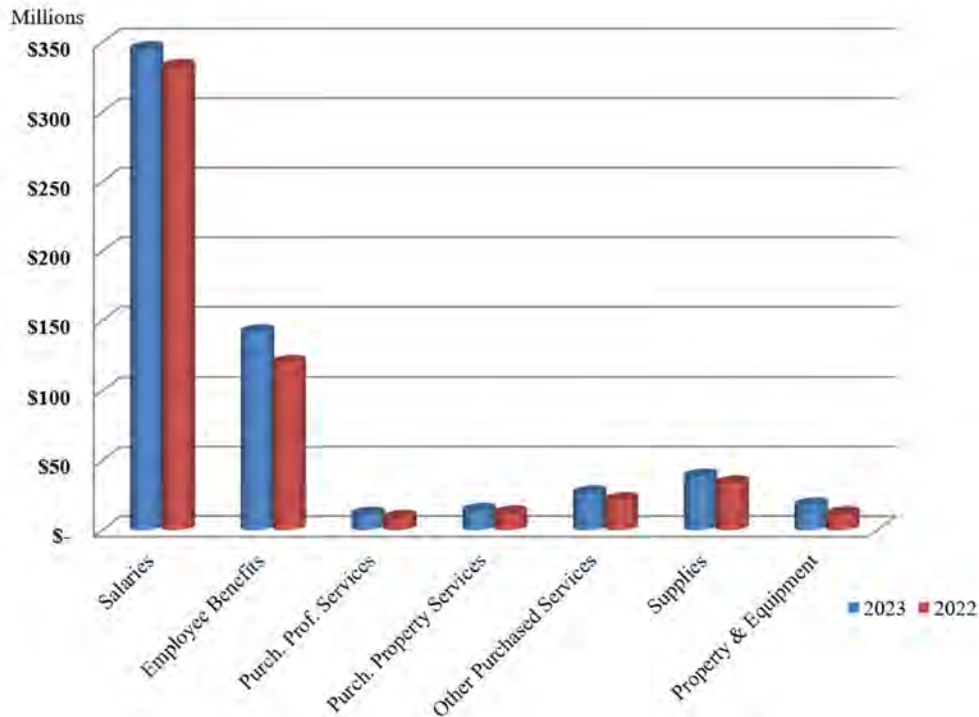
	General Fund 10	Outdoor Education Fund 13	Capital Projects Fund 14	Transportation Fund 25	Combined General Fund
<b>REVENUES</b>					
Property Taxes	\$ 292,665,244	\$ -	\$ -	\$ -	\$ 292,665,244
Specific Ownership Tax	32,617,906	-	-	-	32,617,906
Intergovernmental State Sources:					
Equalization	341,554,364	-	-	-	341,554,364
Special Education	21,763,064	-	-	-	21,763,064
Vocational Education	935,940	-	-	-	935,940
Other State	33,814,663	108,572	6,082,546	4,821,667	44,827,448
Charges for Services	23,135,625	1,137,255	-	1,036,376	25,309,256
Contributions and Donations	3,324,670	10,560	24,948	794,749	4,154,927
Investment Earnings	5,058,748	-	-	-	5,058,748
Other	5,077,632	-	1,115,324	6,077	6,199,033
<b>Total Revenues</b>	<b>759,947,856</b>	<b>1,256,387</b>	<b>7,222,818</b>	<b>6,658,869</b>	<b>775,085,930</b>
<b>EXPENDITURES</b>					
Current Operating:					
Instructional Services	354,045,322	-	1,234,975	-	355,280,297
Funding to Charter Schools	166,448,474	-	-	-	166,448,474
Supporting Services:					
Pupil Support Services	111,655,436	1,199,921	305,552	-	113,160,909
Operations and Maintenance	51,103,122	-	2,099,661	26,141,380	79,344,163
Central Supporting Services	34,331,641	-	8,158,395	-	42,490,036
Facility Acquisition and Construction	363,765	-	5,273,390	-	5,637,155
Debt Service - Lease					
Principal	3,973,975	-	-	-	3,973,975
Interest	443,187	-	-	-	443,187
<b>Total Expenditures</b>	<b>722,364,922</b>	<b>1,199,921</b>	<b>17,071,973</b>	<b>26,141,380</b>	<b>766,778,196</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>37,582,934</b>	<b>56,466</b>	<b>(9,849,155)</b>	<b>(19,482,511)</b>	<b>8,307,734</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Subscriptions	1,798,472	-	-	-	1,798,472
Proceeds from Sale of Capital Assets	20,694	-	4,960,350	-	4,981,044
Transfers In/Out	(36,097,834)	23,084	11,723,234	16,603,238	(7,748,278)
<b>Total Other Financing Sources (Uses)</b>	<b>(34,278,668)</b>	<b>23,084</b>	<b>16,683,584</b>	<b>16,603,238</b>	<b>(968,762)</b>
<b>NET CHANGES IN FUND BALANCES</b>	<b>3,304,266</b>	<b>79,550</b>	<b>6,834,429</b>	<b>(2,879,273)</b>	<b>7,338,972</b>
<b>FUND BALANCES, Beginning</b>	<b>152,766,801</b>	<b>25,065</b>	<b>10,172,826</b>	<b>5,608,852</b>	<b>168,573,544</b>
<b>FUND BALANCES, Ending</b>	<b>\$ 156,071,067</b>	<b>\$ 104,615</b>	<b>\$ 17,007,255</b>	<b>\$ 2,729,579</b>	<b>\$ 175,912,516</b>

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Fund  
 Schedule of Expenditures by Object - Budget to Actual  
 For the Fiscal Year Ended June 30, 2023  
 (With Comparative Actual Information for the Year Ended June 30, 2022)

EXPENDITURES	2023				2022 Actual
	Adopted Budget	Amended Budget	Actual	Variance with Budget	
Salaries	\$ 390,966,484	\$ 389,621,435	\$ 345,384,260	\$ 44,237,175	\$ 332,600,658
Employee Benefits	134,165,172	130,828,060	141,936,363	(11,108,303)	119,925,047
Purchased Professional Services	8,906,104	11,380,339	11,277,283	103,056	8,910,804
Purchased Property Services	11,952,787	14,292,009	14,075,005	217,004	12,233,870
Other Purchased Services	20,932,719	25,228,387	27,240,309	(2,011,922)	21,692,393
Supplies	35,903,859	77,215,658	35,903,859	41,311,799	33,784,523
Property & Equipment	19,641,960	24,202,532	19,641,960	4,560,572	11,674,529
Other, Chargebacks/Credits	13,093,494	9,915,473	4,870,683	5,044,790	1,751,059
Total Expenditures	<u>635,562,579</u>	<u>682,683,893</u>	<u>600,329,722</u>	<u>82,354,171</u>	<u>542,572,883</u>
Charter School Allocations	171,958,065	166,339,957	166,448,474	(108,517)	160,011,621
Interfund Transfers, net	7,398,348	7,748,278	7,748,278	-	9,849,171
Total Expenditures	<u>\$ 814,918,992</u>	<u>\$ 856,772,128</u>	<u>\$ 774,526,474</u>	<u>\$ 82,245,654</u>	<u>\$ 712,433,675</u>

Fiscal Year 2023 and 2022  
 Combined General Fund Expenditures by Object



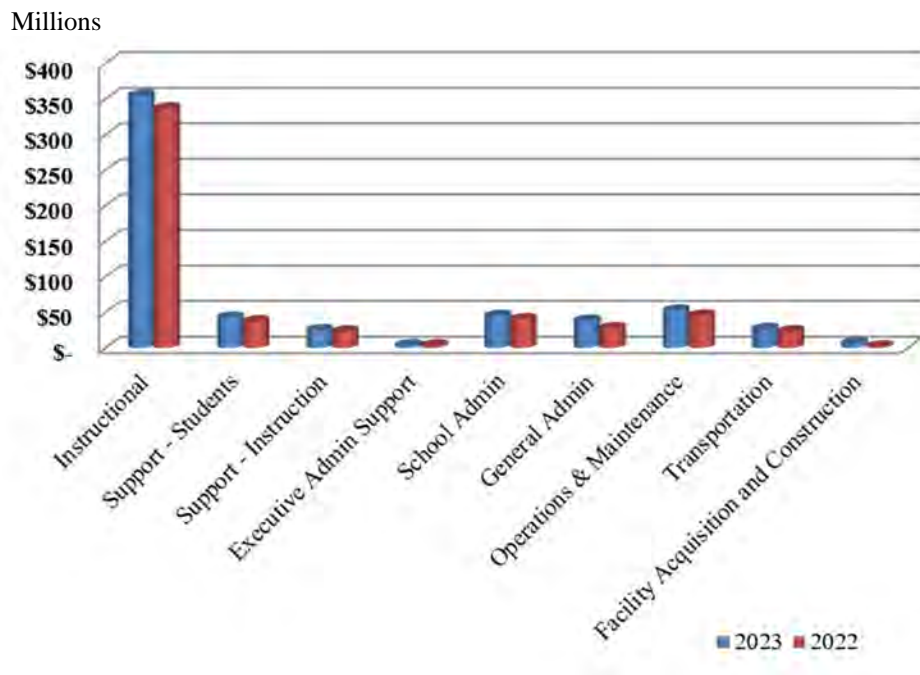
DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Funds  
 Schedule of Expenditures by Program - Budget to Actual  
 For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

EXPENDITURES	2023				2022 Actual
	Adopted Budget	Amended Budget	Actual	Variance with Budget	
Instructional:					
Instruction	\$ 436,201,527	\$ 428,983,770	\$ 355,280,297	\$ 73,703,473	\$ 336,561,522
Support - Students	38,251,862	41,138,027	42,684,893	(1,546,866)	37,410,968
Support - Instruction	18,411,767	22,689,488	25,199,214	(2,509,726)	23,173,182
Support Services:					
Executive Admin Support	3,723,231	4,180,570	3,993,993	186,577	3,813,930
School Admin	39,026,741	40,616,258	45,276,802	(4,660,544)	40,518,980
General Admin	36,309,691	45,295,469	38,496,043	6,799,426	27,952,220
Operations & Maintenance	49,530,284	52,243,723	52,667,715	(423,992)	45,633,030
Transportation	27,682,290	27,685,836	26,676,448	1,009,388	23,385,769
Facility Acquisition and Construction	15,131,442	18,311,735	5,637,155	12,674,580	2,482,112
Debt Service	1,086,461	1,539,017	4,417,162	(2,878,145)	1,641,170
Total Expenditures	665,355,296	682,683,893	600,329,722	82,354,171	542,572,883
Charter School Allocations	171,958,065	166,339,957	166,448,474	(108,517)	160,011,621
Interfund Transfers, net (for instructional programs)	4,944,887	5,088,554	5,088,554	-	5,930,398
Interfund Transfers, net (for support programs)	2,453,461	2,659,724	2,659,724	-	3,918,773
Total Expenditures	\$ 844,711,709	\$ 856,772,128	\$ 774,526,474	\$ 82,245,654	\$ 712,433,675

Fiscal Year 2023 and 2022  
 Combined General Fund Expenditures by Program



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Combined General Funds  
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance  
For the Fiscal Years Ended June 30, 2023 and 2022

	2023	2022
REVENUES		
Taxes	\$ 325,283,150	\$ 321,809,333
Intergovernmental:		
State Equalization	341,554,364	321,796,077
Special Education	21,763,064	16,402,769
Vocational Education	935,940	720,773
Other State	40,158,576	28,267,015
Charges for Services	25,309,256	23,216,916
Contributions and Donations	4,154,927	3,507,808
Investment Earnings	5,058,748	433,937
Other	10,867,905	9,973,902
Total Revenues	<u>775,085,930</u>	<u>726,128,530</u>
EXPENDITURES		
Current Operating:		
Instructional Services	355,280,297	336,561,522
Charter School Allocations	166,448,474	160,011,621
Supporting Services:		
Pupil Support Services	113,160,909	101,103,130
Operations and Maintenance	79,344,163	69,018,799
Central Supporting Services	42,490,036	31,766,150
Facility Acquisition and Construction	5,637,155	2,482,112
Debt Service		
Principal	3,973,975	1,357,013
Interest	443,187	284,157
Total Expenditures	<u>766,778,196</u>	<u>702,584,504</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>8,307,734</u>	<u>23,544,026</u>
OTHER FINANCING SOURCES (USES)		
Subscriptions	1,798,472	-
Proceeds from Sale of Capital Assets	4,981,044	-
Transfers Out	(7,748,278)	(9,849,171)
Total Other Financing Sources (Uses)	<u>(968,762)</u>	<u>(9,849,171)</u>
NET CHANGES IN FUND BALANCES	7,338,972	13,694,855
FUND BALANCES, Beginning	<u>168,573,544</u>	<u>154,878,689</u>
FUND BALANCES, Ending	<u>\$ 175,912,516</u>	<u>\$ 168,573,544</u>



**Douglas County** School District

*Learn Today, Lead Tomorrow*

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# *Non-Major Governmental Funds*

*Combining Balance Sheet  
Combining Schedule of Revenues, Expenditures and  
Changes in Fund Balances*

*Nutrition Services Fund  
Governmental Designated Purpose Grants Fund  
Pupil Activity Fund  
Athletics and Activities Fund  
Nutrition Services Non-NSLP Fund  
Child Care Fund  
Certificates of Participation Lease Payment Fund*



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Non-Major Governmental Funds  
Combining Balance Sheet  
June 30, 2023

	Nutrition Services Fund 21	Governmental Designated Purpose Grants Fund 22	Pupil Activity Fund 23	Athletics and Activities Fund 26	Nutrition Services Non-NSLP Fund 28	Child Care Fund 29	COP Lease Payment Fund 39	Total Non-Major Governmental Funds
<b>ASSETS</b>								
Cash and Investments	\$ 4,422,452	\$ -	\$ 1,201,002	\$ 3,388,307	\$ 361,074	\$ 6,497,574	\$ 4,724	\$ 15,875,133
Grants Receivable	1,093,634	2,923,216	-	-	-	-	-	4,016,850
Accounts Receivable	15,021	-	-	25,000	-	-	-	40,021
Inventories	996,289	-	-	-	-	-	-	996,289
Total Assets	<u>\$ 6,527,396</u>	<u>\$ 2,923,216</u>	<u>\$ 1,201,002</u>	<u>\$ 3,413,307</u>	<u>\$ 361,074</u>	<u>\$ 6,497,574</u>	<u>\$ 4,724</u>	<u>\$ 20,928,293</u>
<b>LIABILITIES</b>								
Due to Other Funds	\$ -	\$ 1,375,920	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,375,920
Accounts Payable	237,085	213,431	1,886	393,223	1,737	14,142	-	861,504
Accrued Compensation	169,928	1,136,650	2,654	114,481	36,995	437,578	-	1,898,286
Unearned Revenues	561,882	-	-	1,650	322,342	75,233	-	961,107
Grants Unearned Revenues	479,066	197,215	-	-	-	188,537	-	864,818
Total Liabilities	<u>1,447,961</u>	<u>2,923,216</u>	<u>4,540</u>	<u>509,354</u>	<u>361,074</u>	<u>715,490</u>	<u>-</u>	<u>5,961,635</u>
<b>FUND BALANCES</b>								
Restricted	5,079,435	-	-	-	-	-	-	5,079,435
Assigned	-	-	1,196,462	2,903,953	-	5,782,084	4,724	9,887,223
Total Fund Balances	<u>5,079,435</u>	<u>-</u>	<u>1,196,462</u>	<u>2,903,953</u>	<u>-</u>	<u>5,782,084</u>	<u>4,724</u>	<u>14,966,658</u>
Total Liabilities and Fund Balances	<u>\$ 6,527,396</u>	<u>\$ 2,923,216</u>	<u>\$ 1,201,002</u>	<u>\$ 3,413,307</u>	<u>\$ 361,074</u>	<u>\$ 6,497,574</u>	<u>\$ 4,724</u>	<u>\$ 20,928,293</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE 1

Non-Major Governmental Funds  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
For the Fiscal Year Ended June 30, 2023

	Nutrition Services Fund 21	Governmental Designated Purpose Grants Fund 22	Pupil Activity Fund 23	Athletics and Activities Fund 26	Nutrition Services Non-NSLP Fund 28	Child Care Fund 29	COP Lease Payment Fund 39	Total Non-Major Governmental Funds
<b>REVENUES</b>								
Intergovernmental	\$ 7,677,493	\$ 21,287,028	\$ -	\$ -	\$ -	\$ 3,695,494	\$ -	\$ 32,660,015
Charges for Services	12,051,772	-	1,018,848	9,839,339	5,561,520	10,008,179	-	38,479,658
Fundraisers and Donations	-	-	136,851	3,189,366	-	-	-	3,326,217
Other	163,564	172,351	-	199,616	-	1,647	4,922	542,100
<b>Total Revenues</b>	<b>19,892,829</b>	<b>21,459,379</b>	<b>1,155,699</b>	<b>13,228,321</b>	<b>5,561,520</b>	<b>13,705,320</b>	<b>4,922</b>	<b>75,007,990</b>
<b>EXPENDITURES</b>								
Current Operating:								
Instruction	-	13,081,122	-	15,391,712	-	10,601,220	-	39,024,054
Supporting Services	24,738,974	8,243,124	1,183,237	2,874,621	5,847,039	802,375	-	43,689,370
Lease Payments:								
Principal Retirement	-	177,134	-	-	-	-	800,000	977,134
Interest and Fiscal Charges	-	7,999	-	-	-	-	321,925	329,924
<b>Total Expenditures</b>	<b>24,738,974</b>	<b>21,459,379</b>	<b>1,183,237</b>	<b>18,266,333</b>	<b>5,847,039</b>	<b>11,403,595</b>	<b>1,121,925</b>	<b>84,020,482</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>								
	(4,846,145)	-	(27,538)	(5,038,012)	(285,519)	2,301,725	(1,117,003)	(9,012,492)
<b>OTHER FINANCING SOURCES</b>								
Proceeds from Sale of Capital Assets	79,524	-	-	-	-	-	-	79,524
Transfers In	362,884	-	-	5,437,684	268,718	560,107	1,118,885	7,748,278
<b>Total Other Financing Sources</b>	<b>442,408</b>	<b>-</b>	<b>-</b>	<b>5,437,684</b>	<b>268,718</b>	<b>560,107</b>	<b>1,118,885</b>	<b>7,827,802</b>
<b>NET CHANGES IN FUND BALANCES</b>	<b>(4,403,737)</b>	<b>-</b>	<b>(27,538)</b>	<b>399,672</b>	<b>(16,801)</b>	<b>2,861,832</b>	<b>1,882</b>	<b>(1,184,690)</b>
<b>FUND BALANCES, Beginning</b>	<b>9,483,172</b>	<b>-</b>	<b>1,224,000</b>	<b>2,504,281</b>	<b>16,801</b>	<b>2,920,252</b>	<b>2,842</b>	<b>16,151,348</b>
<b>FUND BALANCES, Ending</b>	<b>\$ 5,079,435</b>	<b>\$ -</b>	<b>\$ 1,196,462</b>	<b>\$ 2,903,953</b>	<b>\$ -</b>	<b>\$ 5,782,084</b>	<b>\$ 4,724</b>	<b>\$ 14,966,658</b>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 21

## Nutrition Services NSLP Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Intergovernmental:					
Federal Government Lunch Program	\$ 3,050,000	\$ 5,880,047	\$ 6,186,839	\$ 306,792	\$ 25,989,318
Commodity Contribution	910,075	910,075	1,260,363	350,288	1,015,326
State Match	155,000	279,351	230,291	(49,060)	98,966
Food Sales	12,108,932	11,906,032	12,051,772	145,740	4,862,607
Other	61,500	61,500	163,564	102,064	69,011
Total Revenues	<u>16,285,507</u>	<u>19,037,005</u>	<u>19,892,829</u>	<u>855,824</u>	<u>32,035,228</u>
<b>EXPENDITURES</b>					
Supporting Services:					
Food Purchases	5,822,575	8,049,809	7,783,715	266,094	11,541,603
Salaries and Benefits	8,830,826	9,641,745	9,049,741	592,004	11,387,366
Purchased Services	484,190	486,780	464,404	22,376	249,054
Supplies and Equipment	906,920	2,328,960	1,198,427	1,130,533	1,521,633
Capital Outlay	4,605,000	4,605,000	4,670,655	(65,655)	454,603
Other	1,566,550	1,566,550	1,572,032	(5,482)	2,173,274
Total Expenditures	<u>22,216,061</u>	<u>26,678,844</u>	<u>24,738,974</u>	<u>1,939,870</u>	<u>27,327,533</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(5,930,554)</u>	<u>(7,641,839)</u>	<u>(4,846,145)</u>	<u>2,795,694</u>	<u>4,707,695</u>
<b>OTHER FINANCING SOURCES</b>					
Transfers In	351,634	362,884	362,884	-	445,352
Proceeds from Sale of Capital Assets	-	-	79,524	79,524	5,468
Total Other Financing Sources	<u>351,634</u>	<u>362,884</u>	<u>442,408</u>	<u>79,524</u>	<u>450,820</u>
NET CHANGE IN FUND BALANCE	<u>\$ (5,578,920)</u>	<u>\$ (7,278,955)</u>	<u>(4,403,737)</u>	<u>\$ 2,875,218</u>	<u>5,158,515</u>
FUND BALANCE, Beginning			<u>9,483,172</u>		<u>4,324,657</u>
FUND BALANCE, Ending			<u>\$ 5,079,435</u>		<u>\$ 9,483,172</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 22

## Governmental Designated Purpose Grants Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Intergovernmental:					
Federal	\$ 16,436,907	\$ 20,530,661	\$ 19,510,353	\$ (1,020,308)	\$ 25,679,053
State and Local	1,502,866	1,901,308	1,776,675	(124,633)	1,578,978
Other	215,817	294,024	172,351	(121,673)	343,007
Total Revenues	<u>18,155,590</u>	<u>22,725,993</u>	<u>21,459,379</u>	<u>(1,266,614)</u>	<u>27,601,038</u>
<b>EXPENDITURES</b>					
Instruction:					
Salaries and Benefits	10,897,092	11,187,276	11,375,397	(188,121)	13,527,987
Purchased Services	192,207	964,153	940,666	23,487	2,007,433
Supplies and Materials	173,690	752,335	640,832	111,503	929,233
Capital Outlay	44,000	106,123	70,690	35,433	38,015
Other	6,390	2,000	3,538	(1,538)	1,464,627
Support Services:					
Salaries and Benefits	3,544,201	3,878,888	3,586,941	291,947	3,507,855
Purchased Services	2,476,662	3,306,279	2,747,707	558,572	2,895,229
Supplies and Materials	555,312	1,421,390	942,587	478,803	2,579,994
Capital Outlay	-	50,000	-	50,000	-
Other	266,036	1,057,549	965,888	91,661	650,665
Lease Payments:					
Principal	-	-	177,134	(177,134)	-
Interest	-	-	7,999	(7,999)	-
Total Expenditures	<u>18,155,590</u>	<u>22,725,993</u>	<u>21,459,379</u>	<u>1,266,614</u>	<u>27,601,038</u>
NET CHANGE IN FUND BALANCE	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>	<u>-</u>
FUND BALANCE, Beginning			<u>-</u>		<u>-</u>
FUND BALANCE, Ending			<u>\$ -</u>		<u>\$ -</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 23

## Pupil Activity Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Charges for Services:					
Student Fees	\$ 1,411,784	\$ 1,411,784	\$ 946,384	\$ (465,400)	\$ 887,570
Gate Fees	-	-	72,464	72,464	132,807
Fundraising and Donations	-	-	136,851	136,851	152,915
Total Revenues	<u>1,411,784</u>	<u>1,411,784</u>	<u>1,155,699</u>	<u>(256,085)</u>	<u>1,173,292</u>
<b>EXPENDITURES</b>					
Salaries and Benefits	145,902	169,624	143,043	26,581	112,636
Purchased Services	584,279	525,413	398,302	127,111	322,156
Supplies	1,866,885	1,846,481	585,924	1,260,557	539,498
Capital Outlay	13,007	56,028	29,472	26,556	26,448
Other	38,238	38,238	26,496	11,742	31,107
Total Expenditures	<u>2,648,311</u>	<u>2,635,784</u>	<u>1,183,237</u>	<u>1,452,547</u>	<u>1,031,845</u>
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	<u>(1,236,527)</u>	<u>(1,224,000)</u>	<u>(27,538)</u>	<u>1,196,462</u>	<u>141,447</u>
NET CHANGE IN FUND BALANCE	<u>\$ (1,236,527)</u>	<u>\$ (1,224,000)</u>	<u>(27,538)</u>	<u>\$ 1,196,462</u>	<u>141,447</u>
FUND BALANCE, Beginning			<u>1,224,000</u>		<u>1,082,553</u>
FUND BALANCE, Ending			<u>\$ 1,196,462</u>		<u>\$ 1,224,000</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 26

## Athletics and Activities Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Charges for Services:					
Student Fees	\$ 3,212,861	\$ 3,756,208	\$ 3,780,988	\$ 24,780	\$ 3,532,316
Gate Fees	937,496	1,437,496	1,476,586	39,090	1,252,832
Merchandise Sales	5,116,594	4,398,008	4,581,765	183,757	4,673,832
Fundraising and Donations	1,468,725	2,537,511	3,189,366	651,855	2,634,102
Other	268,141	693,928	199,616	(494,312)	109,247
Total Revenues	<u>11,003,817</u>	<u>12,823,151</u>	<u>13,228,321</u>	<u>405,170</u>	<u>12,202,329</u>
<b>EXPENDITURES</b>					
Instructional:					
Salaries and Benefits	5,569,942	5,611,073	6,570,125	(959,052)	6,029,228
Purchased Services	1,430,493	1,437,290	4,068,586	(2,631,296)	3,446,354
Supplies	3,009,854	4,969,600	4,557,295	412,305	3,843,483
Capital Outlay	92,017	137,017	166,385	(29,368)	111,159
Other	915,531	915,531	29,321	886,210	16,674
Supporting Services:					
Salaries and Benefits	1,828,815	1,837,270	455,551	1,381,719	479,783
Purchased Services	1,704,430	3,246,444	1,262,325	1,984,119	1,002,465
Supplies	3,870,680	1,876,160	715,760	1,160,400	593,872
Capital Outlay	119,137	251,637	327,744	(76,107)	248,599
Other	1,047,397	483,094	113,241	369,853	110,091
Total Expenditures	<u>19,588,296</u>	<u>20,765,116</u>	<u>18,266,333</u>	<u>2,498,783</u>	<u>15,881,708</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(8,584,479)</u>	<u>(7,941,965)</u>	<u>(5,038,012)</u>	<u>2,903,953</u>	<u>(3,679,379)</u>
<b>OTHER FINANCING SOURCES</b>					
Transfers In	<u>5,342,625</u>	<u>5,437,684</u>	<u>5,437,684</u>	<u>-</u>	<u>4,395,546</u>
NET CHANGE IN FUND BALANCE	<u>\$ (3,241,854)</u>	<u>\$ (2,504,281)</u>	<u>399,672</u>	<u>\$ 2,903,953</u>	<u>716,167</u>
FUND BALANCE, Beginning			<u>2,504,281</u>		<u>1,788,114</u>
FUND BALANCE, Ending			<u>\$ 2,903,953</u>		<u>\$ 2,504,281</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 28

## Nutrition Services Non-NSLP Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Food Sales	\$ 6,981,149	\$ 6,010,543	\$ 5,561,520	\$ (449,023)	\$ -
Total Revenues	6,981,149	6,010,543	5,561,520	(449,023)	-
<b>EXPENDITURES</b>					
Supporting Services:					
Food Purchases	2,625,000	2,743,000	2,322,260	420,740	-
Salaries and Benefits	3,604,427	2,889,512	2,819,206	70,306	-
Purchased Services	192,210	193,320	199,272	(5,952)	-
Supplies and Equipment	357,430	226,430	272,339	(45,909)	-
Capital Outlay	45,000	-	6,343	(6,343)	-
Other	250,800	243,800	227,619	16,181	-
Total Expenditures	7,074,867	6,296,062	5,847,039	449,023	-
(DEFICIENCY) OF REVENUES OVER EXPENDITURES	(93,718)	(285,519)	(285,519)	-	-
<b>OTHER FINANCING SOURCES</b>					
Transfers In	93,718	268,718	268,718	-	-
Total Other Financing Sources	93,718	268,718	268,718	-	-
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ -</b>	<b>\$ (16,801)</b>	<b>(16,801)</b>	<b>\$ -</b>	<b>-</b>
FUND BALANCE, Beginning			16,801		16,801
FUND BALANCE, Ending			\$ -		\$ 16,801

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 29

## Child Care Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Charges for Services	\$ 10,536,499	\$ 9,389,350	\$ 10,008,179	\$ 618,829	\$ 9,275,482
Intergovernmental State Funding	3,227,097	3,761,849	3,695,494	(66,355)	715,579
Other	-	-	1,647	1,647	762
Total Revenues	13,763,596	13,151,199	13,705,320	554,121	9,991,823
<b>EXPENDITURES</b>					
Instructional:					
Salaries and Benefits	8,210,780	11,606,356	8,615,745	2,990,611	7,704,220
Purchased Services	1,601,126	1,031,723	1,166,955	(135,232)	882,970
Supplies	363,831	390,180	386,041	4,139	209,506
Other	1,092,741	242,128	432,479	(190,351)	428,931
Supporting Services:					
Salaries and Benefits	1,709,293	209,334	765,268	(555,934)	279,611
Purchased Services	8,700	23,500	24,640	(1,140)	7,739
Supplies	4,000	21,000	9,169	11,831	1,594
Other	1,779,543	395,050	3,298	391,752	1,869
Total Expenditures	14,770,014	13,919,271	11,403,595	2,515,676	9,516,440
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>					
	(1,006,418)	(768,072)	2,301,725	3,069,797	475,383
<b>OTHER FINANCING SOURCES</b>					
Transfers In	491,486	560,107	560,107	-	2,262,045
Total Other Financing Sources	491,486	560,107	560,107	-	2,262,045
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (514,932)</b>	<b>\$ (207,965)</b>	<b>2,861,832</b>	<b>\$ 3,069,797</b>	<b>2,737,428</b>
FUND BALANCE, Beginning			2,920,252		182,824
FUND BALANCE, Ending			\$ 5,782,084		\$ 2,920,252



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 39

## Certificates of Participation Lease Payment Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Investment Earnings	\$ 200	\$ 4,733	\$ 4,922	\$ 189	\$ 156
Total Revenues	200	4,733	4,922	189	156
<b>EXPENDITURES</b>					
Lease Payments:					
Principal Retirement	800,000	800,000	800,000	-	2,080,000
Interest and Fiscal Charges	317,925	317,925	317,925	-	555,904
Other	4,064	8,535	4,000	4,535	4,064
Total Expenditures	1,121,989	1,126,460	1,121,925	4,535	2,639,968
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,121,789)	(1,121,727)	(1,117,003)	4,724	(2,639,812)
<b>OTHER FINANCING SOURCES</b>					
Payment to Refunding Escrow Agent	-	-	-	-	(12,218,034)
Transfers In	1,118,885	1,118,885	1,118,885	-	2,746,228
Total Other Financing Sources	1,118,885	1,118,885	1,118,885	-	(9,471,806)
NET CHANGE IN FUND BALANCE	\$ (2,904)	\$ (2,842)	1,882	\$ 4,724	(12,111,618)
FUND BALANCE, Beginning			2,842		12,114,460
FUND BALANCE, Ending			\$ 4,724		\$ 2,842

# *Bond Redemption Fund*

*Comparative Balance Sheets  
Schedule of Revenues, Expenditures and  
Changes in Fund Balance*

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Fund 31  
Bond Redemption Fund  
Comparative Balance Sheets  
June 30, 2023 and 2022

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	2023	2022
<b>ASSETS</b>		
Receivables:		
Property Taxes, Net of Allowance for Uncollectible Taxes	\$ 1,446,187	\$ 1,791,862
Accrued Interest on Investments	233,832	162,192
Restricted Cash and Investment	76,162,844	62,063,081
Total Assets	\$ 77,842,863	\$ 64,017,135
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable - Property Taxes	\$ 675,447	\$ 536,493
<b>FUND BALANCES</b>		
Restricted:		
Debt Service	77,167,416	63,480,642
Total Fund Balances	77,167,416	63,480,642
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 77,842,863	\$ 64,017,135

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 31

## Bond Redemption Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
<b>REVENUES</b>					
Property Taxes	\$ 65,382,570	\$ 54,568,823	\$ 54,305,654	\$ (263,169)	\$ 65,497,537
Investment Earnings	326,411	1,416,280	2,085,170	668,890	224,466
Total Revenues	<u>65,708,981</u>	<u>55,985,103</u>	<u>56,390,824</u>	<u>405,721</u>	<u>65,722,003</u>
<b>EXPENDITURES</b>					
Debt Service:					
Principal Retirement	23,550,000	26,150,000	23,550,000	2,600,000	55,360,000
Interest and Fiscal Charges	18,986,641	19,162,753	18,196,455	966,298	18,694,849
Debt Issuance Costs	-	552,650	549,905	2,745	-
Total Expenditures	<u>42,536,641</u>	<u>45,865,403</u>	<u>42,296,360</u>	<u>3,569,043</u>	<u>74,054,849</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>					
	<u>23,172,340</u>	<u>10,119,700</u>	<u>14,094,464</u>	<u>3,974,764</u>	<u>(8,332,846)</u>
<b>OTHER FINANCING SOURCES</b>					
Proceeds from Bond Refunding	-	86,550,000	86,550,000	-	-
Refunding Bond Premium	-	9,069,309	9,069,309	-	-
Payment of Funding Bond Escrow Agent	-	(96,026,999)	(96,026,999)	-	-
Total Other Financing Sources	<u>-</u>	<u>(407,690)</u>	<u>(407,690)</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ 23,172,340</u>	<u>\$ 9,712,010</u>	<u>13,686,774</u>	<u>\$ 3,974,764</u>	<u>(8,332,846)</u>
FUND BALANCE, Beginning			<u>63,480,642</u>		<u>71,813,488</u>
FUND BALANCE, Ending			<u>\$ 77,167,416</u>		<u>\$ 63,480,642</u>



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# *Building Fund*

*Comparative Balance Sheets  
Schedule of Revenues, Expenditures and  
Changes in Fund Balance*

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Fund 41  
 Building Fund  
 Comparative Balance Sheets  
 June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
<b>ASSETS</b>		
Restricted Cash and Investments	\$ 12,034,967	\$ 47,965,266
Interest Receivable	96,276	199,785
Total Assets	<u>\$ 12,131,243</u>	<u>\$ 48,165,051</u>
<b>LIABILITIES</b>		
Accounts Payable	\$ 3,091,509	\$ 6,371,220
Retainage Payable	1,130,726	1,168,899
Total Liabilities	<u>4,222,235</u>	<u>7,540,119</u>
<b>FUND BALANCES</b>		
Restricted:		
Building Expenditures	<u>7,909,008</u>	<u>40,624,932</u>
Total Fund Balances	<u>7,909,008</u>	<u>40,624,932</u>
Total Liabilities and Fund Balances	<u>\$ 12,131,243</u>	<u>\$ 48,165,051</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fund 41

## Building Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023				2022 Actual
	Adopted Budget	Amended Budget	Actual	Variance with Budget	
REVENUES					
Investment Earnings	\$ 627,484	\$ 627,484	\$ 886,410	\$ 258,926	\$ (351,295)
Total Revenues	627,484	627,484	886,410	258,926	(351,295)
EXPENDITURES					
Capital Outlay:					
Building and Building Improvements	31,866,858	41,252,416	29,495,705	11,756,711	63,928,058
Equipment	-	-	4,106,629	(4,106,629)	5,046,578
Total Expenditures	31,866,858	41,252,416	33,602,334	7,650,082	68,974,636
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(31,239,374)	(40,624,932)	(32,715,924)	7,909,008	(69,325,931)
NET CHANGE IN FUND BALANCE	<u>\$ (31,239,374)</u>	<u>\$ (40,624,932)</u>	(32,715,924)	<u>\$ 7,909,008</u>	(69,325,931)
FUND BALANCE, Beginning			<u>40,624,932</u>		<u>109,950,863</u>
FUND BALANCE, Ending			<u>\$ 7,909,008</u>		<u>\$ 40,624,932</u>





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# *Internal Service Funds*

*Combining Balance Sheet*  
*Combining Schedule of Revenues, Expenses and*  
*Changes in Fund Net Position*  
*Combining Statement of Cash Flows*

*Medical Fund*  
*Short Term Disability Fund*

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Internal Service Funds  
 Combining Balance Sheet  
 June 30, 2023

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	Medical Fund 65	Short Term Disability Fund 66	Total Internal Service Funds
<b>ASSETS</b>			
Current Assets:			
Cash and Investments	\$ 3,521,993	\$ 145,732	\$ 3,667,725
Account Receivable	829,540	-	829,540
Prepaid Costs	1,921,748	103,000	2,024,748
Total Assets	\$ 6,273,281	\$ 248,732	\$ 6,522,013
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts Payable	\$ 1,695,716	\$ -	\$ 1,695,716
Accrued Insurance Claims	3,620,300	-	3,620,300
Total Current Liabilities	5,316,016	-	5,316,016
<b>NET POSITION</b>			
Unrestricted	957,265	248,732	1,205,997
Total Net Position	957,265	248,732	1,205,997
Total Liabilities and Net Position	\$ 6,273,281	\$ 248,732	\$ 6,522,013

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Internal Service Funds  
Combining Statement of Revenues, Expenses and Changes in Fund Net Position  
For the Fiscal Year Ended June 30, 2023

	Medical Fund 65	Short Term Disability Fund 66	Total Internal Service Funds
<b>REVENUES</b>			
Premium Revenue	\$ 54,433,815	\$ 546,245	\$ 54,980,060
Other	605,933	-	605,933
Total Revenues	<u>55,039,748</u>	<u>546,245</u>	<u>55,585,993</u>
<b>EXPENSES</b>			
Insurance and Claims	52,651,865	566,992	53,218,857
Stop Loss Premiums	826,485	-	826,485
Salaries and Benefits	46,007	-	46,007
Purchased Services	1,314,015	154,245	1,468,260
Supplies	20,470	-	20,470
Total Expenses	<u>54,858,842</u>	<u>721,237</u>	<u>55,580,079</u>
OPERATING INCOME (LOSS)	<u>180,906</u>	<u>(174,992)</u>	<u>5,914</u>
<b>NON-OPERATING REVENUES</b>			
Investment Earnings	72,250	-	72,250
Total Non-Operating Revenues	<u>72,250</u>	<u>-</u>	<u>72,250</u>
CHANGE IN NET POSITION	253,156	(174,992)	78,164
NET POSITION, Beginning	<u>704,109</u>	<u>423,724</u>	<u>1,127,833</u>
NET POSITION, Ending	<u>\$ 957,265</u>	<u>\$ 248,732</u>	<u>\$ 1,205,997</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Internal Service Funds  
Combining Statement of Cash Flows  
For the Fiscal Year Ended June 30, 2023

	Medical Fund 65	Short Term Disability Fund 66	Total Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from Customers	\$ 53,155,009	\$ 546,245	\$ 53,701,254
Payments to Suppliers	(54,261,555)	(721,237)	(54,982,792)
Payments to Employees	(46,007)	-	(46,007)
Net Cash (Used by) Operating Activities	<u>(1,152,553)</u>	<u>(174,992)</u>	<u>(1,327,545)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Earnings on Investments	<u>72,250</u>	<u>-</u>	<u>72,250</u>
<b>NET (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	(1,080,303)	(174,992)	(1,255,295)
CASH AND CASH EQUIVALENTS, Beginning	<u>4,602,296</u>	<u>320,724</u>	<u>4,923,020</u>
CASH AND CASH EQUIVALENTS, Ending	<u><u>\$ 3,521,993</u></u>	<u><u>\$ 145,732</u></u>	<u><u>\$ 3,667,725</u></u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH (USED BY) PROVIDED TO OPERATING ACTIVITIES:</b>			
Operating Income (Loss)	\$ 180,906	\$ (174,992)	\$ 5,914
Changes in Assets and Liabilities:			
Change in Prepaid Costs	(1,055,199)	-	(1,055,199)
Change in Accounts Receivable	(829,540)	-	(829,540)
Change in Accounts Payable	1,495,380	-	1,495,380
Change in Accrued Insurance Claims	(944,100)	-	(944,100)
Total Adjustments	<u>(1,333,459)</u>	<u>-</u>	<u>(1,333,459)</u>
<b>NET CASH (USED BY) OPERATING ACTIVITIES</b>	<u><u>\$ (1,152,553)</u></u>	<u><u>\$ (174,992)</u></u>	<u><u>\$ (1,327,545)</u></u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Internal Service Funds

## Fund 65

## Medical Fund

## Schedule of Revenues, Expenses and Changes in Fund Net Position

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
REVENUES					
Health Revenue	\$ 58,563,381	\$ 53,663,381	\$ 52,278,457	\$ (1,384,924)	\$ 47,592,054
Dental Revenue	3,090,676	3,090,676	2,155,358	(935,318)	3,196,177
Other	16,000	595,000	605,933	10,933	9,490
Total Revenues	<u>61,670,057</u>	<u>57,349,057</u>	<u>55,039,748</u>	<u>(2,309,309)</u>	<u>50,797,721</u>
EXPENSES					
Health Plan	56,640,226	53,019,634	49,588,315	3,431,319	49,012,868
Dental Plan	3,090,676	3,090,676	3,063,550	27,126	3,216,886
Stop Loss Premiums	914,000	914,000	826,485	87,515	710,887
Salaries and Benefits	46,437	46,437	46,007	430	42,180
Purchased Services	950,268	1,020,419	1,314,015	(293,596)	1,064,335
Supplies	37,000	37,000	20,470	16,530	28,816
Total Expenses	<u>61,678,607</u>	<u>58,128,166</u>	<u>54,858,842</u>	<u>3,269,324</u>	<u>54,075,972</u>
OPERATING INCOME (LOSS)	<u>(8,550)</u>	<u>(779,109)</u>	<u>180,906</u>	<u>960,015</u>	<u>(3,278,251)</u>
NON-OPERATING REVENUES					
Investment Earnings	4,849	75,000	72,250	(2,750)	12,940
Total Non-Operating Revenues	<u>4,849</u>	<u>75,000</u>	<u>72,250</u>	<u>(2,750)</u>	<u>12,940</u>
CHANGE IN NET POSITION	<u>\$ (3,701)</u>	<u>\$ (704,109)</u>	<u>253,156</u>	<u>\$ 957,265</u>	<u>(3,265,311)</u>
NET POSITION, Beginning			<u>704,109</u>		<u>3,969,420</u>
NET POSITION, Ending			<u>\$ 957,265</u>		<u>\$ 704,109</u>

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Internal Service Funds

Fund 66

Short Term Disability Fund

Schedule of Revenues, Expenses and Changes in Fund Net Position

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023				2022 Actual
	Adopted Budget	Amended Budget	Actual	Variance with Budget	
REVENUES					
Short Term Disability Revenue	\$ 540,273	\$ 540,273	\$ 546,245	\$ 5,972	\$ 506,075
Total Revenues	540,273	540,273	546,245	5,972	506,075
EXPENSES					
Claims	484,977	608,629	566,992	41,637	524,355
Purchased Services	167,218	157,218	154,245	2,973	157,630
Total Expenses	652,195	765,847	721,237	44,610	681,985
OPERATING (LOSS)	(111,922)	(225,574)	(174,992)	50,582	(175,910)
CHANGE IN NET POSITION	\$ (111,922)	\$ (225,574)	(174,992)	\$ 50,582	(175,910)
NET POSITION, Beginning			423,724		599,634
NET POSITION, Ending			\$ 248,732		\$ 423,724

# *Fiduciary Fund*

*Private Purpose Trust Scholarship Fund*



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Fiduciary Fund

## Fund 75

## Private Purpose Trust Scholarship Fund

## Statement of Changes in Fiduciary Net Position - Budget to Actual

For the Fiscal Year Ended June 30, 2023

(With Comparative Actual Information for the Year Ended June 30, 2022)

	2023			Variance with Budget	2022 Actual
	Adopted Budget	Amended Budget	Actual		
ADDITIONS					
Contributions	\$ 48,000	\$ 50,000	\$ 50,000	\$ -	\$ 48,000
Total Additions	48,000	50,000	50,000	-	48,000
DEDUCTIONS					
Grants and Scholarships	58,000	58,500	58,500	-	56,750
Total Deductions	58,000	58,500	58,500	-	56,750
CHANGE IN NET POSITION	<u>\$ (10,000)</u>	<u>\$ (8,500)</u>	(8,500)	<u>\$ -</u>	(8,750)
NET POSITION, Beginning			32,879		41,629
NET POSITION, Ending			<u>\$ 24,379</u>		<u>\$ 32,879</u>

# *Component Units (Charter Schools)*

Component units (Charter Schools) have separate governing boards but are dependent upon the District for the majority of their funding. Charter Schools are responsible for their own audits.

*Discretely Presented Component Units  
(Charter Schools)*

*Combining Statement of Net Position  
Combining Statement of Activities*

## DOUGLAS COUNTY SCHOOL DISTRICT REI

Discretely Presented Component Units  
Combining Statement of Net Position  
June 30, 2023

	Academy Charter School	American Academy	Aspen View Academy	Ben Franklin Academy Charter School	Challenge to Excellence Charter School
<b>ASSETS</b>					
Cash and Investments	\$ 5,854,018	\$ 10,704,692	\$ 5,518,928	\$ 8,287,689	\$ 4,666,286
Accounts Receivable	29,899	82,371	148,131	-	130,730
Inventories	-	-	8,521	-	-
Prepaid Costs & Other Assets	57,493	551,968	-	-	29,490
Deposits	-	-	-	-	150,000
Restricted Cash and Investments	628,517	4,241,407	2,712,730	1,980,929	392,433
Capital Assets, Not Being Depreciated	1,586,258	3,657,167	22,976,949	25,392	1,010,419
Capital Assets, Net of Accumulated Depreciation	4,868,151	43,083,051	11,576,824	20,473,605	2,984,859
Total Assets	<u>13,024,336</u>	<u>62,320,656</u>	<u>42,942,083</u>	<u>30,767,615</u>	<u>9,364,217</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Related to Pensions	1,883,513	8,131,777	3,018,391	2,325,016	1,371,579
Related to OPEB	41,378	299,022	103,548	57,265	37,312
Loss on Debt Refunding	336,216	916,306	-	-	62,882
Total Deferred Outflows of Resources	<u>2,261,107</u>	<u>9,347,105</u>	<u>3,121,939</u>	<u>2,382,281</u>	<u>1,471,773</u>
<b>LIABILITIES</b>					
Accounts Payable	13,293	38,931	332,774	49,195	189,325
Accrued Liabilities	-	-	-	-	3,612
Accrued Compensation	339,037	720,581	586,400	691,934	213,657
Accrued Interest Payable	7,835	226,821	167,900	375,828	18,480
Unearned Revenues	150	257,057	-	18,175	-
Non-Current Liabilities:					
Due Within One Year	279,408	764,558	360,275	644,210	183,069
Due in More Than One Year	4,802,303	62,458,115	27,305,162	22,860,478	6,130,079
Pension Liability	7,740,879	31,963,453	12,203,916	9,922,432	6,070,617
OPEB Liability	263,481	1,089,348	415,452	338,159	206,849
Total Liabilities	<u>13,446,386</u>	<u>97,518,864</u>	<u>41,371,879</u>	<u>34,900,411</u>	<u>13,015,688</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Related to Pension	1,437,015	6,147,370	1,646,659	1,817,374	833,479
Related to OPEB	112,522	490,696	146,856	140,372	86,875
Total Deferred Inflows of Resources	<u>1,549,537</u>	<u>6,638,066</u>	<u>1,793,515</u>	<u>1,957,746</u>	<u>920,354</u>
<b>NET POSITION</b>					
Net Investment in Capital Assets	2,155,614	(15,566,149)	9,245,502	(3,005,691)	(2,317,870)
Restricted for:					
Emergencies	223,000	1,000,000	345,000	310,000	219,100
Debt Service, Repairs	620,682	4,014,586	1,187,744	1,605,101	409,049
Capital Projects	-	-	1,131,017	-	-
Unrestricted	(2,709,776)	(21,937,606)	(9,010,635)	(2,617,671)	(1,410,331)
Total Net Position	<u>\$ 289,520</u>	<u>\$ (32,489,169)</u>	<u>\$ 2,898,628</u>	<u>\$ (3,708,261)</u>	<u>\$ (3,100,052)</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE1

## Discretely Presented Component Units (Continued)

## Combining Statement of Net Position

June 30, 2023

	<b>DCS</b>		<b>Hope Online</b>		<b>Leman</b>		<b>North Star</b>
	<b>Montessori</b>	<b>Global Village</b>	<b>Learning</b>	<b>Classical</b>	<b>Academy</b>	<b>Academy</b>	<b>Academy</b>
	<b>Charter School</b>	<b>Academy</b>	<b>Academy Co-Op</b>	<b>Academy</b>	<b>Academy</b>	<b>Academy</b>	<b>Academy</b>
<b>ASSETS</b>							
Cash and Investments	\$ 2,296,050	\$ 941,558	\$ 1,266,647	\$ 7,906,132	\$ 3,425,080		
Accounts Receivable	15,018	35,488	248,516	39,434	19,593		
Inventories	-	-	-	-	-		
Prepaid Costs & Other Assets	23,288	-	639,506	17,868	42,952		
Deposits	-	11,200	54,000	-	-		
Restricted Cash and Investments	1,158,363	441,200	600,729	34,961,524	1,420,166		
Capital Assets, Not Being Depreciated	924,410	2,100,000	-	6,881,412	489,207		
Capital Assets, Net of Accumulated Depreciation	5,049,644	8,193,405	1,766,255	25,917,628	6,157,254		
Total Assets	<u>9,466,773</u>	<u>11,722,851</u>	<u>4,575,653</u>	<u>75,723,998</u>	<u>11,554,252</u>		
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Related to Pensions	1,569,629	919,859	1,991,945	2,453,886	2,021,846		
Related to OPEB	53,738	51,705	102,517	213,976	65,982		
Loss on Debt Refunding	250,686	-	-	-	1,640,573		
Total Deferred Outflows of Resources	<u>1,874,053</u>	<u>971,564</u>	<u>2,094,462</u>	<u>2,667,862</u>	<u>3,728,401</u>		
<b>LIABILITIES</b>							
Accounts Payable	33,677	111,459	976,412	1,229,964	32,238		
Accrued Liabilities	-	7,564	65,102	-	-		
Accrued Compensation	193,691	150,457	-	336,331	331,863		
Accrued Interest Payable	144,833	28,480	-	1,244,765	74,267		
Unearned Revenues	114,269	-	-	-	-		
Non-Current Liabilities:							
Due Within One Year	330,000	90,000	298,797	275,000	449,510		
Due in More Than One Year	6,312,646	11,725,000	1,503,203	70,690,130	10,458,438		
Pension Liability	7,051,224	3,750,054	9,433,776	8,234,117	8,803,613		
OPEB Liability	240,401	127,691	321,286	280,498	299,979		
Total Liabilities	<u>14,420,741</u>	<u>15,990,705</u>	<u>12,598,576</u>	<u>82,290,805</u>	<u>20,449,908</u>		
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Related to Pension	688,110	599,208	1,722,151	60,699	1,364,479		
Related to OPEB	96,626	58,430	282,378	98,792	115,632		
Total Deferred Inflows of Resources	<u>784,736</u>	<u>657,638</u>	<u>2,004,529</u>	<u>159,491</u>	<u>1,480,111</u>		
<b>NET POSITION</b>							
Net Investment in Capital Assets	(417,906)	8,193,405	(35,745)	(10,959,855)	(2,620,914)		
Restricted for:							
Emergencies	203,600	123,864	600,729	360,000	238,000		
Debt Service, Repairs	1,264,216	-	-	6,333,948	1,301,545		
Capital Projects	-	-	-	-	-		
Unrestricted	(4,914,561)	(12,271,197)	(8,497,974)	207,471	(5,565,997)		
Total Net Position	<u>\$ (3,864,651)</u>	<u>\$ (3,953,928)</u>	<u>\$ (7,932,990)</u>	<u>\$ (4,058,436)</u>	<u>\$ (6,647,366)</u>		

## DOUGLAS COUNTY SCHOOL DISTRICT RE1

Discretely Presented Component Units (Continued)  
Combining Statement of Net Position  
June 30, 2023

	<b>Parker Core Knowledge</b>	<b>Parker Performing Arts</b>	<b>Platte River Academy</b>	<b>Renaissance Secondary School</b>	<b>SkyView Academy Charter School</b>
<b>ASSETS</b>					
Cash and Investments	\$ 4,867,199	\$ 2,279,988	\$ 2,660,426	\$ 1,163,630	\$ 6,270,176
Accounts Receivable	16,383	-	34,963	47,986	-
Inventories	-	-	-	-	-
Prepaid Costs & Other Assets	89,528	81,404	-	34,363	17,843
Deposits	9,627	-	-	-	-
Restricted Cash and Investments	313,470	163,101	536,813	1,079,200	3,402,064
Capital Assets, Not Being Depreciated	1,152,889	-	553,332	-	4,066,187
Capital Assets, Net of Accumulated Depreciation	8,303,990	16,998,673	3,708,296	9,302,283	16,401,459
Total Assets	<u>14,753,086</u>	<u>19,523,166</u>	<u>7,493,830</u>	<u>11,627,462</u>	<u>30,157,729</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Related to Pensions	2,404,609	2,176,752	1,789,841	1,201,861	4,032,049
Related to OPEB	61,171	42,328	47,677	88,924	102,305
Loss on Debt Refunding	289,272	-	667,580	-	-
Total Deferred Outflows of Resources	<u>2,755,052</u>	<u>2,219,080</u>	<u>2,505,098</u>	<u>1,290,785</u>	<u>4,134,354</u>
<b>LIABILITIES</b>					
Accounts Payable	546,226	291,835	14,113	25,368	134
Accrued Liabilities	255,965	-	-	-	-
Accrued Compensation	-	334,868	453,679	205,485	542,727
Accrued Interest Payable	23,849	53,737	74,900	58,404	705,672
Unearned Revenues	17,960	-	7,925	2,699	-
Non-Current Liabilities:					
Due Within One Year	234,584	127,183	155,000	12,210,000	480,000
Due in More Than One Year	7,967,109	19,668,164	5,423,235	-	26,125,000
Pension Liability	9,817,237	7,889,172	7,358,949	4,446,176	16,812,639
OPEB Liability	334,613	268,816	250,877	151,414	573,030
Total Liabilities	<u>19,197,543</u>	<u>28,633,775</u>	<u>13,738,678</u>	<u>17,099,546</u>	<u>45,239,202</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Related to Pension	1,724,993	1,519,551	1,136,918	360,173	2,988,571
Related to OPEB	130,836	118,780	96,729	53,757	225,345
Total Deferred Inflows of Resources	<u>1,855,829</u>	<u>1,638,331</u>	<u>1,233,647</u>	<u>413,930</u>	<u>3,213,916</u>
<b>NET POSITION</b>					
Net Investment in Capital Assets	1,544,458	(2,796,674)	(604,802)	(1,828,517)	(6,137,354)
Restricted for:					
Emergencies	289,000	229,200	175,722	127,000	500,976
Debt Service, Repairs	289,621	109,364	461,913	-	2,696,392
Capital Projects	-	-	-	-	-
Unrestricted	(5,668,313)	(6,071,750)	(5,006,230)	(2,893,712)	(11,221,049)
Total Net Position	<u>\$ (3,545,234)</u>	<u>\$ (8,529,860)</u>	<u>\$ (4,973,397)</u>	<u>\$ (4,595,229)</u>	<u>\$ (14,161,035)</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE1

Discretely Presented Component Units (Continued)  
 Combining Statement of Net Position  
 June 30, 2023

	<b>STEM School</b>	<b>World Compass Academy</b>	<b>Totals</b>
<b>ASSETS</b>			
Cash and Investments	\$ 14,348,485	\$ 2,464,639	\$ 84,921,623
Accounts Receivable	139,321	292,157	1,279,990
Inventories	-	-	8,521
Prepaid Costs & Other Assets	133,715	133,673	1,853,091
Deposits	-	-	224,827
Restricted Cash and Investments	4,022,826	2,084,017	60,139,489
Capital Assets, Not Being Depreciated	2,370,970	2,009,863	49,804,455
Capital Assets, Net of Accumulated Depreciation	27,075,735	15,277,971	227,139,083
Total Assets	<u>48,091,052</u>	<u>22,262,320</u>	<u>425,371,079</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Related to Pensions	4,857,487	2,043,522	44,193,562
Related to OPEB	117,938	82,034	1,568,820
Loss on Debt Refunding	-	-	4,163,515
Total Deferred Outflows of Resources	<u>4,975,425</u>	<u>2,125,556</u>	<u>49,925,897</u>
<b>LIABILITIES</b>			
Accounts Payable	893,345	20,322	4,798,611
Accrued Liabilities	347,328	143,947	823,518
Accrued Compensation	567,907	-	5,668,617
Accrued Interest Payable	317,695	305,306	3,828,772
Unearned Revenues	-	47,300	465,535
Non-Current Liabilities:			
Due Within One Year	355,000	340,000	17,576,594
Due in More Than One Year	36,792,702	22,255,000	342,476,764
Pension Liability	19,649,753	8,571,914	179,719,921
OPEB Liability	670,081	291,942	6,123,917
Total Liabilities	<u>59,593,811</u>	<u>31,975,731</u>	<u>561,482,249</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Related to Pension	4,125,216	4,386,112	32,558,078
Related to OPEB	292,828	105,899	2,653,353
Total Deferred Inflows of Resources	<u>4,418,044</u>	<u>4,492,011</u>	<u>35,211,431</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	29,446,705	(5,307,166)	(1,012,959)
Restricted for:			
Emergencies	575,000	261,000	5,781,191
Debt Service, Repairs	3,957,256	1,778,711	26,030,128
Capital Projects	-	-	1,131,017
Unrestricted	(44,924,339)	(8,812,411)	(153,326,081)
Total Net Position	<u>\$ (10,945,378)</u>	<u>\$ (12,079,866)</u>	<u>(121,396,704)</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Discretely Presented Component Units  
Combining Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Functions/Programs	Academy Charter School	American Academy	Aspen View Academy	Ben Franklin Academy
<b>EXPENSES</b>				
Instruction	\$ 4,303,604	\$ 15,616,317	\$ 8,216,536	\$ 5,744,056
Supporting Services	2,918,915	13,433,743	2,301,704	3,786,390
Interest on Long-Term Debt	191,757	2,353,817	993,479	720,827
Business Type Activities	-	2,327	146,879	-
Total Expenses	<u>7,414,276</u>	<u>31,406,204</u>	<u>11,658,598</u>	<u>10,251,273</u>
<b>PROGRAM REVENUES</b>				
Charges for Services	74,887	3,046,665	929,974	657,881
Capital Grants and Contributions	879,273	-	333,538	320,269
Operating Grants and Contributions	187,561	1,171,643	298,577	452,652
Total Program Revenues	<u>1,141,721</u>	<u>4,218,308</u>	<u>1,562,089</u>	<u>1,430,802</u>
Net Program Expenses	<u>(6,272,555)</u>	<u>(27,187,896)</u>	<u>(10,096,509)</u>	<u>(8,820,471)</u>
<b>GENERAL REVENUES</b>				
Per Pupil Operating Revenue	6,087,903	23,384,748	8,751,641	8,023,302
Mill Levy	854,895	3,271,421	1,229,983	1,127,898
Capital Construction	-	914,899	-	-
Investment Earnings	85,303	457,658	254,740	272,789
Contributions and Grants	-	203,225	230,027	-
Other	145,864	786,943	11,225	8,760
Total General Revenues and Transfers	<u>7,173,965</u>	<u>29,018,894</u>	<u>10,477,616</u>	<u>9,432,749</u>
CHANGE IN NET POSITION	901,410	1,830,998	381,107	612,278
NET POSITION, Beginning, as restated	<u>(611,890)</u>	<u>(34,320,167)</u>	<u>2,517,521</u>	<u>(4,320,539)</u>
NET POSITION, Ending	<u>\$ 289,520</u>	<u>\$ (32,489,169)</u>	<u>\$ 2,898,628</u>	<u>\$ (3,708,261)</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Discretely Presented Component Units (Continued)  
Combining Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Functions/Programs	<b>Challenge to Excellence Charter School</b>	<b>DCS Montessori Charter School</b>	<b>Global Village Academy</b>	<b>Hope Online Learning Academy Co-Op</b>
<b>EXPENSES</b>				
Instruction	\$ 3,399,473	\$ 4,166,585	\$ 2,638,839	\$ 15,460,657
Supporting Services	2,365,446	2,305,905	2,226,723	1,466,610
Interest on Long-Term Debt	309,338	329,320	573,277	74,354
Business Type Activities	-	-	-	354,315
Total Expenses	<u>6,074,257</u>	<u>6,801,810</u>	<u>5,438,839</u>	<u>17,355,936</u>
<b>PROGRAM REVENUES</b>				
Charges for Services	292,884	1,553,261	70,790	-
Capital Grants and Contributions	-	-	137,360	-
Operating Grants and Contributions	371,801	489,910	517,813	2,514,425
Total Program Revenues	<u>664,685</u>	<u>2,043,171</u>	<u>725,963</u>	<u>2,514,425</u>
Net Program Expenses	<u>(5,409,572)</u>	<u>(4,758,639)</u>	<u>(4,712,876)</u>	<u>(14,841,511)</u>
<b>GENERAL REVENUES</b>				
Per Pupil Operating Revenue	4,942,486	4,035,766	3,360,386	16,723,248
Mill Levy	688,586	565,715	463,323	-
Capital Construction	191,874	157,086	-	-
Investment Earnings	154,210	118,293	28,127	21,584
Contributions and Grants	-	521,076	-	-
Other	9,211	3,975	1,698,665	-
Total General Revenues and Transfers	<u>5,986,367</u>	<u>5,401,911</u>	<u>5,550,501</u>	<u>16,744,832</u>
CHANGE IN NET POSITION	576,795	643,272	837,625	1,903,321
NET POSITION, Beginning, as restated	<u>(3,676,847)</u>	<u>(4,507,923)</u>	<u>(4,791,553)</u>	<u>(9,836,311)</u>
NET POSITION, Ending	<u>\$ (3,100,052)</u>	<u>\$ (3,864,651)</u>	<u>\$ (3,953,928)</u>	<u>\$ (7,932,990)</u>



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Discretely Presented Component Units (Continued)  
Combining Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Functions/Programs	Leman Academy of Excellence	North Star Academy	Parker Core Knowledge	Parker Performing Arts	Platte River Academy
<b>EXPENSES</b>					
Instruction	\$ 6,707,801	\$ 5,415,091	\$ 4,820,051	\$ 2,395,501	\$ 4,274,349
Supporting Services	5,863,427	2,971,321	3,716,914	4,033,901	856,500
Interest on Long-Term Debt	3,022,072	548,509	390,046	1,335,728	284,910
Business Type Activities	-	76,164	-	-	-
Total Expenses	<u>15,593,300</u>	<u>9,011,085</u>	<u>8,927,011</u>	<u>7,765,130</u>	<u>5,415,759</u>
<b>PROGRAM REVENUES</b>					
Charges for Services	2,149,875	1,217,503	1,288,826	407,746	574,283
Capital Grants and Contributions	358,464	234,373	-	-	-
Operating Grants and Contributions	429,770	499,751	481,619	294,131	275,112
Total Program Revenues	<u>2,938,109</u>	<u>1,951,627</u>	<u>1,770,445</u>	<u>701,877</u>	<u>849,395</u>
Net Program Expenses	<u>(12,655,191)</u>	<u>(7,059,458)</u>	<u>(7,156,566)</u>	<u>(7,063,253)</u>	<u>(4,566,364)</u>
<b>GENERAL REVENUES</b>					
Per Pupil Operating Revenue	9,622,793	6,053,264	6,414,358	5,938,777	4,752,233
Mill Levy	1,358,894	854,819	903,609	817,855	668,824
Capital Construction	-	-	252,126	235,629	181,833
Investment Earnings	448,646	132,945	162,728	-	58,726
Contributions and Grants	113,531	153,383	172,562	237,117	99,467
Other	11,181	44,510	560,341	113,127	40,115
Total General Revenues and Transfers	<u>11,555,045</u>	<u>7,238,921</u>	<u>8,465,724</u>	<u>7,342,505</u>	<u>5,801,198</u>
CHANGE IN NET POSITION	(1,100,146)	179,463	1,309,158	279,252	1,234,834
NET POSITION, Beginning, as restated	<u>(2,958,290)</u>	<u>(6,826,829)</u>	<u>(4,854,392)</u>	<u>(8,809,112)</u>	<u>(6,208,231)</u>
NET POSITION, Ending	<u>\$ (4,058,436)</u>	<u>\$ (6,647,366)</u>	<u>\$ (3,545,234)</u>	<u>\$ (8,529,860)</u>	<u>\$ (4,973,397)</u>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Discretely Presented Component Units (Continued)  
Combining Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Functions/Programs	Renaissance Secondary School	SkyView Academy Charter School	STEM School	World Compass Academy	Totals
<b>EXPENSES</b>					
Instruction	\$ 2,202,741	\$ 6,448,084	\$ 8,655,170	\$ 7,989,654	\$ 108,454,509
Supporting Services	2,780,852	7,590,393	7,258,671	3,735,378	69,612,793
Interest on Long-Term Debt	673,992	1,430,112	1,630,925	1,230,502	16,092,965
Business Type Activities	-	295,715	-	-	875,400
Total Expenses	<u>5,657,585</u>	<u>15,764,304</u>	<u>17,544,766</u>	<u>12,955,534</u>	<u>195,035,667</u>
<b>PROGRAM REVENUES</b>					
Charges for Services	1,161,287	1,283,646	321,781	718,951	15,750,240
Capital Grants and Contributions	118,352	-	-	-	2,381,629
Operating Grants and Contributions	370,183	745,294	955,415	444,853	10,500,510
Total Program Revenues	<u>1,649,822</u>	<u>2,028,940</u>	<u>1,277,196</u>	<u>1,163,804</u>	<u>28,632,379</u>
Net Program Expenses	<u>(4,007,763)</u>	<u>(13,735,364)</u>	<u>(16,267,570)</u>	<u>(11,791,730)</u>	<u>(166,403,288)</u>
<b>GENERAL REVENUES</b>					
Per Pupil Operating Revenue	3,145,000	11,670,826	13,576,974	6,510,280	142,993,985
Mill Levy	444,125	1,629,311	1,917,288	908,395	17,704,941
Capital Construction	-	450,456	598,217	242,084	3,224,204
Investment Earnings	74,505	98,474	693,220	155,154	3,217,102
Contributions and Grants	117,981	427,204	13,270	13,391	2,302,234
Other	112,428	1,725,995	81,167	40,042	5,393,549
Total General Revenues and Transfers	<u>3,894,039</u>	<u>16,002,266</u>	<u>16,880,136</u>	<u>7,869,346</u>	<u>174,836,015</u>
CHANGE IN NET POSITION	(113,724)	2,266,902	612,566	(3,922,384)	8,432,727
NET POSITION, Beginning, as restated	<u>(4,481,505)</u>	<u>(16,427,937)</u>	<u>(11,557,944)</u>	<u>(8,157,482)</u>	<u>(129,829,431)</u>
NET POSITION, Ending	<u>\$ (4,595,229)</u>	<u>\$ (14,161,035)</u>	<u>\$ (10,945,378)</u>	<u>\$ (12,079,866)</u>	<u>\$ (121,396,704)</u>



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***STATISTICAL  
SECTION***



**Douglas County** School District  
*Learn Today, Lead Tomorrow*

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DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Listing of Statistical Information

The Statistical Section presents detailed information that assists users in utilizing the basic financial statements, related notes to the financial statements as well as required and other supplementary information to assess the condition of Douglas County School District Re.1.

**Financial Trends Data ..... 150-156**

These schedules show trend information to help the reader understand the District’s performance and financial position over time.

- Net Position by Component
- Change in Net Position
- Fund Balances, Governmental Funds
- Change in Fund Balances, Governmental Funds

**Revenue Capacity Data ..... 158-163**

These schedules present property tax information related to the District.

- Assessed Value and Estimated Actual Value of Taxable Property
- Direct and Overlapping Property Tax Rates
- Principal Property Tax Payers
- Property Tax Levies and Collections

**Debt Capacity Data ..... 164-172**

These schedules present information regarding the District’s levels of outstanding debt and other related information.

- Ratios of Outstanding Debt by Type
- Ratios of Net General Bonded Debt Outstanding
- Estimated Overlapping General Obligation Debt
- Legal Debt Margin

**Demographic and Economic Statistics ..... 174-175**

These schedules provide demographic and economic indicators relative to the District.

- Demographic and Economic Statistics
- Principal Employers

**Operating Information..... 176-180**

These schedules contain service and infrastructure data pertaining to the District operations for the last ten years.

- Full-time Equivalent District Employees by Function/Program
- Operating Indicators
- Capital Asset Statistics by Type

Note: Unless otherwise noted, the information in these schedules is derived from internal sources.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Net Position by Component  
Last Ten Fiscal Years

	2023	2022	2021
<b>General Activities:</b>			
Net Investment in Capital Assets	\$ 435,816,292	\$ 423,650,011	\$ 372,855,713
Restricted	102,133,171	88,291,789	104,218,835
Unrestricted	(672,425,895)	(707,113,885)	(985,242,693)
<b>Total Governmental Activities Net Position</b>	<b>\$ (134,476,432)</b>	<b>\$ (195,172,085)</b>	<b>\$ (508,168,145)</b>
<b>Business-type Activities</b>			
Net Investment in Capital Assets	\$ -	\$ -	\$ -
Restricted	-	-	-
Unrestricted	-	-	-
<b>Total Business-type Activities Net Position</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Primary Government</b>			
Net Investment in Capital Assets	\$ 435,816,292	\$ 423,650,011	\$ 372,855,713
Restricted	102,133,171	88,291,789	92,120,752
Unrestricted	(672,425,895)	(707,113,885)	(973,144,610)
<b>Total Primary Government Net Position</b>	<b>\$ (134,476,432)</b>	<b>\$ (195,172,085)</b>	<b>\$ (508,168,145)</b>

<sup>(1)</sup> In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to non-major special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

<sup>(2)</sup> In fiscal year 2017, the District restated beginning balance net position/fund balance due to the adoption of GASB Statement No. 75, *Accounting and Financial Reporting for Post Employment Benefits Other Than Pension*. In addition, the District restated Nutrition Services Funds 21 and 28 due to the omission of accounts receivable and unearned revenues.

<sup>(3)</sup> In fiscal year 2015, the District restated beginning net position/fund balance due to reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fiduciary Funds*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and the Outdoor Education Fund as part of the Combined General Fund.

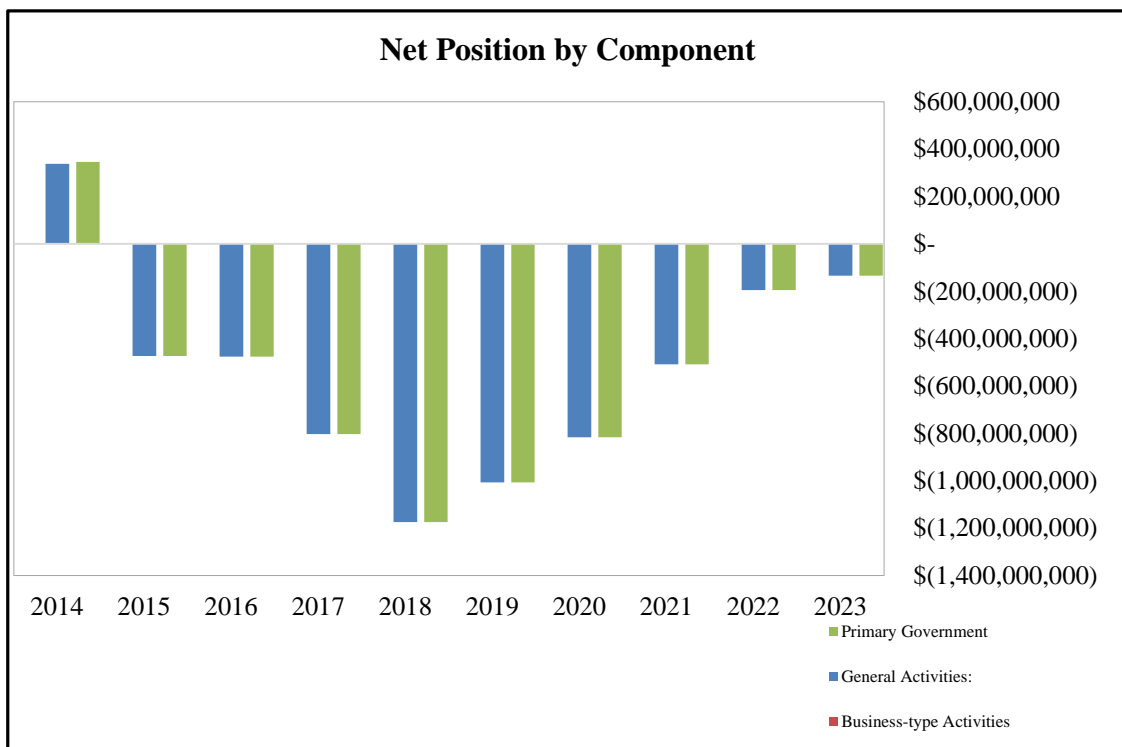
In addition, during fiscal year 2015, the District adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires the District to record its proportionate share of PERA's net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

Balances prior to 2015 are shown as originally presented and have not been restated for these accounting changes.

2020	Restated 2019 <sup>(1)</sup>	2018	2017 <sup>(2)</sup>	2016	2015 <sup>(3)</sup>	2014
\$ 363,201,591	\$ 340,650,911	\$ 320,514,061	\$ 300,050,580	\$ 266,307,934	\$ 223,953,589	\$ 195,973,287
86,916,311	81,677,807	78,274,093	85,827,425	87,678,033	102,440,756	95,722,952
(1,266,898,849)	(1,429,010,082)	(1,573,314,701)	(1,188,832,840)	(829,825,456)	(800,342,280)	45,382,747
<u>\$ (816,780,947)</u>	<u>\$ (1,006,681,364)</u>	<u>\$ (1,174,526,547)</u>	<u>\$ (802,954,835)</u>	<u>\$ (475,839,489)</u>	<u>\$ (473,947,935)</u>	<u>\$ 337,078,986</u>

\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,528,490
-	-	-	-	-	-	-
-	-	-	-	-	-	4,526,262
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,054,752</u>

\$ 363,201,591	\$ 340,650,911	\$ 320,514,061	\$ 300,050,580	\$ 266,307,934	\$ 223,953,589	\$ 199,501,777
86,916,311	81,677,807	78,274,093	85,827,425	87,678,033	102,440,756	95,722,952
(1,266,898,849)	(1,429,010,082)	(1,573,314,701)	(1,188,832,840)	(829,825,456)	(800,342,280)	49,909,009
<u>\$ (816,780,947)</u>	<u>\$ (1,006,681,364)</u>	<u>\$ (1,174,526,547)</u>	<u>\$ (802,954,835)</u>	<u>\$ (475,839,489)</u>	<u>\$ (473,947,935)</u>	<u>\$ 345,133,738</u>





## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Change in Net Position  
Last Ten Fiscal Years

	2023	2022	2021
<b>EXPENSES</b>			
Governmental Activities:			
Instruction	\$ 379,298,213	\$ 181,432,023	\$ 152,779,508
Supporting Services	284,831,265	192,394,856	165,281,130
Intergovernmental - Charter Schools <sup>(2)</sup>	166,448,474	160,011,621	137,809,602
Interest on Long-Term Debt	19,130,003	20,500,936	21,929,753
Total Governmental Activity Expenses	849,707,955	554,339,436	477,799,993
Business-type Activities:			
Nutrition Services	-	-	-
Non-Major Enterprise Funds	-	-	-
Total Business-type Activities Expenses	-	-	-
Total Primary Governmental Expenses	849,707,955	554,339,436	477,799,993
<b>PROGRAM REVENUES</b>			
Governmental Activities:			
Charges for Services	63,788,914	47,834,362	27,990,710
Operating Grants and Contributions	100,186,467	100,467,777	93,326,049
Capital Grants and Contributions	-	-	-
Total Governmental Activities Revenues	163,975,381	148,302,139	121,316,759
Business-type Activities:			
Charges for Services - Nutrition Services	-	-	-
Operating Grants and Contributions	-	-	-
Charges for Services - Non-Major Enterprise Funds	-	-	-
Total Business-type Activities	-	-	-
Total Primary Governmental Program Revenues	163,975,381	148,302,139	121,316,759
<b>Net (Expense) Revenue</b>			
Governmental Activities	(685,732,574)	(406,037,297)	(356,483,234)
Business-type Activities	-	-	-
Total Primary Governmental Net Expense	(685,732,574)	(406,037,297)	(356,483,234)
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>			
Governmental Activities:			
Property Taxes	348,215,975	355,363,007	322,974,647
Specific Ownership Taxes	32,617,906	31,147,922	31,547,273
State Equalization	341,554,364	321,796,077	294,169,769
Investment Earnings	8,102,578	320,048	702,384
Grants and Contributions not Specific to Programs	7,481,144	6,294,825	3,935,292
Other	8,456,260	4,111,478	11,766,671
Transfers	-	-	-
Total Governmental Activities	746,428,227	719,033,357	665,096,036
Business-type Activities:			
Other	-	-	-
Transfers	-	-	-
Total Business-type Activities	-	-	-
Total Primary Governmental General Revenues	746,428,227	719,033,357	665,096,036
<b>CHANGE IN NET POSITION</b>			
Governmental Activities	60,695,653	312,996,060	308,612,802
Business-type Activities	-	-	-
<b>TOTAL CHANGE IN NET POSITION</b>	\$ 60,695,653	\$ 312,996,060	\$ 308,612,802

<sup>(1)</sup>In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to non-major special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

Table 2

	2020	2019	2018	2017	2016	2015 <sup>(2)(3)</sup>	2014
\$	249,946,956	\$ 254,172,228	\$ 575,136,210	\$ 484,977,831	\$ 329,000,833	\$ 301,623,918	\$ 274,095,304
	192,834,057	194,903,578	358,768,350	345,400,596	220,462,709	224,759,449	192,408,770
	153,937,969	140,793,998	116,696,635	105,366,488	91,493,127	80,957,702	73,281,995
	23,269,639	19,319,130	15,244,244	17,549,955	20,438,609	24,041,678	28,911,330
	619,988,621	609,188,934	1,065,845,439	953,294,870	661,395,278	631,382,747	568,697,399
	-	-	-	-	-	-	14,628,994
	-	-	-	-	-	-	9,938,248
	-	-	-	-	-	-	24,567,242
	619,988,621	609,188,934	1,065,845,439	953,294,870	661,395,278	631,382,747	593,264,641
	53,385,531	67,245,742	64,905,244	58,998,077	56,412,403	53,492,483	28,530,827
	49,786,156	48,402,673	41,319,993	41,944,598	40,351,338	36,769,664	30,342,355
	-	-	-	-	-	-	-
	103,171,687	115,648,415	106,225,237	100,942,675	96,763,741	90,262,147	58,873,182
	-	-	-	-	-	-	12,179,758
	-	-	-	-	-	-	3,091,358
	-	-	-	-	-	-	10,490,492
	-	-	-	-	-	-	25,761,608
	103,171,687	115,648,415	106,225,237	100,942,675	96,763,741	90,262,147	84,634,790
	(516,816,934)	(493,540,519)	(959,620,202)	(852,352,195)	(564,631,537)	(541,120,600)	(509,824,217)
	-	-	-	-	-	-	1,194,366
	(516,816,934)	(493,540,519)	(959,620,202)	(852,352,195)	(564,631,537)	(541,120,600)	(508,629,851)
	318,364,477	290,585,916	248,797,953	234,440,643	237,419,629	230,044,555	224,180,235
	25,595,802	28,076,258	26,409,216	23,870,092	22,236,877	21,630,690	19,916,387
	335,347,882	319,317,806	295,788,353	296,915,245	288,952,398	293,357,217	270,410,414
	10,638,873	8,368,512	2,195,821	832,512	378,573	147,171	144,848
	11,633,777	5,162,745	4,999,420	8,792,764	8,651,744	-	-
	5,136,540	8,675,038	9,857,727	7,472,809	5,100,762	9,923,025	13,296,105
	-	-	-	-	-	-	(2,605,000)
	706,717,351	660,186,275	588,048,490	572,324,065	562,739,983	555,102,658	525,342,989
	-	-	-	-	-	-	125,907
	-	-	-	-	-	-	2,605,000
	-	-	-	-	-	-	2,730,907
	706,717,351	660,186,275	588,048,490	572,324,065	562,739,983	555,102,658	528,073,896
	189,900,417	166,645,756	(371,571,712)	(280,028,130)	(1,891,554)	13,982,058	15,518,772
	-	-	-	-	-	-	3,925,273
\$	189,900,417	\$ 166,645,756	\$ (371,571,712)	\$ (280,028,130)	\$ (1,891,554)	\$ 13,982,058	\$ 19,444,045

<sup>(2)</sup>In fiscal year 2015, the District restated beginning net position/fund balance due to reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fiduciary Funds*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and the Outdoor Education Fund as part of the Combined General Fund.

<sup>(3)</sup>Increased due to the adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, beginning in 2015.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Fund Balances, Governmental Funds  
Last Ten Fiscal Years

	2023	2022	2021	2020
<b>Combined General Fund</b>				
Nonspendable	\$ 2,173,557	\$ 2,478,072	\$ 2,797,043	\$ 2,043,846
Restricted - TABOR Emergency Reserve & Medicaid	21,918,670	19,292,176	18,840,195	20,217,904
Committed	20,645,000	17,561,600	15,865,400	17,311,000
Assigned*	38,317,594	60,924,911	55,773,102	53,996,698
Unassigned*	92,857,695	68,316,785	61,602,949	24,230,656
<b>Total Combined General Fund</b>	<b>\$ 175,912,516</b>	<b>\$ 168,573,544</b>	<b>\$ 154,878,689</b>	<b>\$ 117,800,104</b>
<b>All Other Governmental Funds</b>				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Restricted:				
Building/Aspen View Academy	7,909,008	40,624,932	109,950,863	211,846,865
Debt Service	77,167,416	63,480,642	71,813,488	67,613,197
Other	5,079,435	9,483,172	16,422,740	1,092,534
Assigned	9,887,223	6,668,176	3,086,669	4,081,808
Unassigned	-	-	-	-
<b>Total All Other Governmental Funds</b>	<b>\$ 100,043,082</b>	<b>\$ 120,256,922</b>	<b>\$ 201,273,760</b>	<b>\$ 284,634,404</b>
<b>Governmental Funds</b>				
Nonspendable	\$ 2,173,557	\$ 2,478,072	\$ 2,797,043	\$ 2,043,846
Restricted	112,074,529	132,880,922	217,027,286	300,770,500
Committed	20,645,000	17,561,600	15,865,400	17,311,000
Assigned*	48,204,817	67,593,087	58,859,771	58,078,506
Unreserved*	92,857,695	68,316,785	61,602,949	24,230,656
<b>Total Governmental Funds</b>	<b>\$ 275,955,598</b>	<b>\$ 288,830,466</b>	<b>\$ 356,152,449</b>	<b>\$ 402,434,508</b>

\* In a change in practice from prior years, the District is no longer assigning specific line items to the budget for the subsequent school year, but rather electing to hold unassigned fund balance.

<sup>(1)</sup> In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to non-major special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

Table 3

2019 <sup>(1)</sup>	2018	2017	2016	2015 <sup>(2)</sup>	2014
\$ 2,697,434	\$ 2,071,980	\$ 1,123,187	\$ 734,119	\$ 734,907	\$ 1,027,061
19,443,817	17,206,688	15,995,000	15,995,000	15,290,000	15,132,000
16,600,000	15,038,500	15,995,000	15,995,000	20,390,000	20,200,000
33,684,728	32,142,379	56,267,152	70,091,929	58,787,558	51,379,987
25,221,607	14,704,878	589,821	555,667	463,134	786,854
<u>\$ 97,647,586</u>	<u>\$ 81,164,425</u>	<u>\$ 89,970,160</u>	<u>\$ 103,371,715</u>	<u>\$ 95,665,599</u>	<u>\$ 88,525,902</u>
\$ -	\$ 559,786	\$ 524,065	\$ 647,527	\$ 671,255	\$ -
267,785,743	-	1,541,920	5,727,695	9,071,898	14,986,393
61,833,048	60,143,652	59,416,714	59,084,589	68,501,246	62,838,660
1,962,156	1,219,256	8,873,791	6,870,749	7,368,073	2,765,899
6,836,427	7,096,058	-	101,953	-	-
-	-	-	-	-	-
<u>\$ 338,417,374</u>	<u>\$ 69,018,752</u>	<u>\$ 70,356,490</u>	<u>\$ 72,432,513</u>	<u>\$ 85,612,472</u>	<u>\$ 80,590,952</u>
\$ 2,697,434	\$ 2,631,766	\$ 1,647,252	\$ 1,381,646	\$ 1,406,162	\$ 1,027,061
351,024,764	78,569,596	85,827,425	87,678,033	100,231,217	95,722,952
16,600,000	15,038,500	15,995,000	15,995,000	20,390,000	20,200,000
40,521,155	39,238,437	56,267,152	70,193,882	58,787,558	51,379,987
25,221,607	14,704,878	589,821	555,667	463,134	786,854
<u>\$ 436,064,960</u>	<u>\$ 150,183,177</u>	<u>\$ 160,326,650</u>	<u>\$ 175,804,228</u>	<u>\$ 181,278,071</u>	<u>\$ 169,116,854</u>

<sup>(2)</sup> In fiscal year 2015, the District restated beginning net position/fund balance due to a reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and Outdoor Education Fund to the Combined General Fund. Balances prior to 2015 are shown as originally presented and have not been restated for accounting changes.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Change in Fund Balances, Governmental Funds  
Last Ten Fiscal Years

	2023	2022	2021	2020
<b>REVENUES</b>				
Taxes	\$ 379,588,804	\$ 387,306,870	\$ 355,728,486	\$ 343,453,707
Intergovernmental	441,740,831	422,263,854	387,495,818	403,203,088
Charges for services	63,788,914	47,834,362	31,584,000	53,385,531
Investment Earnings	8,030,328	307,108	687,066	10,471,326
Other	14,222,277	16,790,910	11,512,856	17,863,071
Total Revenues	907,371,154	874,503,104	787,008,226	828,376,723
<b>EXPENDITURES</b>				
Current operating:				
Instructional	394,304,351	378,233,187	334,547,776	348,644,354
Supporting Services	284,321,633	244,056,700	211,514,524	233,914,083
Funding to Component Unit	166,448,474	160,011,621	137,809,602	153,937,969
Capital Outlay	33,602,334	68,974,636	102,342,927	68,658,291
Debt Service:				
Debt Issuance Costs	-	-	-	-
Principal	28,501,109	58,797,013	38,045,000	34,140,000
Interest and Fiscal Charges	19,519,471	19,539,364	21,295,487	22,763,531
Total Expenditures	926,697,372	929,612,521	845,555,316	862,058,228
<b>OTHER FINANCING SOURCES (USES)</b>				
Bond Proceeds	-	-	-	-
Premium on Bonds	-	-	-	-
Proceeds from Bond Refunding	86,550,000	-	-	-
Refunding Bond Premium	9,069,309	-	-	-
Payment to Refunding Escrow Agent	(96,026,999)	-	-	-
Payments to Refunded Bond Escrow	-	(12,218,034)	-	-
Issuance of COP	-	-	-	-
COP Charter School Repayment	-	-	12,098,083	-
Proceeds from Sale of Capital Assets	5,060,568	5,468	-	51,053
Issuance of Capital Leases	-	-	-	-
Subscriptions	1,798,472	-	-	-
Other Sources (Uses)	-	-	166,948	-
Transfers In	7,748,278	9,849,171	-	9,712,922
Transfers Out	(7,748,278)	(9,849,171)	-	(9,712,922)
Total Other Financing Sources (Uses)	6,451,350	(12,212,566)	12,265,031	51,053
Net Change in Fund Balances	\$ (12,874,868)	\$ (67,321,983)	\$ (46,282,059)	\$ (33,630,452)
Debt Service as a Percentage of Non-Capital Expenditures	5.4%	9.1%	8.0%	7.2%

Table 4

	2019	2018	2017	2016	2015	2014
\$	317,096,992	\$ 275,111,761	\$ 258,474,174	\$ 260,227,313	\$ 252,092,362	\$ 247,142,354
	375,083,914	337,108,346	338,859,843	329,303,736	330,128,900	300,751,769
	65,857,469	64,905,244	53,151,768	51,086,322	53,492,483	28,530,827
	8,150,604	1,484,563	782,801	363,496	140,674	132,902
	13,107,087	11,864,422	20,395,926	20,046,480	12,803,286	13,932,610
	779,296,066	690,474,336	671,664,512	661,027,347	648,657,705	590,490,462
	338,420,071	319,563,484	306,149,147	299,786,084	283,860,606	276,669,387
	221,809,509	200,496,216	212,310,034	199,043,430	198,026,671	180,116,275
	140,793,998	116,696,635	105,366,488	91,493,127	80,957,702	73,821,995
	15,202,621	7,615,498	4,223,743	3,371,577	5,904,688	12,945,707
	-	-	-	190,545	431,679	172,052
	50,765,000	35,629,571	40,170,143	50,863,535	42,298,688	41,841,380
	18,398,121	20,219,056	18,933,080	23,014,446	29,681,349	32,193,583
	785,389,320	700,220,460	687,152,635	667,762,744	641,161,383	617,760,379
	249,975,000	-	-	12,100,000	47,135,000	-
	40,816,808	-	-	943,790	3,197,689	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	(12,846,310)	(49,891,056)	-
	-	-	-	-	-	15,000,000
	-	-	-	-	-	-
	29,500	2,900	10,545	1,064,074	-	-
	-	130,087	-	-	-	3,530,800
	-	-	-	-	-	122,719
	-	-	-	-	-	-
	21,967,770	8,576,023	9,442,074	7,228,188	7,436,481	10,063,087
	(21,967,770)	(8,576,023)	(9,442,074)	(7,228,188)	(7,436,481)	(12,668,087)
	290,821,308	132,987	10,545	1,261,554	441,633	16,048,519
\$	284,728,054	\$ (9,613,137)	\$ (15,477,578)	\$ (5,473,843)	\$ 7,937,955	\$ (11,221,398)
	9.0%	8.1%	8.7%	11.1%	11.3%	12.2%

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Assessed Value and Estimated Actual Value of Taxable Property <sup>(1)</sup>  
Last Ten Calendar Years

<u>Residential Property</u>			<u>Other Property Classes</u>				
Tax Year	Collection Year	Assessed Value	Actual Value	Vacant Land	Commercial	Industrial	Agricultural
2022	2023	5,081,010,870	63,831,794,849	341,804,400	2,195,500,220	276,710,610	21,593,990
2021	2022	5,074,406,970	63,748,831,281	370,445,890	2,156,021,600	266,528,660	23,356,690
2020	2021	4,609,305,950	57,905,853,643	307,869,190	2,053,095,370	226,348,660	19,976,660
2019	2020	4,466,842,560	56,116,112,563	312,951,200	2,042,457,140	202,691,420	19,835,070
2018	2019	3,842,166,270	48,268,420,477	267,594,630	1,937,411,920	163,037,980	18,791,620
2017	2018	3,732,587,220	46,891,799,246	299,988,170	1,893,860,500	163,071,690	18,256,950
2016	2017	3,443,604,810	43,261,366,960	221,157,040	1,634,129,580	131,056,010	19,095,700
2015	2016	3,348,508,890	42,066,694,598	233,290,650	1,625,150,430	129,205,900	18,640,540
2014	2015	2,772,808,070	34,834,272,236	207,204,100	1,438,065,210	116,662,310	17,590,720
2013	2014	2,700,797,330	33,929,614,698	212,708,100	1,409,372,620	113,493,760	17,339,320

<sup>(1)</sup> Source: Douglas County Assessor

<https://www.douglas.co.us/documents/2022-abstract.pdf/>

<sup>(2)</sup> Source: Douglas County Assessor -2022 Tax Districts and Authorities

<https://www.douglas.co.us/documents/2022-tax-districts-and-mill-levies.pdf/>

Table 5

Natural Resources	State Assessed	Other Property Classes Assessed	Other Property Classes Actual Value	Total Assessed Value	Grand Total Actual Value	Direct Tax Rate <sup>(2)</sup>
312,590	255,210,700	3,091,132,510	10,659,077,621	8,172,143,380	74,490,872,470	42.836
325,000	248,817,800	3,065,495,640	10,570,674,621	8,139,902,610	74,319,505,902	43.797
294,560	253,186,600	2,860,771,040	9,864,727,724	7,470,076,990	67,770,581,367	43.504
234,860	244,062,800	2,822,232,490	9,731,836,172	7,289,075,050	65,847,948,735	43.839
272,490	239,845,700	2,626,954,340	9,058,463,241	6,469,120,610	57,326,883,719	44.950
388,200	253,480,700	2,629,046,210	9,065,676,586	6,361,633,430	55,957,475,832	38.996
327,390	246,628,700	2,252,394,420	7,766,877,310	5,695,999,230	51,028,244,270	41.064
438,980	237,761,700	2,244,488,200	7,739,614,483	5,592,997,090	49,806,309,081	42.439
458,850	227,523,800	2,007,504,990	6,922,431,000	4,780,313,060	41,756,703,236	48.277
422,900	235,325,500	1,988,662,200	6,857,455,862	4,689,459,530	40,787,070,561	48.277



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Direct and Overlapping Property Tax Rates <sup>(1)</sup>  
Last Ten Calendar Years

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Assessment Year	Collection Year	General Fund	Debt		Douglas County <sup>(2)</sup>	Total
			Service Fund	Total		
2022	2023	36.136	6.700	42.836	23.024	65.860
2021	2022	35.743	8.054	43.797	23.024	66.821
2020	2021	35.450	8.054	43.504	23.774	67.278
2019	2020	35.785	8.054	43.839	23.774	67.613
2018	2019	36.896	8.054	44.950	24.274	69.224
2017	2018	30.942	8.054	38.996	24.274	63.270
2016	2017	31.508	9.556	41.064	23.774	64.838
2015	2016	31.763	10.676	42.439	24.270	66.709
2014	2015	32.849	15.428	48.277	24.270	72.547
2013	2014	32.935	15.342	48.277	24.270	72.547

<sup>(1)</sup> In addition to the County and the School District, there are five cities and towns and 103 special districts which levy property taxes in Douglas County.

Because of this number of taxing entities, this table identifies only the District and the County.

<sup>(2)</sup> Includes the Law Enforcement Authority (LEA) and Douglas County Government.

Source: Douglas County Treasurer's Office

<https://www.douglas.co.us/documents/2022-tax-districts-and-mill-levies.pdf/>

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Principal Property Tax Payers  
Current Year and Nine Years Ago as of December 31

	2022			2013		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Park Meadows Mall LLC (8401)	\$ 82,440,390	1	1.02%	\$ 69,119,490	1	1.47%
HCA HealthOne LLC	62,254,350	2	0.77%	50,141,360	4	1.07%
Charles Schwab Lone Tree	30,572,960	3	0.38%			
Kaiser Foundation Hospitals	28,764,420	4	0.35%	15,159,480	6	0.46%
Craig Realty Group Castle Rock LLC	20,641,320	5	0.25%			
Kiewit Engineering Group	19,381,150	6	0.24%			
VISA Technology & Operations	16,438,500	7	0.20%			
Plaza Drive Properties LLC	14,058,330	8	0.17%	16,968,240	8	0.34%
EchoStar Real Estate Corporation IV	13,239,070	9	0.16%			
Windsor At Meridian LLC	12,192,400	10	0.15%			
Public Service Company of CO (XCEL)				55,901,900	2	1.35%
Core Electric Cooperative FKA IREA				63,148,700	3	1.19%
Qwest Communications				21,403,600	5	0.90%
Century Link (was Qwest Corporation)				42,138,340	7	0.36%
Target Corporation				15,888,290	9	0.32%
Wells Reit II South Jamaica Street LLC				11,785,520	10	0.25%
<b>Total Principal Property Tax Payers</b>	<b>\$ 299,982,890</b>		<b>3.69%</b>	<b>\$ 361,654,920</b>		<b>7.71%</b>
<b>Total Taxable Assessed Value</b>	<b>\$ 8,172,143,380</b>			<b>\$ 4,689,459,530</b>		

Source: Douglas County Annual Comprehensive Financial Report

<https://www.douglas.co.us/documents/2022-annual-comprehensive-financial-report.pdf/>



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DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Property Tax Levies and Collections  
Last Ten Years

Assessment Year	Collection Year	Total Tax Levy	Collected within the Fiscal Year of the Levy <sup>(1)</sup>		Collection in Subsequent Years	Total Tax Collections	Percent of Total Tax Collections to Levy
			Current Tax Collections	Percent of Levy Collected			
2022	2023	\$ 349,953,667	\$ 342,726,567	97.93%	\$ 193,100	\$ 342,919,667	97.99%
2021	2022	355,545,125	342,635,922	96.37%	166,522	342,802,444	96.42%
2020	2021	324,319,801	315,982,205	97.43%	502,202	316,484,407	97.58%
2019	2020	319,558,356	310,078,679	97.03%	115,045	310,193,724	97.07%
2018	2019	290,654,450	283,933,533	97.69%	57,829	283,991,362	97.71%
2017	2018	248,074,817	242,414,296	97.72%	26,010	242,440,306	97.73%
2016	2017	234,851,135	227,683,294	96.95%	501,829	228,185,123	97.16%
2015	2016	238,509,546	237,545,623	99.60%	450,136	237,995,759	99.78%
2014	2015	231,973,131	229,982,554	99.14%	86,893	230,069,447	99.18%
2013	2014	227,593,608	227,223,163	99.84%	103,769	227,326,932	99.88%

Source: Douglas County Treasurer's Office

<sup>(1)</sup> Collections are from January 1 to August 31. Additional taxes will be collected from September 1 to December 31.

The above schedule lists property tax information for the assessment year. Property taxes are recognized by the District when due and payable in the year following the assessment year. Current tax allocation listed above represent actual cash collections by the County during the period. For financial purposes, the District includes within property tax revenue amounts received during the 60 days following the end of the fiscal year, resulting in final tax collections which may be higher than amounts reported above.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Ratios of Outstanding Debt by Type  
Last Ten Years**Governmental Activities**

Year Ended June 30,	General Obligation Bonds	Certificates of Participation	Accreted Interest	Bond Premiums	Leases	Financed Leases	Software	Total Primary Government
2023	\$ 332,620,000	\$ 7,880,000	\$ 1,739,546	\$ 35,597,452	\$ 6,894,895	\$ 1,607,609	\$ 5,142,317	\$ 391,481,819
2022	364,225,000	8,680,000	3,403,454	40,482,635	9,869,424	-	-	426,660,513
2021	419,585,000	22,385,000	2,379,722	50,892,604	3,623,865	-	-	498,866,191
2020	455,050,000	24,965,000	1,655,232	57,410,391	4,557,113	-	-	543,637,736
2019	486,665,000	27,490,000	1,142,467	64,228,806	5,465,076	-	-	584,991,349
2018	272,435,000	42,510,000	779,558	28,275,838	6,318,769	-	-	350,319,165
2017	305,059,570	45,515,000	5,780,971	31,144,205	7,096,285	-	-	394,596,031
2016	342,249,713	48,495,000	7,095,655	35,369,506	8,171,653	-	-	441,381,527
2015	390,608,248	50,510,000	9,620,808	45,288,506	9,206,434	-	-	505,233,996
2014	432,426,936	52,200,000	15,722,043	49,067,791	10,174,165	-	-	559,590,935

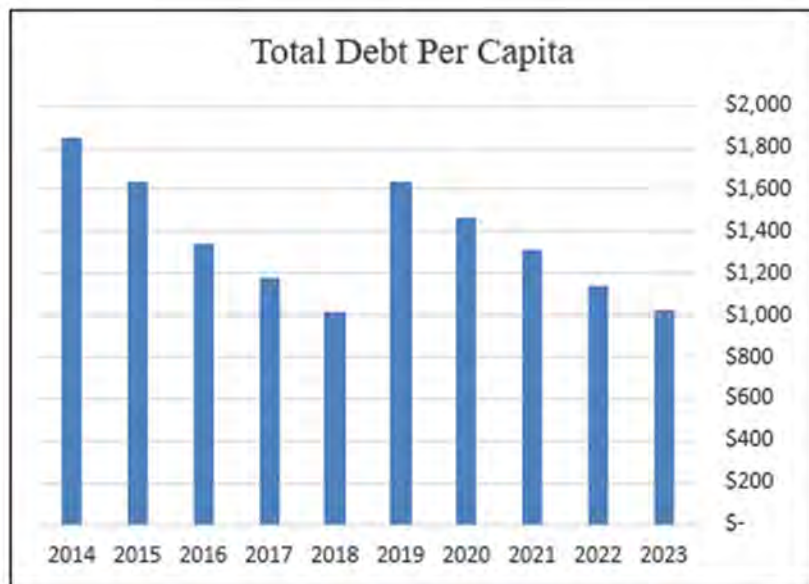
<sup>(1)</sup> Douglas County Government  
<https://www.douglas.co.us/documents/2022-abstract.pdf/>

<sup>(2)</sup> 2022 Douglas County Annual Comprehensive Financial Report -  
 Demographic and Economic Statistics  
<https://www.douglas.co.us/documents/2022-annual-comprehensive-financial-report.pdf/>

Figures included in this schedule represent the most recent data available.  
 2022 and prior numbers have not been revised to match the County's updated data.

Table 9

Assessed Value <sup>(1)</sup>	Personal Income <sup>(2)</sup> (in thousands)	Population <sup>(2)</sup>	Percentage of Personal Income	Total Debt Per Capita
\$ 8,172,143,380	\$ 32,412,414	378,000	1.21%	\$ 1,036
8,139,902,610	29,776,147	373,275	1.43%	1,143
7,470,076,990	30,923,747	379,000	1.61%	1,316
7,289,075,050	28,072,588	370,000	1.94%	1,469
6,469,120,610	27,021,840	358,000	2.16%	1,634
6,361,633,430	22,765,492	346,000	1.54%	1,012
5,695,999,230	22,558,704	336,000	1.75%	1,174
5,592,997,090	21,713,011	328,990	2.03%	1,342
4,780,313,060	19,900,804	308,000	2.54%	1,640
4,689,459,530	18,561,913	302,464	3.01%	1,850



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Ratios of Net General Bonded Debt Outstanding  
Last Ten Years

Year Ended June 30,	General Obligation Bonds <sup>(3)</sup>	Debt Service Funds Available	Net Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita	Actual Value	Assessed Value <sup>(1)</sup>	Personl Income <sup>(2)</sup> (in thousands)	Population <sup>(2)</sup>
2023	\$ 369,956,998	\$ 35,715,000	\$ 334,241,998	0.45%	\$ 884	\$ 74,490,872,470	\$ 8,172,143,380	\$ 32,412,414	378,000
2022	408,111,089	23,550,000	384,561,089	0.52%	1,030	74,319,505,902	8,139,902,610	29,776,147	373,275
2021	472,857,326	36,635,000	436,222,326	0.64%	1,151	67,770,581,367	7,470,076,990	30,923,747	379,000
2020	514,115,623	35,465,000	478,650,623	0.73%	1,294	65,847,948,735	7,289,075,050	28,072,588	370,000
2019	552,036,273	31,615,000	520,421,273	0.91%	1,454	57,326,883,719	6,469,120,610	27,021,840	358,000
2018	301,490,396	39,698,856	261,791,540	0.47%	757	55,957,475,832	6,361,633,430	22,765,492	346,000
2017	341,984,746	41,671,933	300,312,813	0.59%	894	51,028,244,270	5,695,999,230	22,558,704	336,000
2016	384,714,874	37,190,142	347,524,732	0.70%	1,056	49,806,309,081	5,592,997,090	21,713,011	328,990
2015	445,517,562	48,358,535	397,159,027	0.95%	1,289	41,756,703,236	4,780,313,060	19,900,804	308,000
2014	497,216,770	39,363,688	457,853,082	1.12%	1,514	40,787,070,561	4,689,459,530	18,561,913	302,464

<sup>(1)</sup> Douglas County Government

<https://www.douglas.co.us/documents/2022-abstract.pdf/>

<sup>(2)</sup> Douglas County Annual Comprehensive Financial Report

<https://www.douglas.co.us/documents/2022-annual-comprehensive-financial-report.pdf/>

<sup>(3)</sup> General Obligation Bond related amounts include General Obligation Bonds, accreted interest and bond premiums

Figures included in this schedule represent the most recent data available.

Data is estimated and is subject to change based on updated information.

2022 and prior numbers have not been updated to match the County's updated data.

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Estimated Overlapping General Obligation Debt

In addition to the general obligation indebtedness of the District, other taxing entities are authorized to incur general obligation debt within boundaries which overlap or partially overlap the boundaries of the District. The following table sets forth the estimated overlapping general obligation debt attributable to property owners within the District as of the date of this Official Statement. Additional taxing entities may overlap with the District in the future.

**Estimated Overlapping General Obligation Debt**

	2022	Entity's	Outstanding G. O. Debt	
	Assessed	Debt	Attributable to the District <sup>(3)</sup>	
	Valuation <sup>(2)</sup>	Outstanding	Percent	Amount
<b>Direct Debt</b>				
Douglas County School District RE-1	\$8,172,143,380	\$391,481,819	100 %	\$ 391,481,819
<b>Overlapping G.O. Debt<sup>(1)</sup></b>				
Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	Outstanding G.O. Debt	Percent	Amount
Antelope Heights Metropolitan District <sup>(4)</sup>	\$ 18,370,410	\$ 10,630,000	100 %	\$ 10,630,000
Anthology West Metropolitan Dist. Nos. 2 and 4 <sup>(4)(5)</sup>	23,617,550	9,840,000	100	9,840,000
Anthology West Metropolitan District No. 5 <sup>(4)</sup>	3,631,900	5,328,000	100	5,328,000
Arapahoe County Water and Wastewater P.I.D.	807,906,394	119,385,000	9	10,971,482
Belford North and Belford South Metro. Districts <sup>(4)(5)</sup>	4,495,560	39,155,000	100	39,155,000
Bella Mesa Metropolitan District <sup>(4)</sup>	5,000,540	22,705,000	100	22,705,000
Canterberry Crossing Metropolitan District	36,742,050	7,490,000	100	7,490,000
Canterberry Crossing Metropolitan District II	26,515,600	7,895,000	100	7,895,000
Canyons Metropolitan Districts Nos. 1 and 3 <sup>(4)(5)</sup>	660,040	31,270,000	100	31,270,000
Canyons Metropolitan District No. 5 <sup>(4)</sup>	43,302,200	85,657,000	100	85,657,000
Canyons Metropolitan District No. 6 <sup>(4)</sup>	43,302,190	21,399,000	100	21,399,000
Carousel Farms Metropolitan District <sup>(4)</sup>	3,038,070	3,162,500	100	3,162,500
Castle Oaks Metropolitan District <sup>(4)</sup>	31,169,390	14,175,000	100	14,175,000
Castle Oaks Metropolitan District No. 3 <sup>(4)</sup>	35,284,010	34,250,000	100	34,250,000
Castle Pines Comm. Metro. Dist. Nos. 3 and 4 <sup>(4)(5)</sup>	15,032,450	4,405,000	100	4,405,000
Castleview Metropolitan District No. 1 <sup>(4)</sup>	13,150	18,887,000	100	18,887,000
Castleview Metropolitan District No. 2 <sup>(4)</sup>	3,344,030	4,593,000	100	4,593,000
Castlewood Ranch Metropolitan District	42,839,450	13,425,000	100	13,425,000
Chambers Highpoint Metro. District Nos. 1 and 2 <sup>(4)(5)</sup>	5,200	11,300,000	100	11,300,000
Cherokee Ridge Estates Metropolitan District	4,227,730	640,000	100	640,000
Cherry Creek South Metro. Districts Nos. 5 and 6 <sup>(4)(5)</sup>	5,760	68,549,000	100	68,549,000
Cielo Metropolitan District <sup>(4)</sup>	4,884,110	17,942,000	100	17,942,000
Compark Business Campus Metropolitan District	69,760,140	47,210,000	100	47,210,000
Concord Metropolitan District	62,677,100	2,800,000	100	2,800,000
Consolidated Bell Mountain Ranch Metro. District	21,479,130	10,375,000	100	10,375,000
Cottonwood Highlands Metropolitan District No. 1 <sup>(4)</sup>	18,185,410	19,155,000	100	19,155,000
Cottonwood Water and Sanitation District	141,407,816	5,996,067	100	5,996,067
Crowfoot Valley Ranch Metro. District No. 2 <sup>(4)</sup>	10,139,180	63,768,000	100	63,768,000
Crystal Crossing Metropolitan District <sup>(4)</sup>	11,021,170	7,850,000	100	7,850,000



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Estimated Overlapping General Obligation Debt

**Estimated Overlapping General Obligation Debt**  
**(Continued)**

Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	Outstanding		Amount
		G.O. Debt	Percent	
Crystal Valley Metropolitan Dist. No. 2 Subdistrict	\$ 1,200	\$ 3,600,000	100	\$ 3,600,000
Elkhorn Ranch Metropolitan District No. 1	14,122,303	8,305,000	100	8,305,000
Foxhill Metropolitan District No. 2(4)	5,039,030	6,000,000	100	6,000,000
Hess Ranch Metropolitan Dist. Nos. 4, 6 and 8(4)(5)	11,192,430	102,826,000	100	102,826,000
Highfield Metropolitan District(4)	42,702,000	5,280,000	100	5,280,000
Hillside at Castle Rock Metropolitan District(4)	1,267,390	6,149,000	100	6,149,000
Hilltop Metropolitan District(4)	617,070	1,855,000	100	1,855,000
Horse Creek Metropolitan District	15,739,860	3,560,000	100	3,560,000
Horseshoe Ridge Metro. Districts Nos. 1 to 3(4)(5)	12,321,110	3,850,000	100	3,850,000
Hunting Hill Metropolitan District(4)	9,489,180	7,090,000	100	7,090,000
Inspiration Metropolitan District(4)	72,200,150	75,800,000	100	75,800,000
Inverness Water and Sanitation District(6)	438,932,432	2,778,045	28	767,852
Jordan Crossing Metropolitan District	3,472,230	1,355,000	100	1,355,000
Lanterns Metropolitan District No. 1(4)	14,735,810	22,120,000	100	22,120,000
Lanterns Metropolitan District No. 2(4)	5,985,700	25,482,000	100	25,482,000
Larkspur Fire Protection District	181,985,000	935,000	100	935,000
Lincoln Creek Metropolitan District(4)	8,635,030	5,765,000	100	5,765,000
Lincoln Meadows Metropolitan District(4)	13,873,870	8,637,000	100	8,637,000
Lincoln Station Metropolitan District(4)	53,532,750	13,355,000	100	13,355,000
Louviers Water and Sanitation District(6)	3,329,220	1,611,314	100	1,611,314
Maher Ranch Metropolitan District No. 4(4)	34,991,860	14,194,000	100	14,194,000
Meadowlark Metropolitan District(4)	7,069,400	9,609,000	100	9,609,000
Meadows Metropolitan Districts Nos. 1 to 7 (7)	294,158,220	70,000,000	100	70,000,000
Meridian Metropolitan District	212,513,270	79,416,000	100	79,416,000
Meridian Village Metropolitan Dist. Nos. 1 and 2(5)	86,786,430	33,010,000	100	33,010,000
Miller's Landing Business Improvement District(8)	371,542	20,965,000	100	20,965,000
Mirabelle Metropolitan Districts Nos. 1 and 2(4)(5)	16,037,330	36,660,000	100	36,660,000
Neu Towne Metropolitan District(4)	14,397,200	10,945,000	100	10,945,000
North Pine Vistas Metropolitan District No. 2(4)	10,662,650	11,680,000	100	11,680,000
North Pine Vistas Metropolitan District No. 3(4)	18,280,620	18,619,000	100	18,619,000
North Pines Metropolitan District	5,263,846	1,645,000	100	1,645,000
Olde Town Metropolitan District(4)	3,743,060	870,000	100	870,000
Overlook Metropolitan District(4)	7,803,920	7,773,000	100	7,773,000
Parker Automotive Metropolitan District	11,644,200	15,181,000	100	15,181,000
Parker Homestead Metropolitan District	14,629,110	7,910,000	100	7,910,000
Parker Water and Sanitation District	901,086,593	77,600,000	100	77,600,000
Pine Bluffs Metropolitan District	25,048,896	3,415,000	100	3,415,000
Pinery West Metropolitan District No. 2(4)	49,561,740	5,725,000	100	5,725,000
Promenade at Castle Rock Metro. Dist. Nos. 1 to 3(5)	71,756,340	61,401,780	100	61,401,780
Rampart Range Metro. Districts Nos. 1, 2 and 7(4)(5)	285,374,900	173,008,000	100	173,008,000
Rampart Range Metro. Dist. Nos. 5, 6 and 8(4)(5)	6,597,060	120,000,000	100	120,000,000
Ravenna Metropolitan District	24,128,110	43,450,000	100	43,450,000
Reata North Metropolitan District(4)	39,752,720	8,875,000	100	8,875,000
Reata Ridge Village Metro. Dist. Nos. 1 and 2(4)(5)	6,659,220	5,734,000	100	5,734,000
Reata South Metropolitan District(4)	28,899,210	19,330,000	100	19,330,000
Regency Metropolitan District(4)	6,970,180	3,720,000	100	3,720,000

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Estimated Overlapping General Obligation Debt

<b>Estimated Overlapping General Obligation Debt</b>				
<u>(Continued)</u>				
Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	Outstanding		Amount
		G.O. Debt	Percent	
Remuda Ranch Metropolitan District(4)	2,285,500	9,042,000	100	9,042,000
Robinson Ranch Metropolitan District	4,293,890	1,690,000	100	1,690,000
Rock Canyon Metropolitan District(4)	1,561,330	2,035,000	100	2,035,000
Roxborough Water and Sanitation District(6)	283,705,796	17,521,911	65	11,464,586
Roxborough Water and Sanitation District – Plum Valley Heights Subdistrict(6)	22,073,550	5,709,331	100	5,709,331
Salisbury Heights Metropolitan District(4)	4,475,350	2,799,000	100	2,799,000
Sierra Ridge Metropolitan District No. 2(4)	38,808,340	24,515,000	100	24,515,000
Solitude Metropolitan District	3,036,470	5,000,000	100	5,000,000
South Meridian Metropolitan District	42,081,890	3,790,000	100	3,790,000
South Suburban Park and Recreation District	3,712,641,261	36,485,000	24	8,760,049
Spring Valley Metropolitan District No. 4(4)	6,260	14,761,000	100	14,761,000
Sterling Ranch Colorado Metro. District No. 2(9)	35,485,510	39,545,000	100	39,545,000
Sterling Ranch Colorado Metro. District No. 3(9)	39,752,960	112,217,000	100	112,217,000
Stone Canon Ranch Metropolitan District	2,068,870	716,000	100	716,000
Stone Creek Metropolitan District(4)	11,164,910	9,460,000	100	9,460,000
Stonegate North Villages Metropolitan District(4)	50,214,340	29,380,000	100	29,380,000
Stonegate Village Metropolitan District	101,990,230	9,380,000	100	9,380,000
Tallman Gulch Metropolitan District(4)	6,797,070	9,410,000	100	9,410,000
Thunderbird Water and Sanitation District(6)	9,290,990	261,485	100	261,485
Timbers Metropolitan District	12,182,220	6,535,000	100	6,535,000
Trails at Crowfoot Metropolitan Dist. Nos. 1 to 3(4)(5)	19,607,650	54,215,000	100	54,215,000
Trails Metropolitan District(4)	2,754,110	6,999,000	100	6,999,000
Two Bridges Metropolitan District(4)	3,572,350	3,713,000	100	3,713,000
Village on the Green Metro. District No. 1	2,848,740	1,272,000	100	1,272,000
Villages at Castle Rock Metropolitan Dist. No. 4 and Founders Village Metropolitan District(10)	1,164,970	25,911,000	100	25,911,000
Villages at Castle Rock Metropolitan District No. 6(4)	43,831,150	56,954,000	100	56,954,000
Villas Metropolitan District(4)	4,215,560	4,925,000	100	4,925,000
West Metro Fire Protection District	5,255,486,729	14,195,000	3	440,045
Westcreek Metropolitan Districts Nos. 1 and 2(4)(5)	9,909,610	7,800,000	100	7,800,000
<b>Total Overlapping</b>				<u>\$ 2,290,461,491</u>
<b>Total Direct Debt and Overlapping Debt</b>				<u>\$ 2,681,943,310</u>

- (1) The following entities also overlap the District, but have no outstanding general obligation debt: Airport Vista Metropolitan Districts Nos. 1 and 2; Anthology West Metropolitan Districts Nos. 3 and 6; City of Aurora; BMR Metropolitan District; Canyons Metropolitan Districts Nos. 2, 4 and 7 to 11; Castle Oaks Metropolitan District No. 2; City of Castle Pines; Castle Pines Commercial Metropolitan Districts Nos. 1, 2 and 5; Castle Pines Metropolitan District; Castle Pines North Metropolitan District; Castle Pines Town Center Metropolitan Districts Nos. 1 to 3; Town of Castle Rock; Castle Rock Downtown Development Authority; Castle Rock Fire Protection District; Castleton Center Water and Sanitation District; Cedar Hill Cemetery Association; Centennial Water and Sanitation District; Chatfield South Water District; Cherry Creek Basin Water Quality Authority; Cherry Creek South Metropolitan Districts Nos. 1, 4 and 7 to 11; Citadel Station-Castle Meadows Urban Renewal Plan; Clearwater Metropolitan District; Cottonwood Commercial Area Urban Renewal Plan; Cottonwood Highlands Metropolitan District No. 2; Cottonwood Metropolitan District; Crowfoot Valley Ranch Metropolitan District No. 1; Crystal Valley Metropolitan District No. 1; Dawson Trails Metropolitan Districts Nos. 1 to 7; Denver Southeast Suburban Water and Sanitation

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Estimated Overlapping General Obligation Debt

**Estimated Overlapping General Obligation Debt**

(Continued)

- (1) Devils Head Metropolitan District; Dominion Water and Sanitation District; Douglas County; Douglas County Law Enforcement Authority; Douglas County Libraries; Douglas County Local Improvement Districts Nos. 01-01, 01-02, 01-03, 07-01, 94-001, 95-001 and 97-001; Douglas County Soil Conservation District; Douglas County Woodmoor Mountain General Improvement District; E-470 Potomac Metropolitan District; E-470 Public Highway Authority; Elbert County; Elbert County Library District; Fields Metropolitan Districts Nos. 1 to 3; Foxhill Metropolitan District No. 1; Franktown Business Area Metropolitan District; Franktown Fire Protection District; Grandview Estates Rural Water Conservation District; Heritage Hills Metropolitan District; Hess Ranch Metropolitan Districts Nos. 5 and 7; Hidden Pointe Metropolitan District; High Prairie Farms Metropolitan District; Highlands Ranch Metropolitan District; Inverness Metropolitan Improvement District; Jackson 105 Fire Protection District; Kings Point South Metropolitan Districts Nos. 1 to 3; Kiowa Soil Conservation District; Lanterns Metropolitan Districts Nos. 3 to 5; Town of Larkspur; City of Littleton; City of Lone Tree; Lone Tree Business Improvement District; McArthur Ranch Metropolitan Recreation District; Meadow Station Public Improvement District; Meridian Village Metropolitan Districts Nos. 3 and 4; Mirabelle Metropolitan Districts Nos. 3 and 4; Mountain Communities Fire Protection District; Newlin Crossing Metropolitan District; North Fork Fire Protection District; North Meridian Metropolitan District; North Pine Vistas Metropolitan District No. 1; Northern Douglas County Water and Sanitation District; Ompark Metropolitan District; Overlook at Kings Point South Metropolitan District; Park Meadows Business Improvement District; Park Meadows Metropolitan District; Town of Parker; Parker Central Area Urban Renewal Plan; Parker Road Area Urban Renewal Plan; Perry Park Metropolitan District; Perry Park Water and Sanitation District; Perry Park Water and Sanitation District (Water Service Area); Pinery Commercial Metropolitan Districts Nos. 1 and 2; Piney Lake Trails Metropolitan Districts Nos. 1 and 2; Rampart Range Metropolitan Districts Nos. 3, 4 and 9; Rattlesnake Fire Protection District; Regional Transportation District; RockingHorse Metropolitan District No. 1; Roxborough Village Metropolitan District; Sedalia Water and Sanitation District; Sierra Ridge Metropolitan District No. 1; Silver Heights Water and Sanitation District; South Metro Fire Rescue Fire Protection District; South Santa Fe Metropolitan Districts Nos. 1 and 2; Southeast Public Improvement Metropolitan District; Southgate Sanitation District; Southgate Water District; Southwest Metropolitan Water and Sanitation District; Spring Valley Metropolitan District No. 5; Sterling Crossing Commercial Metropolitan District; Sterling Crossing Residential Metropolitan District; Sterling Ranch Colorado Metropolitan Districts Nos. 1 and 4 to 7; Sterling Ranch Colorado Metropolitan District No. 4 Subdistrict A; Sterling Ranch Colorado Metropolitan District No. 7 Subdistricts A and B; Town of Castle Rock Festival Park Commons General Improvement District; United Water and Sanitation District; Upper South Platte Water Conservancy District; Urban Drainage and Flood Control District; Urban Drainage and Flood Control District - South Platte Levy; Ute Pass Regional Health Service District; Villages at Castle Rock Metropolitan Districts Nos. 7 and 9; West Douglas County Fire Protection District; Westcreek Lakes Water District; Westfield Metropolitan Districts Nos. 1 and 2; and The Yard Metropolitan District.
- (2) The 2022 assessed valuation figures certified by the County Assessors are for the collection of ad valorem property taxes in 2023.
- (3) The percentage of each entity's outstanding debt attributable to the District is calculated by comparing the assessed valuation of the portion overlapping the District to the total assessed valuation of the overlapping entity. To the extent the District's assessed valuation changes disproportionately with the assessed valuation of overlapping entities, the percentage of debt for which property owners within the District are responsible will also change.
- (4) The debt of this district consists of limited tax general obligation bonds or special revenue bonds secured by a required mill levy, specific ownership taxes, and other available moneys.
- (5) The district that issued the debt receives property tax revenues from additional districts. The assessed valuation figure in the table includes the issuer and all districts that transfer property tax revenue towards repayment of the general obligation debt.
- (6) The debt of this district consists of mill levy supported loans from Colorado Water Resources and Power Development Authority and/or the Colorado Water Conservation Board.
- (7) Seven contiguous districts formed as part of the Meadows project entered into a Regional Facilities Cost Sharing Agreement whereby each district is liable for a portion of the total general obligation debt incurred by the other districts.
- (8) Miller's Landing Business Improvement District issued revenue bonds secured by contractually imposed public improvement fees with respect to certain retail sales transactions, a debt service mill levy, specific ownership taxes, revenue generated from an urban renewal plan, revenues from a contractually imposed requirement that payments in lieu of taxes be made by owners of tax-exempt property, and payments made under a guaranty agreement with the developer.
- (9) Sterling Ranch Colorado Metropolitan Districts Nos. 1 to 7 formed the Sterling Ranch Community Authority Board (the "SRCA Board") to provide public services and facilities. The SRCA Board issued limited tax and special revenue bonds secured by Sterling Ranch Colorado Metropolitan Districts Nos. 2 and 3's required mill levy, specific ownership taxes, and other available moneys.
- (10) Pursuant to a Plan for Adjustment of Debts approved by the United States Bankruptcy Court, Villages at Castle Rock Metropolitan District No. 4 ("Villages No. 4") issued Revenue Refunding Bonds, Series 1991 in the amount of \$29,970,000. Pursuant to an agreement with Villages No. 4, Founders Village Metropolitan District is obligated to levy a limited mill levy to pay debt service on the bonds. The bonds mature in 2031, and any outstanding current interest, accrued but unpaid interest (\$127,276,464 as of December 31, 2021), and principal amounts due as of such date will be discharged. The 2022 assessed valuation of Founders Village Metropolitan District is \$63,535,330.

Sources: Assessors' Offices of Arapahoe, Douglas, Elbert and Jefferson Counties; Assessor's Office of the City and County of Denver; and individual taxing entities.



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DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Legal Debt Margin  
For The Last Ten Fiscal Years

	2023	2022	2021	2020
Debt Limit <sup>(1)</sup>	\$ 1,634,428,676	\$ 1,627,980,522	\$ 1,494,015,398	\$ 1,457,815,010
Total Debt Applicable to Limit	391,481,819	426,660,513	498,866,191	543,637,736
Legal Debt Margin <sup>(2)</sup>	1,242,946,857	1,201,320,009	995,149,207	914,177,274
Total Debt Applicable to the Limit as a Percentage of Debt Limit	23.95%	26.21%	33.39%	37.29%

<sup>(1)</sup> Debt limits calculated by determining the total assessed value as reported in Table 9 and multiplying by 20 percent.

<sup>(2)</sup> Legal debt margin is calculated by subtracting the "total debt applicable to limit from the debt limit".

2019	2018	2017	2016	2015	2014
\$1,293,824,122	\$1,272,326,686	\$1,139,199,846	\$ 1,118,599,418	\$ 956,062,612	\$ 937,891,906
584,991,349	350,319,165	394,596,031	441,381,527	505,233,996	559,590,935
708,832,773	922,007,521	744,603,815	677,217,891	450,828,616	378,300,971
45.21%	27.53%	34.64%	39.46%	52.85%	59.66%

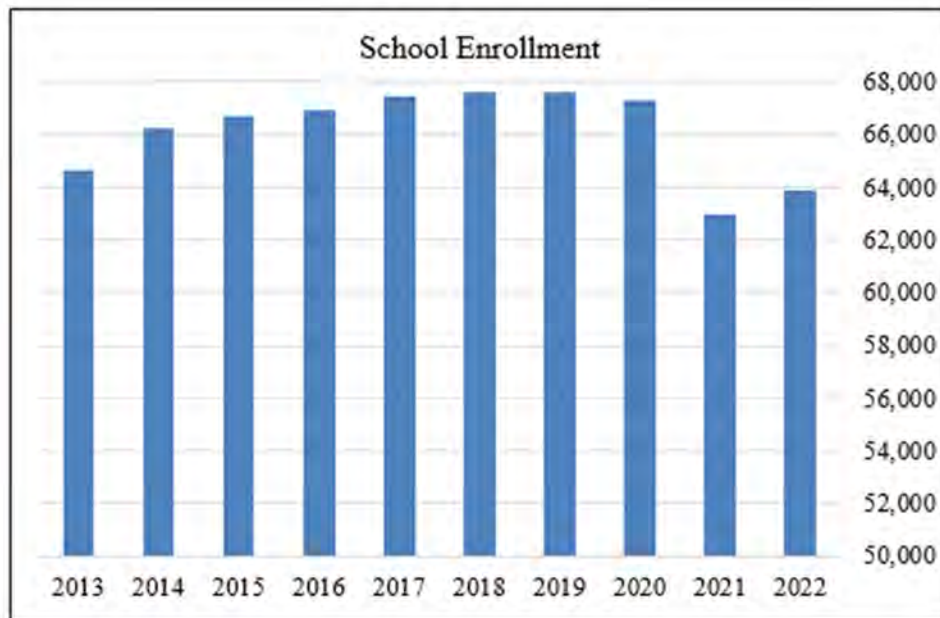
DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Demographic and Economic Statistics <sup>(1)</sup>

Year	Estimated Population	Per Capita Personal Income	Personal Income Total (in thousands)	Average Household Size	Median Age	School Enrollment	Unemployment Rate
2022	378,000	\$ 90,341	\$ 32,412,414	2.70	39.3	63,876	2.3%
2021	373,275	79,770	29,776,147	2.75	39.3	62,979	5.2%
2020	379,000	81,593	30,923,747	2.52	38.5	67,305	6.3%
2019	370,000	75,872	28,072,588	2.79	38.1	67,591	2.8%
2018	358,000	75,480	27,021,840	2.81	38.1	67,597	3.4%
2017	346,000	65,796	22,765,492	2.75	38.9	67,470	2.6%
2016	336,000	67,139	22,558,704	2.76	37.6	66,896	2.8%
2015	328,990	65,999	21,713,011	2.84	37.2	66,702	2.6%
2014	308,000	64,613	19,900,804	2.82	36.9	66,230	4.5%
2013	302,464	61,369	18,561,913	2.80	37.5	64,657	5.6%

<sup>(1)</sup> 2022 Douglas County Annual Comprehensive Financial Report  
<https://www.douglas.co.us/documents/2022-annual-comprehensive-financial-report.pdf/>

Figures included in this schedule represent the most recent data available.  
 Data is estimated and is subject to change based on updated information.  
 2021 and prior numbers have not been updated to match the County's updated data in their most recent Annual Comprehensive Financial Report



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Principal Employers  
Current Year and Nine Years Ago

	2022			2013		
	Employees		Percent of Total County Employment	Employees		Percent of Total County Employment
Douglas County School District <sup>(1)</sup>	8,500	1	4.41%	5,863	1	4.87%
Charles Schwab	3,450	2	1.79%			
DISH Network	2,500	3	1.30%			
Centura Health	1,970	4	1.02%			
Healthone: Sky Ridge Medical	1,470	5	0.76%	1,170	4	0.97%
Douglas County Government	1,453	6	0.75%	1,061	6	0.88%
Kiewit Companies	1,400	7	0.73%			
VISA Debit Processing Services	1,180	8	0.61%			
Lockheed Martin Corporation	1,010	9	0.52%			
Specialized Loan Servicing LLC	820	10	0.43%			
Jacobs Engineering FKA CH2M Hill				1,980	2	1.65%
EchoStar Communications				1,960	3	1.63%
Western Union				1,140	5	0.95%
Centura: Parker Adventist Hospital				980	7	0.81%
The Trizetto Group				900	8	0.75%
Information Handling Services				810	9	0.67%
AVAYA				650	10	0.54%
Total for Principal Employers	<u>23,753</u>		<u>12.3%</u>	<u>16,514</u>		<u>13.7%</u>
Total Employment in Douglas County	192,563			120,280		

2022 Douglas County Annual Comprehensive Financial Report

<https://www.douglas.co.us/documents/2022-annual-comprehensive-financial-report.pdf><sup>(1)</sup> Based on full time equivalent.



## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

## Full-time Equivalent (FTE) District Employees by Function/Program

## Last Ten Fiscal Years

	2023	2022	2021
<b>Instructional Services</b>			
Teacher	2,470	2,524	2,624
Teacher - Special Education	570	564	576
Instructional & Educational Assistants <sup>(2)</sup>	231	245	229
Educational Assistants - Special Education <sup>(2)</sup>	540	560	569
Preschool <sup>(2)</sup>	70	78	80
Outdoor Education <sup>(2)</sup>	28	20	12
<b>School Support</b>			
Principals & Assistant Principals	174	173	170
Counselors	165	162	163
Student Support - Special Education	131	134	127
Student Support - Specialized Programming	11	11	11
Deans	21	26	25
Professional Learning Specialists	33	28	32
Librarians & Library Specialists/Assistants <sup>(2)</sup>	54	52	57
Nurses & Health Assistants <sup>(2)</sup>	88	86	87
Office/Administrative Support <sup>(2)</sup>	312	284	288
Professional, Technical & Administrators	90	82	76
<b>General Administration</b>			
Executive Cabinet	9	8	10
Office/Administrative Support <sup>(2)</sup>	52	51	52
Professional, Technical & Administrators	95	89	83
Other Support Staff <sup>(2)</sup>	3	4	4
<b>Before and After School Child Care</b>			
Preschool & Child Care <sup>(2)</sup>	98	103	111
<b>Operations &amp; Maintenance</b>			
Office/Administrative Support <sup>(2)</sup>	6	6	8
Skilled Trade <sup>(2)</sup>	178	184	205
Security Services <sup>(2)</sup>	77	69	71
Transportation <sup>(2)</sup>	223	250	257
Professional, Technical & Administrators	10	10	11
<b>Nutrition Services</b>			
Kitchen & Office Workers <sup>(2)</sup>	270	266	236
Total	6,009	6,069	6,174

Note: This listing represents filled positions as of May 1 of each fiscal year.

<sup>(1)</sup> For fiscal year 2015 and prior, FTE for classified staff members (hourly workers) was defined as number of yearly hours worked divided by 2,080 hours.

Table 15

2020	2019	2018	2017	2016	2015 <sup>(1)</sup>	2014
2,581	2,539	2,551	2,563	2,579	2,608	2,525
581	562	545	521	497	471	451
307	291	291	295	288	343	341
607	567	539	510	441	411	301
89	85	89	84	85	81	51
22	18	19	18	17	13	4
171	170	167	153	153	148	143
167	104	87	78	75	75	66
128	138	136	127	129	128	104
9	8	6	11	8	8	7
26	24	25	39	33	34	23
36	33	39	46	51	55	46
62	62	68	68	71	77	49
84	74	70	57	84	61	44
306	313	321	324	296	280	218
81	77	72	78	84	70	67
10	11	9	10	13	14	10
57	60	66	72	69	82	52
91	88	89	89	82	83	77
5	6	6	7	6	5	5
118	132	142	147	142	126	130
8	8	9	9	8	9	7
220	223	228	232	232	238	236
81	69	77	73	70	71	32
347	343	360	368	398	381	308
13	13	12	16	14	16	11
270	265	260	246	240	225	162
6,477	6,283	6,283	6,241	6,165	6,113	5,470

<sup>(2)</sup> These staff members are the classified staff members identified in <sup>(1)</sup> above.  
For fiscal years after 2015, the FTE was calculated as weekly hours worked divided by 40 hours.  
For example, a classified employee working 20 hours per week is a 0.5 FTE.

DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Operating Indicators  
Last Ten Fiscal Years

	2023	2022	2021	2020
School Enrollment <sup>(1)</sup>	62,872	63,876	62,979	67,305
Funded Pupil Count (FPC) <sup>(1)</sup>	63,158	64,035	63,534	65,405
Average Student Teacher Ratio <sup>(1)</sup>	18.0	18.1	18.0	18.9
Expenses - Total Governmental Funds	\$ 926,697,372	\$ 929,612,521	\$ 845,555,316	\$ 862,058,228
Cost per FPC	\$ 14,637	\$ 14,517	\$ 13,309	\$ 13,180
Building Square Footage	6,921,478	6,714,527	6,714,527	6,714,527
Free & Reduced Student Count <sup>(1)</sup>	6,696	7,025	6,812	7,896
% of Free & Reduced to Total School Enrollment	10.9%	10.8%	10.8%	12.0%
Graduation Rate <sup>(1)</sup>	*	88.5%	90.7%	91.2%
Dropout Rate <sup>(1)</sup>	*	0.9%	0.6%	0.6%
CDE Average Teacher Salary <sup>(1)</sup>	\$ 61,449	\$ 58,193	\$ 57,919	\$ 60,557

<sup>(1)</sup> Obtained from Colorado Department of Education, includes charter schools

\* Information not available

Table 16

2019	2018	2017	2016	2015	2014
67,591	67,597	67,470	66,896	66,702	66,230
63,926	63,977	63,729	63,572	63,354	62,610
18.8	20.1	20.3	20.8	22.4	21.5
\$ 785,389,320	\$ 700,220,460	\$ 687,152,635	\$ 667,762,744	\$ 641,161,383	\$ 617,230,379
\$ 12,286	\$ 10,945	\$ 10,782	\$ 10,504	\$ 10,120	\$ 9,858
6,714,527	6,714,527	6,714,527	6,680,458	6,678,758	6,661,633
8,053	8,135	7,788	7,954	7,326	8,023
11.9%	12.4%	11.9%	12.2%	11.2%	11.5%
91.7%	90.8%	90.4%	90.1%	90.0%	93.0%
0.6%	0.7%	0.7%	0.6%	0.8%	0.8%
\$ 59,471	\$ 53,080	\$ 52,044	\$ 51,274	\$ 50,165	\$ 50,652

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1

Capital Asset Statistics by Type  
Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Schools										
Elementary Schools	47	47	47	47	47	47	47	47	47	47
Middle Schools	9	9	9	9	9	9	9	9	9	9
High Schools	9	9	9	9	9	9	9	9	9	9
Charter Schools	17	17	17	18	18	18	16	15	15	13
Magnet Schools	2	2	2	2	2	2	2	2	2	2
Alternative Education	5	4	2	2	2	2	2	2	2	2
Plum Creek - Special Education	1	1	1	1	1	1	1	1	1	1
Legacy Campus - CTE	1	-	-	-	-	-	-	-	-	-
Administration										
Administration	3	3	3	3	3	3	3	3	3	3
Bus Terminals	3	3	3	3	3	3	3	3	3	3
Operations & Maintenance	3	3	3	3	3	3	3	3	3	3
Warehouse	2	2	2	2	2	2	2	2	2	2
Stadiums	3	3	3	3	3	3	3	3	3	3

# ***COMPLIANCE SECTION***



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education  
Douglas County School District Re.1  
Douglas County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Douglas County School District Re.1 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 27, 2024. Our report includes an emphasis of matter paragraph for restatement of net position of two Charter Schools, discretely presented component units, due to the correction of errors. Our report also includes a reference to other auditors who audited the financial statements of the District's Charter Schools, discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the District's Charter Schools, aggregate discretely presented component units, with the exception of HOPE Online Learning Academy Co-op, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or reportable instances of noncompliance associated with these entities.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a

Board of Education  
Douglas County School District Re.1

timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Greenwood Village, Colorado  
February 27, 2024





**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education  
Douglas County School District Re.1  
Douglas County, Colorado

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Douglas County School District Re.1's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Board of Education  
Douglas County School District Re.1

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Greenwood Village, Colorado  
February 27, 2024



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**Douglas County School District RE.1**

**Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2023**

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal Assistance Listing Numbers	Pass-Through Entity Identifying Number	Federal Expenditures
<b>U.S. Department of Treasury</b>			
Pass-Through			
Colorado Department of Early Childhood			
COVID-19 - Workforce Sustainability Grant	21.027	7127	\$ 840,669
<b>Total Department of Treasury</b>			<u>840,669</u>
<b>U.S. Department of Education</b>			
Pass-Through			
Colorado Department of Education			
COVID-19 - ESSER II Fund	84.425D	4420	\$236,179
COVID-19 - ESSER I Rapid Request	84.425D	4448	83,000
COVID-19 - ESSER II Supplemental	84.425D	4419	214,636
COVID-19 - ESSER III Fund	84.425U	4414	1,093,789
COVID-19 - ESSER III Set Aside - Learning Loss	84.425U	9414	1,344,834
COVID-19 - ESSER III SpEd Au Supplemental	84.425U	4418	56,432
COVID-19 - Supplemental ARP ESSER III Learning Loss Set Aside	84.425U	9418	402,127
COVID-19 - ESSER ARP Expanded Learning Opportunity	84.425U	4449	56,067
COVID-19 - ESSER K-8 Mathematics Curricula Grant	84.425D	4431	140,124
COVID-19 - ESSER K-8 Mathematics Curricula Grant	84.425D	4445	335
COVID-19 - ESSER ELO - Summer School	84.425U	4438	363,087
COVID-19 - ARP-HCY II	84.425W	8426	<u>68,201</u>
Total ALN No. 84.425			4,058,811
Title I, Part A	84.010	4010	1,327,016
Title I, Part A - Homeless Set Aside	84.010	9202	180,452
Title I, Part A - Non-Public Set-Aside	84.010	9205	4,715
Title I, Part A - District Managed	84.010	9206	111,676
Title I, Part A - Parent Activities	84.010	9211	<u>13,939</u>
Total ALN No. 84.010			1,637,798
Title III, Part A: English Language Acquisition Grants	84.365	4365	532,885
Title II, Part A: Improving Teacher Quality	84.367	4367	546,412
Title IV-A: Student Support and Academic Enrichment	84.424	4424	185,940
Special Education Cluster:			
IDEA Part B: Special Education (IDEA, Part B)	84.027A	4027	9,814,183
COVID-19 - ARP IDEA Part B: Special Education (IDEA, Part B)	84.027X	6027	1,502,974
IDEA Part B: Special Education - Preschool	84.173A	4173	155,854
COVID-19 - ARP IDEA Part B: Special Education - Preschool	84.173X	6173	<u>95,116</u>
Total Special Education Cluster			11,568,127
State Board for Community College and Occupational Education			
Career & Technical Education Grant	84.048	4048	<u>244,001</u>
<b>Total Department of Education</b>			<u>18,773,974</u>

Douglas County School District RE.1

Schedule of Expenditures of Federal Awards - (Continue)  
 Year Ended June 30, 2023

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal Assistance Listing Numbers	Pass-Through Entity Identifying Number	Federal Expenditures
<b>U.S. Department of Health and Human Services</b>			
Pass-Through			
Colorado Department of Early Childhood			
COVID-19 - Child Care Operations Stabilization Grant	93.575	7575	3,756,962
Expanding Quality in Infant Toddler	93.575	7575-5052	54,298
Colorado Shines Quality Improvement (CSQI)	93.575	7575-5053	107,153
Colorado Shines Quality Improvement (CSQI) GAE	93.575	7575-5054	294,123
Local Coordinating Organizations (LCO)	93.575	7575-5055	113,791
Emerging & Expanding Child Care Grant (EECCG)	93.575	7575-5058	493
Coaches Professional Development GAE Grant	93.575	7575-5059	16,861
Total Child Care Cluster			<u>4,343,681</u>
Colorado State Department of Education			
CDPHE Testing Grant	93.323	7323	25
School Nurse Workforce Grant	93.354	7354	90,820
Wellness Mini Grant	93.981	7981	1,991
<b>Total Department of Health and Human Services</b>			<u>4,436,517</u>
<b>U.S. Department of Agriculture</b>			
Pass-Through			
Colorado Department of Education			
SNAP CN Local P-EBT	10.649	4649	12,130
Child Nutrition Cluster:			
Pass-Through			
Colorado Department of Education			
National School Breakfast Program	10.553	4553	267,123
National School Lunch Program	10.555	4555	5,220,335
Special Milk Program for Children	10.556	4556	44,004
Summer Food Program for Children	10.559	4559	250,442
Supply Assistance Grant	10.555	6555	1,653,168
Total Child Nutrition Cluster			<u>7,435,072</u>
<b>Total Department of Agriculture</b>			<u>7,447,202</u>
<b>U.S. Federal Communication Commission</b>			
Emergency Connectivity Fund	32.009		6,082,546
<b>Total Federal Communication Commission</b>			<u>6,082,546</u>
			<u>\$37,580,908</u>

## **Douglas County School District RE. 1**

### **Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2023**

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#### **Note 1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Douglas County School District RE. 1 (the District) for the year ended June 30, 2023. The schedule does not include the federal grant activity of the District's Charter Schools, discretely presented component units, for grants in which the District is not named as the fiscal agent. Charter Schools federal grant activity in which they are their own fiscal agent will be included in their separately issued audit. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included in the schedule. The information in this schedule is presented in accordance with the requirements of Title 2 CFR Part 200. *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. Because the schedule presents only a select portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### **Note 2. Significant Account Policies**

The accompanying schedule of expenditures of federal awards is presented on the modified accrual basis of accounting. Expenditures of federal awards are recognized in the accounting period when the liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, where in certain types of expenditures are not allowable or are limited as to reimbursement.

#### **Note 3. Noncash Assistance**

The schedule includes federal awards in the form of noncash assistance (food commodities) received during the year in the amount of \$5,220,335 from the U.S. Department of Agriculture passed through the State Department of Education and the State Department of Human Services - ALN No. 10.555. The commodities are recognized as expenditures when used by the schools and are valued at current market price.

#### **Note 4. Subrecipients**

For the year ended June 30, 2023, the District did not pass through any federal grants to subrecipients.

#### **Note 5. Indirect Cost Rate**

The District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance

#### **Note 6. Prior Year Expenses Included as 2023 SEFA Expenditures**

Reported on the SEFA for the year ended June 30, 2023 is \$6,082,546 of federal expenditures which were omitted from the SEFA for year ended June 30, 2022 because they were not reimbursed until the 2022-2023 school year, in aggregate for the Emergency Connectivity grant program with the identified assistance listing number 32.009.

**DOUGLAS COUNTY SCHOOL DISTRICT NO. RE.1  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2023**

**Section I – Summary of Auditors’ Results**

**Financial Statements**

1. Type of auditors’ report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified? \_\_\_\_\_ yes        x   none reported
3. Noncompliance material to financial statements noted? \_\_\_\_\_ yes        x   no

**Federal Awards**

1. Internal control over major federal programs:
- Material weakness(es) identified? \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified? \_\_\_\_\_ yes        x   none reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? \_\_\_\_\_ yes        x   no

**Identification of Major Federal Programs**

<b>Assistance Listing Number(s)</b>	<b>Name of Federal Program or Cluster</b>
84.425D, 84.425U, 84.425W	COVID-19 Elementary and Secondary School Relief Fund; COVID-19 American Rescue Plan – Elementary and Secondary Relief; COVID-19 American Rescue Plan – Elementary and Secondary School Relief – Homeless Children and Youth
84.027A, 84.027X, 84.173A, 84.173X	IDEA Part B: Special Education; ARP IDEA Part B: Special Education; IDEA Part B: Special Education – Preschool; ARP IDEA Part B: Special Education – Preschool
84.010	Title I, Part A



**DOUGLAS COUNTY SCHOOL DISTRICT NO. RE.1  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2023**

32.009	COVID-19 Emergency Connectivity Fund Program
93.575	Childcare Stabilization Operations Grant; EQIT; CSQI / Colorado Shines Quality Improvement; CSQI GAE; Local Coordinating Organizations (LCO); Emerging & Expanding Child Care Grant (EECCG); Coaches Professional Development GAE Grant

Dollar threshold used to distinguish between  
Type A and Type B programs:

\$1,127,427

Auditee qualified as low-risk auditee?

    x     yes                 no

**DOUGLAS COUNTY SCHOOL DISTRICT NO. RE.1  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2023**

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***Section II – Financial Statement Findings***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

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***Section IV – Prior Year Audit Findings***

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Douglas County School District Re. 1 respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2023.

Audit period: July 1, 2022 – June 30, 2023

**FINDINGS—FINANCIAL STATEMENT AUDIT**

There were no financial statement findings in the prior year.

**FINDINGS— FEDERAL AWARD PROGRAMS AUDITS**

There were no federal award program audit findings in the prior year.



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**Colorado Department of Education**  
**Auditors Integrity Report**  
 District: 0900 - Douglas County Re 1  
 Fiscal Year 2022-23  
 Colorado School District/BOCES

**Revenues, Expenditures, & Fund Balance by Fund**

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
<b>Governmental</b>	+		-	=
10 General Fund	162,964,692	589,867,507	579,649,262	173,182,937
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
<b>Sub-Total</b>	<b>162,964,692</b>	<b>589,867,507</b>	<b>579,649,262</b>	<b>173,182,937</b>
11 Charter School Fund	67,602,978	191,420,917	182,800,457	76,223,438
20,26-29 Special Revenue Fund	48,745,643	87,621,270	70,243,183	66,123,730
06 Supplemental Cap Const, Tech, Main, Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	10,183,704	20,783,283	25,124,190	5,842,798
22 Govt Designated-Purpose Grants Fund	0	21,459,379	21,459,379	0
23 Pupil Activity Special Revenue Fund	1,224,000	1,155,699	1,183,237	1,196,463
25 Transportation Fund	5,608,851	23,262,107	26,141,379	2,729,579
31 Bond Redemption Fund	63,480,643	152,010,133	138,323,360	77,167,416
39 Certificate of Participation (COP) Debt Service Fund	2,841	1,123,807	1,121,925	4,724
41 Building Fund	40,624,933	886,410	33,602,335	7,909,008
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	0	0	0	0
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
<b>Totals</b>	<b>400,438,285</b>	<b>1,089,590,513</b>	<b>1,079,648,705</b>	<b>410,380,093</b>
<b>Proprietary</b>				
50 Other Enterprise Funds	-1,251,886	778,874	2,042,366	-2,515,378
64 (63) Risk-Related Activity Fund	0	0	0	0
60,65-69 Other Internal Service Funds	1,127,833	12,788,344	12,710,180	1,205,997
<b>Totals</b>	<b>-124,054</b>	<b>13,567,218</b>	<b>14,752,545</b>	<b>-1,309,381</b>
<b>Fiduciary</b>				
70 Other Trust and Agency Funds	32,878	50,000	58,500	24,378
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
<b>Totals</b>	<b>32,878</b>	<b>50,000</b>	<b>58,500</b>	<b>24,378</b>

FINAL

